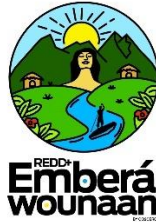


# REDD+ EMBERÁ WOUNAAN



Document prepared by CO<sub>2</sub>CERO S.A.S. according to the methodology BCR 0002 version 3.1.

<b>Name of the project</b>	<i>REDD+ Emberá Wounaan</i>
<b>Project holder</b>	<i>Emberá Wounaan Comarca</i>
<b>Project holder's contact information</b>	<i>Cacique Leonides Cunampia<sup>1</sup> Cellphone: +507 6900-7584 Office Address in Emberá Wounaan Comarca: Plaza Bal Harbour, Local 23 Upper Floor, Panama City.</i>
<b>Project participants</b>	<i>41 communities of the Emberá Wounaan Comarca, B-Terra Corp, and CO<sub>2</sub>CERO S.A.S.</i>
<b>Version</b>	<i>09</i>

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<sup>1</sup> Es importante resaltar que el celular de contacto del Cacique vigente Leonides Cunampia es un dato de contacto temporal teniendo en cuenta que es un cargo sujeto a cambios de acuerdo con las estructuras de gobernanza de la Comarca Emberá Wounaan.

<b>Date</b>	23/02/2024
<b>Project type</b>	REDD+
<b>Grouped project</b>	N/A
<b>Applied Methodology</b>	<i>This project has been developed based on the BioCarbon Registry Standard version 3.2 released on 23th September, 2023.</i> <i>Quantification of GHG emissions in REDD+ projects BCR0002 version 3.1</i>
<b>Project location (City, Region, Country)</b>	<i>Darién Province in eastern Panama, Capital: Unión Chocó</i>
<b>Starting date</b>	20/04/2018
<b>Quantification period of GHG emissions reduction</b>	(20/04/2018 to 31/12/2022)
<b>Estimated total and average annual GHG emission reduction amount</b>	The total amount of GHG emissions reductions during the quantification period is 66.836.048 tCO <sub>2</sub> e The estimated average annual amount of GHG emission reductions is 2.156.002 tCO <sub>2</sub> e/year
<b>Sustainable Development Goals</b>	2. Zero hunger 4. Quality education. 5. Gender equality.

	<p>6. <i>Clean water and sanitation.</i></p> <p>13. <i>Climate action.</i></p> <p>15. <i>Life on land.</i></p>
<b>Special category, related to co-benefits</b>	N/A

## Table of contents

<b>1</b>	<b>Project type and eligibility .....</b>	<b>12</b>
1.1	<i>Scope in the BCR Standard.....</i>	12
1.2	<i>Project type.....</i>	12
1.3	<i>Project scale.....</i>	13
<b>2</b>	<b>General description of the project .....</b>	<b>13</b>
2.1	<i>GHG project name .....</i>	14
2.2	<i>Objectives .....</i>	14
2.3	<i>Project activities .....</i>	15
2.4	<i>Project location.....</i>	18
2.5	<i>Additional information about the GHG Project .....</i>	19
2.5.1	<i>Environmental characterization.....</i>	19
2.5.1.1	<i>Geographic description. ....</i>	20
2.5.1.2	<i>Geological description.....</i>	21
2.5.1.3	<i>Land description .....</i>	23
2.5.1.4	<i>Climate description.....</i>	25
2.5.1.5	<i>Biomes and ecosystems .....</i>	28
2.5.2	<i>Socioeconomic characterization .....</i>	37
2.5.2.1	<i>Social description.....</i>	37
2.5.2.2	<i>Historic description .....</i>	37
2.5.2.3	<i>Comarca conformation.....</i>	40
2.5.2.4	<i>Political-administrative organization.....</i>	41
2.5.2.5	<i>Demographic description .....</i>	42
<b>3</b>	<b>Quantification of GHG emissions reduction.....</b>	<b>44</b>

3.1	<i>Quantification methodology</i> .....	44
3.1.1	Applicability conditions of the methodology .....	44
3.2	<i>Project boundaries, sources and GHGs</i> .....	45
3.2.1	Spatial limits of the project .....	45
3.2.2	Carbon reservoirs and GHG sources .....	45
3.2.3	Time limits and analysis periods .....	47
3.2.3.1	Project start date.....	47
3.2.3.2	Quantification period of GHG emission reductions .....	48
3.2.3.3	Monitoring periods.....	48
3.3	<i>Identification of the baseline scenario and additionality for AFOLU projects</i> .....	48
3.3.1	Baseline scenario and Additionality .....	48
	Step 0. Preliminary screening base on the starting date of the Project activity .....	48
	Step 1. Identification of alternative scenarios.....	49
	Sub-step 1a. List of credible alternative land use scenarios that would have occurred on the land within the project boundary of the project activity.....	49
	Sub-step 1b. Consistency of land use alternatives with applicable laws and regulations. ....	52
	Step 2. Additionality analysis: Barrier analysis .....	56
	Sub-step 2a. Identification of barriers that would prevent the implementation of at least one alternative land use scenarios .....	57
	Sub-step 2b. Elimination of land use scenarios that are prevented by the identified barriers ....	57
	Sub-step 2c. Determination of baseline scenario. ....	57
	Step 3. Common practice analysis.....	58
3.4	<i>Uncertainty management</i> .....	60
3.5	<i>Leakage and non-permanence</i> .....	60
3.6	<i>Mitigation results</i> .....	60
3.6.1	Eligible areas within GHG project boundaries (AFOLU sector projects) .....	60
3.6.1.1	Reference region .....	63
3.6.1.2	Land tenure .....	68
3.6.1.3	Leakage area.....	68
3.6.1.4	Historical period of deforestation .....	71
3.6.2	Stratification (Projects in the AFOLU sector) .....	72
3.6.3	GHG emissions reduction/removal in the baseline scenario .....	72
3.6.3.1	Leakage monitoring.....	72
3.6.3.2	Quantification of emission factor.....	73
3.6.3.3	Activity data.....	82
3.6.3.4	Historial period results .....	83
3.6.4	GHG emissions reduction/removal in the project scenario .....	88
3.6.4.1	Emissions avoided ex-ante .....	88
3.6.4.2	Avoided emissions ex-post .....	91
<b>4</b>	<b>Compliance with applicable legislation</b> .....	<b>92</b>

4.1	<i>Regulatory Framework Related to the Rights of the Emberá Wounaan Indigenous Peoples...</i>	92
4.2	<i>Law and land use</i> .....	97
4.3	<i>REDD+ in national context</i> .....	102
4.4	<i>Laws and decrees</i> .....	104
<b>5</b>	<b>Carbon ownership and rights</b> .....	<b>108</b>
5.1	<i>Project holder</i> .....	109
5.2	<i>Other project participants</i> .....	111
5.3	<i>Agreements related to carbon rights</i> .....	113
5.4	<i>Land tenure</i> .....	114
<b>6</b>	<b>Climate change adaptation</b> .....	<b>114</b>
<b>7</b>	<b>Causes and agents of deforestation and forest degradation</b> .....	<b>121</b>
7.1	<i>Spatial and temporal dimensions</i> .....	121
7.1.1	<i>Spatial dimensions</i> .....	121
7.1.2	<i>Temporal dimension</i> .....	123
7.1.3	<i>Context</i> .....	124
7.1.3.1	<i>Territorial context</i> .....	124
7.1.3.2	<i>Sociocultural context</i> .....	125
7.1.3.3	<i>Economic context</i> .....	129
7.1.3.4	<i>Historic context</i> .....	129
7.2	<i>Key actors, interests and motivations</i> .....	130
	<i>Indigenous communities</i> .....	131
7.3	<i>Economic activities and their importance</i> .....	133
7.3.1	<i>Agriculture</i> .....	134
7.3.2	<i>Hunting and fishing</i> .....	135
7.3.3	<i>Handicraft</i> .....	136
7.4	<i>Direct and indirect impact</i> .....	138
7.5	<i>Relationships and synergies</i> .....	139
7.6	<i>Deforestation and degradation chain of events</i> .....	142
<b>8</b>	<b>Risk management</b> .....	<b>145</b>
8.1	<i>Reversal Risk</i> .....	147
<b>9</b>	<b>Environmental Aspects</b> .....	<b>147</b>
<b>10</b>	<b>Socio-economic aspects</b> .....	<b>149</b>

10.1	<i>Employability</i> .....	151
10.2	<i>Productive chains</i> .....	152
10.3	<i>Territorial development</i> .....	152
10.4	<i>Security</i> .....	152
10.5	<i>Inclusion</i> .....	153
10.6	<i>Life conditions</i> .....	153
10.7	<i>Ethnic and cultural conservation</i> .....	153
<b>11</b>	<b>Consultation with interested parties (stakeholders)</b> .....	<b>154</b>
11.1	<i>Summary of comments received</i> .....	162
11.2	<i>Consideration of comments received</i> .....	163
<b>12</b>	<b>Sustainable Development Goals (SDGs)</b> .....	<b>163</b>
<b>13</b>	<b>REDD+ Safeguards (For REDD+ projects)</b> .....	<b>167</b>
13.1	<i>Indicators as a part of an information systems that monitors a certain activity or process</i> ..	169
13.2	<i>About a REDD+ safeguards information system</i> .....	170
13.3	<i>Administration of safeguards indicators</i> .....	172
<b>14</b>	<b>Other GHG program</b> .....	<b>174</b>
<b>15</b>	<b>Double counting avoidance</b> .....	<b>174</b>
<b>16</b>	<b>Monitoring plan</b> .....	<b>176</b>
16.1	<i>Project boundaries monitoring</i> .....	176
16.2	<i>REDD+ execution activities monitoring</i> .....	177
16.3	<i>REDD+ safeguards monitoring</i> .....	178
16.4	<i>REDD+ permanence monitoring</i> .....	178
16.5	<i>Monitoring of GHG emissions of the project</i> .....	179
16.5.1	<i>Activity data</i> .....	179
16.5.1.1	<i>Annual deforestation in the project area</i> .....	179
16.5.1.2	<i>Annual deforestation in the leakage area</i> .....	180
16.5.1.3	<i>Annual degradation in the project area</i> .....	180
16.5.1.4	<i>Annual degradation in the leakage area</i> .....	181
16.5.2	<i>GHG emissions in the monitoring period</i> .....	182
16.5.2.1	<i>Deforestation</i> .....	183
16.5.2.2	<i>Forest degradation</i> .....	184

16.5.3	Cuantificación de GHG emissions reduction in the project .....	185
16.5.3.1	Deforestation.....	185
16.5.3.2	Forest degradation .....	186
16.6	<i>Procedures established for the management of GHG emission reductions or removals and related to quality control</i> .....	186
16.6.1	Review of information processing .....	186
16.6.2	Registration and data filling system.....	189
<b>17</b>	<b>Bibliography.....</b>	<b>190</b>
<b>18</b>	<b>Document version history.....</b>	<b>198</b>

### Equations index

<b>Equation 1.</b>	Dióxido de carbono equivalente contenido en la biomasa total.....	78
<b>Equation 2.</b>	Equivalent carbon dioxide in soils .....	79
<b>Equation 3.</b>	Total equivalent Carbon dioxide.....	79
<b>Equation 4.</b>	Total biomass transition difference.....	81
<b>Equation 5.</b>	Difference in carbon content in the total biomass.....	81
<b>Equation 6.</b>	Equivalent Carbon dioxide in the DTB.....	82
<b>Equation 7.</b>	Deforestation in the forest area.....	179
<b>Equation 8.</b>	Annual deforestation in the leakage area.....	180
<b>Equation 9.</b>	Primary degradation in the project area.....	180
<b>Equation 10.</b>	Annual secondary degradation in the project area.....	181
<b>Equation 11.</b>	Annual primary forest degradation in the leakage area .....	181
<b>Equation 12.</b>	Annual secondary forest degradation in the leakage area.....	182
<b>Equation 13.</b>	Annual emission due to deforestation in the project area.....	183
<b>Equation 14.</b>	Annual emission due to deforestation in the leakage area.....	183
<b>Equation 15.</b>	Annual emission due to degradation in the project area.....	184
<b>Equation 16.</b>	Annual emission due to forest degradation in the leakage area.....	184
<b>Equation 17.</b>	Emission reduction due to avoided deforestation.....	185
<b>Equation 18.</b>	Emission reduction due to avoided forest degradation in the monitoring period.....	186

## Figures index

<b>Figure 1.</b> REDD+ Emberá Wounaan Project location.....	19
<b>Figure 2.</b> Map of main drainage systems. ....	21
<b>Figure 3.</b> Map of the Caribbean, Cocos, Nazca, and South American Plates forming the Isthmus of Panama. The lines with arrowheads mark convergence zones. The dark dashed line delineates the location of the Neogene volcanic arc. ....	22
<b>Figure 4.</b> Conceptual diagram showing the elevation of the isthmus of Panama. ....	23
<b>Figure 5.</b> Slope range in the Project area and its surroundings. ....	24
<b>Figure 6.</b> The agrological capacity of the soils in the project area and its surroundings. ....	25
<b>Figure 7.</b> Average annual temperature in the Project area and its surroundings. ....	26
<b>Figure 8.</b> Average annual precipitation in the Project area and its surroundings. ....	27
<b>Figure 9.</b> Average annual evapotranspiration in the Project area. ....	28
<b>Figure 10.</b> Ecosystems in protected areas according to Holdridge. ....	31
<b>Figure 11.</b> Mountain landscape within protected areas.....	33
<b>Figure 12.</b> Agrological capacity in the Project area.....	34
<b>Figure 13.</b> Landcover map (2021) for the Project area. ....	36
<b>Figure 14.</b> Organizational structure of the regions of the Emberá Wounaan Comarca. ....	42
<b>Figure 15.</b> Map of eligible areas of the project. ....	62
<b>Figure 16.</b> Map of probability of mobility of agents for defining the reference region.....	66
<b>Figure 17.</b> Agent mobility probability map to define leak area. ....	71
<b>Figure 18.</b> Map of the project strata ....	72
<b>Figure 19.</b> Map of the sampling plot locations.....	74
<b>Figure 20.</b> Scheme of established field plots.....	75
<b>Figure 21.</b> Procedure for determining the basic wood density.....	77
<b>Figure 22.</b> Boxplot of wood densities. ....	77
<b>Figure 23.</b> Administrative and Traditional Organization of the Emberá Wounaan Comarca. ....	100
<b>Figure 24.</b> Protected areas in Project area. ....	108
<b>Figure 25.</b> Organizational structure of REDD+ Emberá Wounaan Project. ....	113
<b>Figure 26.</b> Distribution of deforestation within and outside the project area.....	122
<b>Figure 27.</b> Project boundaries, reference region, and leakage belt for the REDD+ Emberá Wounaan project. ....	123



<b>Figure 28.</b> Organizational structure of the Emberá Wounaan Comarca. ....	128
<b>Figure 29.</b> Analysis of Cause-Effect for REDD+ Emberá Wounaan Project. ....	139
<b>Figure 30.</b> Diagram of actors and causes of the REDD+ Emberá Wounaan project. ....	141
<b>Figure 31.</b> Diagram of Objectives and Activities of the REDD+ Emberá Wounaan Project. ....	142
<b>Figure 32.</b> Chain of events of deforestation and degradation in the Emberá Wounaan Region. ..	143
<b>Figure 33.</b> Deforestation and Degradation Chain in the Sambú District. ....	145

### Illustration index

<b>Illustration 1.</b> Sociabilization of the REDD+ Emberá Wounaan project. ....	155
<b>Illustration 2.</b> Establishment of agreements with decision-making representatives of the Comarca. ....	160
<b>Illustration 3.</b> Presentation held at the Ministry of Environment of Panama. ....	162
<b>Illustration 4.</b> Components of a socio-environmental safeguards system. ....	171

### Tables index

<b>Table 1.</b> Scope in the BCR standard. ....	12
<b>Table 2.</b> Type of Project. ....	13
<b>Table 3.</b> Strategic line of governance and sense of belonging. ....	15
<b>Table 4.</b> Strategic line of culture and society. ....	16
<b>Table 5.</b> Strategic line of sustainable economic development. ....	17
<b>Table 6.</b> Strategic line of environmental conservation. ....	17
<b>Table 7.</b> Ecosystems present in protected areas according to Holdridge. ....	29
<b>Table 8.</b> Mountain landscape by protected area. ....	32
<b>Table 9.</b> Agrological capacity in the Project area. ....	34
<b>Table 10.</b> Landcover identification in the Project area. ....	35
<b>Table 11.</b> Population results from the latest censuses in Panama. ....	43
<b>Table 12.</b> Selection of carbon reservoirs. ....	46
<b>Table 13.</b> Emission sources and GHG selected. ....	46
<b>Table 14.</b> Consistency of land use alternatives with applicable regulations. ....	52
<b>Table 15.</b> Landcover present in Project area in 2020. ....	58
<b>Table 16.</b> Project eligible areas. ....	61

<b>Table 17.</b> Defined criteria for the analysis of mobility of deforestation agents to define the boundaries of the reference region. ....	63
<b>Table 18.</b> Assessment of key factors influencing the mobility of deforestation agents relevant to the delimitation of the reference region. ....	65
<b>Table 19.</b> Land tenure in reference region. ....	68
<b>Table 20.</b> Criteria defined for the analysis of mobility of deforestation agents to define the boundaries of the leakage area. ....	69
<b>Table 21.</b> Assessment of Key Factors for Deforestation Agent Mobility for Delimiting the Leakage Area. ....	70
<b>Table 22.</b> Forest and non-forest areas for the reference period. ....	71
<b>Table 23.</b> Aboveground biomass difference by fragmentation type. ....	80
<b>Table 24.</b> Emissions of baseline scenario. ....	83
<b>Table 25.</b> Transition between fragmentation classes. ....	85
<b>Table 26.</b> Stocks de carbono por degradación en la línea base. ....	86
<b>Table 27.</b> Degradation data from the fragmentation analysis for the Ex-Ante scenario. ....	89
<b>Table 28.</b> Summary of ex - ante emissions. ....	90
<b>Table 29.</b> laws and decrees related to REDD+ Emberá Wounaan project. ....	104
<b>Table 30.</b> Communities in the Cemaco District. ....	109
<b>Table 31.</b> Communities in the Sambu district. ....	110
<b>Table 32.</b> Contact information of the managing partner. ....	111
<b>Table 33.</b> Contact information of the technical partner. ....	111
<b>Table 34.</b> Contact information of Fundación Panamá Canal de Vida. ....	112
<b>Table 35.</b> Relationship between REDD+ activities and the national climate change strategy. ....	115
<b>Table 36.</b> Alignment of REDD+ activities of Emberá Wounaan project with the guidelines of the national REDD+ strategy. ....	118
<b>Table 37.</b> Analysis of key actors, interests, and motivations. ....	131
<b>Table 38.</b> Rating and level of environmental importance of the effects determined in the environmental assessment. ....	148
<b>Table 39.</b> Main Socioeconomic Effects of REDD+ Activities. ....	149
<b>Table 40.</b> Some events of socialization with the Emberá Wounaan Comarca. ....	156
<b>Table 41.</b> Indicators of Sustainable Development Goals (SDGs) related to the initiative. ....	164
<b>Table 42.</b> REDD+ Safeguards. ....	168

<b>Table 43.</b> Safeguard elements and requirements suggested by BioCarbon Registry. ....	173
<b>Table 44.</b> REDD+ projects registered in certification programs. ....	175
<b>Table 45.</b> Parameters to monitor. ....	176
<b>Table 46.</b> Content of the indicators analyzed for the project. ....	177
<b>Table 47.</b> Sources of information applied in the project design. ....	187

## 1 Project type and eligibility

### 1.1 Scope in the BCR Standard

**Table 1.** Scope in the BCR standard.

<b>The scope of the BCR Standard is limited to:</b>	
The following greenhouse gases, included in the Kyoto Protocol: Carbon Dioxide (CO <sub>2</sub> ), Methane (CH <sub>4</sub> ) and Nitrous Oxide (N <sub>2</sub> O).	
GHG projects using a methodology developed or approved by BioCarbon Registry, applicable to GHG removal activities and REDD+ activities (AFOLU Sector).	x
Quantifiable GHG emission reductions and/or removals generated by the implementation of GHG removal activities and/or REDD+ activities (AFOLU Sector).	
GHG projects using a methodology developed or approved by BioCarbon Registry, applicable to activities in the energy, transportation and waste sectors.	
Quantifiable GHG emission reductions generated by the implementation of activities in the energy, transportation and waste sectors.	

Source: BioCarbon Registry, 2023.

The main activity is the Reduction of Emissions from deforestation and Forest Degradation, consolidated under the quantification of Greenhouse Gas Emission Reduction for REDD+ Projects methodology BCR 0002 version 3.1 by BioCarbon Registry.

### 1.2 Project type

REDD+ Emberá Wounaan Project is categorized under projects in the AFOLU sector (Agriculture, Forestry, and Other Land Uses), within sectoral scope 14 forest. Its main activity is the Reduction of Emissions from Deforestation and Forest Degradation.

The Project solely involves the Emberá Wounaan community, which comprises two sectors, Cémaco and Sambú, and does not require the inclusion of new instances and/or parameters in its development.

**Table 2.** Type of Project.

Activities in the AFOLU sector, other than REDD+	
REDD+ Activities	x
Activities in the energy sector	
Activities in the transportation sector	
Activities related to Handling and disposing of waste	

Source: BioCarbon Registry, 2023.

### 1.3 Project scale

It does not apply to the current project according to the REDD+ category under which it is designed.

## 2 General description of the project

The REDD+ Emberá Wounaan project is an initiative that promotes governance, culture, sustainable economic development, and environmental conservation through the enhancement of social, economic, and ecological capital. Throughout the initiative, governance and resource management involve capacity building and the design of governance structures, transparency includes learning and leadership management, and planning and foresight encompass activities that aid in the recognition of culture and social dynamics while creating strategies that revive ancestral knowledge. Additionally, support is provided for sustainable agricultural and livestock models and productive chains. On the other hand, training covers theoretical elements about a REDD+ project, socio-environmental safeguards, Conservation and Sustainable Forest Management (SFM), and identification of reforestation and restoration areas available for plantation establishment.

REDD+ Emberá Wounaan Project is located in the Darién Province (Panama), encompassing 41 communities with approximately 10,000 inhabitants to be benefited and 436,551 hectares distributed in two sectors. The Cémaco Region includes three townships: Cirilo Guaynora, Manuel Ortega, and Lajas Blancas, corresponding to 72% of the total area,

while the Sambú Region includes two townships, Río Sabalo and Jingurudó, covering 28% of the total area. In Cémaco, the topography consists of undulating plains with elevations ranging from 50 to 500 meters above sea level (masl) up to the foothills of the Darién Mountain range, where mountainous areas reach elevations between 500 to 1,700 meters above sea level, with the highest point being Cerro Tacarcuna at 1,850 meters above sea level. In the case of Sambú, located southeast of Darién, approximately 35% of the area consists of undulating plains in the Sambú river valley, with the highest point reaching 830 masl. The temperature in valleys and plains ranges between 27°C to 30°C with an annual average precipitation of 3,000 mm, with December, January, and February being the driest months. In mountainous and foothill areas, precipitation can reach up to 8,000 mm annually, with no dry season, and temperatures ranging between 17°C and 25°C.

The objective of REDD+ Emberá Wounaan project is to reduce deforestation and degradation of natural forests owned by the Comarca through conservation and restoration strategies involving all groups within indigenous communities, including women, elders, and youth, ensuring gender equality, participation, forest governance, and the application of skills that enhance rural development. Education and training on topics related to individual development and community management are a focal point in this project, understanding that deep learning is the best tool for implementing successful activities, achieving the continuity and stability of the initiative. Over 30 years, REDD+ Emberá Wounaan will prevent the emission of 65,475,497 tCO<sub>2e</sub> with an annual average of 2,112,113 tCO<sub>2e</sub>, estimated from an emission factor of 766.71 tCO<sub>2e</sub>/ha for Mature Mixed Broadleaf Forest cover and 466,61 tCO<sub>2e</sub>/ha for Secondary Mixed Forest cover. These emission factors were generated from the methodological reconstruction of Panama's National Reference Level through the establishment of monitoring plots, which are consistent with the ecosystem's reality. This project is built upon multiple activities, including emission reduction from deforestation and degradation.

## 2.1 GHG project name

Reduced Emissions from Deforestation and Forest Degradation REDD+ Emberá Wounaan.

## 2.2 Objectives

Reduce deforestation and forest degradation in natural forests within the Emberá Wounaan Region and its 41 communities.

- Ensure free, prior, and informed consent and participation of all stakeholders involved in the greenhouse gas mitigation initiative, consolidating a continuous flow of information between the parties.
- Assess deforestation and forest degradation factors through community diagnosis and verification of field actions.
- Ensure compliance with the regulatory, socio-environmental, and governance framework related to the REDD+ project for a period of 30 years.
- Design activities to mitigate and prevent the increase of deforestation and forest degradation factors at the local level for a period of 30 years.
- Evaluate emissions avoided by the region through its conservation, restoration, and sustainable management actions over a period of 30 years.
- Ensure transparent and equitable distribution of benefits according to the resources obtained from the commercialization of avoided greenhouse gas emissions within the project boundaries for a period of 30 years.

### 2.3 Project activities

The REDD+ Emberá Wounaan project aims to strengthen socio-cultural, economic, and natural capital by involving activities for the conservation, restoration, and preservation of natural forests within the project boundaries. Additionally, it directs the improvement of productive activities towards more sustainable and efficient models, reduces the trend in deforestation and forest degradation, and enhances territorial governance. Moreover, the project aims to enhance soft skills and education within the community, achieving an integration of capacity building with on-the-ground implementation activities, empowering communities with fundamental concepts and criteria to foster self-management. The REDD+ activities of the project are classified into four (4) strategic lines, nine (9) investment lines translating into 21 activities; each activity is linked to goals and indicators (See *2\_Cobeneficios\3\_Actividades REDD+*). Below are the REDD+ activities according to the designed lines.

**Table 3.** Strategic line of governance and sense of belonging.

Strategic line of governance and sense of belonging.	
1.	<p><b>Governance and sense of belonging:</b> REDD+ Emberá Wounaan aims to establish a governance framework that ensures equity and transparency during the execution of conservation activities, highlighting the importance of natural resources for the communities and their inhabitants. At the same time, it's crucial for individuals to enhance their sense of belonging regarding their territory and resources, preserving the defense and recognition of natural, cultural, and social values. This strategic line focuses on governance and transparency, preventing phenomena of corruption and destruction of collective well-being.</p>

Strategic line of governance and sense of belonging.	
1.1 Government and administration.	1.1.1. Guidance in defining governance structures and well-being.
	1.1.2. Training in Project management, finance and resource administration.
1.2 Transparency and participation.	1.2.1. Establishment of consultation and decision-making spaces for authorities and members of the Emberá Wounaan community.
	1.2.1. Training in good leadership practices.

**Table 4.** Strategic line of culture and society.

Strategic line of culture and society	
<p>2. <b>Culture and society:</b> This strategic line promotes social and territorial development through current and prospective plans, which will guide the use and management of natural and non-natural resources to support the community's social, economic, and cultural well-being. These activities aim to involve development and planning tools within the community, enhancing welfare, participation, and management of sustainable goods and services.</p>	
2.1 Planning and foresight	2.1.1. Development of community planning and development tools.
	2.1.2. Design of strategies for the conservation of indigenous ancestral knowledge.
	2.1.3. Assessment of provision and availability status of basic services, sanitation, health and education.
2.2 Boundaries and territory	2.2.1. Identification of territorial boundaries.
	2.2.2. Strategies for protecting territorial boundaries.



**Table 5.** Strategic line of sustainable economic development.

Strategic line of sustainable economic development.	
<p>3. <b>Sustainable economic development:</b> This strategy aims to provide the necessary elements and tools to enhance economic activities by adjusting existing production chains, which involve ancestral knowledge and respect the cultural value of the Emberá Wounaan people. These activities include technical support, training, and verification of effectiveness in economic development, health, and food security within the community's daily activities. Ultimately, it consolidates inclusive spaces hand in hand with women and youth.</p>	
3.1 Indigenous productive improvement.	3.1.1. Technical support in sustainable family production models.
	3.1.2. Design of economic alternatives and sustainable production chains.
3.2 Strengthening of productive capacities.	3.2.1. Training in Good production practices.
	3.2.2. Improvement of tools and work materials.
	3.2.3. Institutionalization of Good practices for economic development and well-being.

**Table 6.** Strategic line of environmental conservation.

Strategic line of environmental conservation	
<p>4. <b>Environmental conservation:</b> This line is directly involved with the REDD+ project, with recognition, protection, and management of natural resources being fundamental. The forest is the most important source, including carbon reservoirs and resources used by communities and their customs. Forest conservation includes Sustainable Forest Management (SFM), forest restoration, and reforestation, promoting the REDD+ activities scenario defined at the international level while strengthening the economic and cultural values of communities.</p>	
4.1 Resources management	4.1.1. Training in REDD+ and socio-environmental safeguards.
	4.1.2 Monitoring of vegetation and biodiversity.

Strategic line of environmental conservation	
	4.1.3. Training in sustainable forest management (SFM).
4.2 Enhancement of carbon reservoirs.	4.2.1. Establishment of the Emberá Wounaan forest nursery.
	4.2.2. Forest restoration.
	4.2.3 Reforestation.
4.3 Forest-based economic alternatives.	4.3.1. Non-timber forest product production.

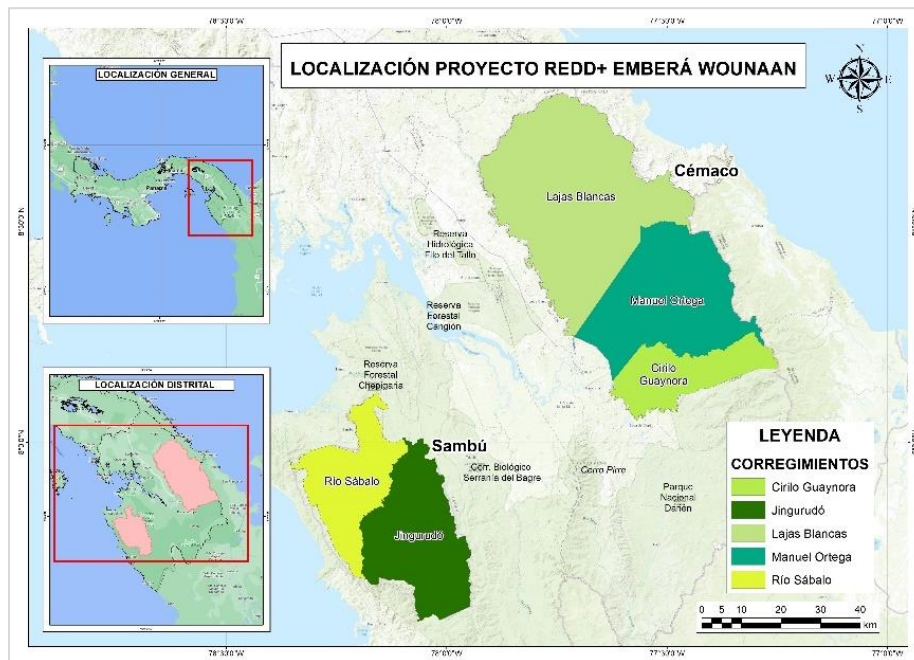
Source: B-Terra Corp and CO<sub>2</sub>CERO S.A.S., 2022.

Over time, REDD+ Emberá Wounaan project has developed activities for which its objectives, benefits, and expected results are analyzed. In the folder "2\_Cobeneficios\3\_Actividades REDD+", the indicators defined for each of these activities and their results in the evaluation are presented.

#### 2.4 Project location

The total area of the REDD+ Emberá Wounaan project corresponds to the territories of the Emberá Wounaan indigenous communities, located in the Darién province to the east of Panama in Central America, with its capital being Unión Choco. According to the country's political-administrative organization, these territories correspond to the Emberá Wounaan Comarca, created by Law 22 of 1983, which defines a total extension of 436,551.48 hectares. The Emberá Wounaan Comarca consists of two territories: the Cémaco district and the Sambú district. The former is located in the northeastern part of the province in the Darién Mountain range, with an extension of 305,852 hectares, divided into the townships of Lajas Blancas, Manuel Ortega, and Cirilo Guaynora. The Sambú district is located in the southwestern part of the Darién province, consisting of the townships of Jingurudó and Río Sábalo, composed of the Pirre, Jungurudo, El Bagre, and El Sapo mountain ranges, with an extension of 130,699 hectares.

Figure 1. REDD+ Emberá Wounaan Project location.



Source: CO<sub>2</sub>CERO S.A.S., 2023.

The Cémaco and Sambú districts and the Darién province are located within the area of the Biogeographic Chocó or also known as the Chocó-Darién ecoregional complex. Ecoregions are known as relatively large units of land composed of multiple communities and species, with boundaries very similar to those of the predominant areas prior to more abrupt land use changes and are commonly used in conservation activities. This ecoregion extends from the east of Panama, through the Colombian Chocó, to the city of Guayaquil in Ecuador. This strip is located between the Pacific Ocean and the eastern Andes mountain range (Olson , y otros, 2001), (WWF Colombia, Fundación Ecotrópico y Cecoin, 2008) and is divided into several subregions. For the present project, the Darién province of Panama is involved.

## 2.5 Additional information about the GHG Project

### 2.5.1 Environmental characterization.

This subsection presents the biophysical characteristics of the project area, such as geography, geology, climate, and diversity.

### 2.5.1.1 *Geographic description.*

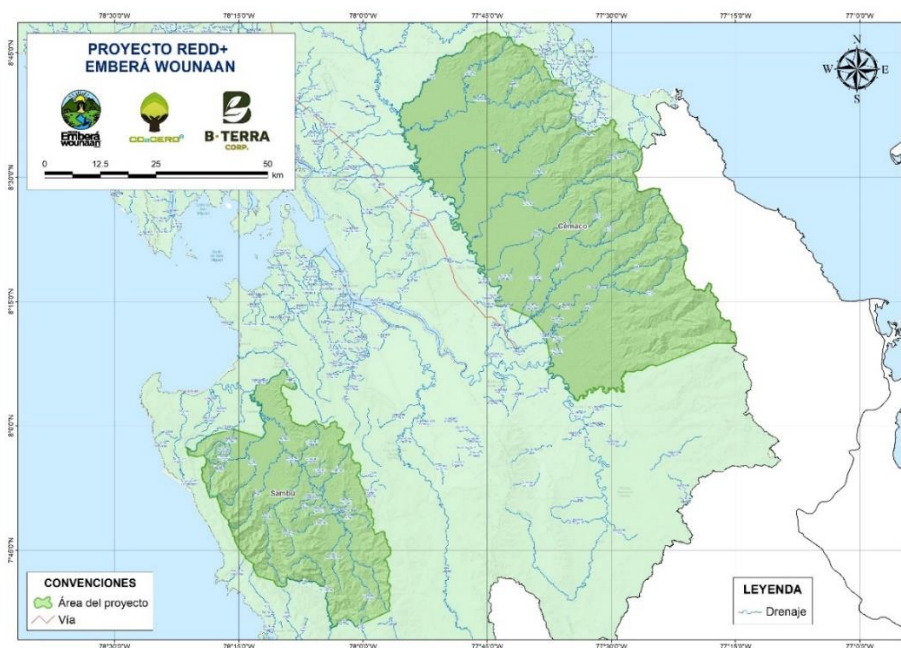
The Emberá-Wounaan Comarca is located in the Darién province to the east of Panama in Central America, with a total area of 4,393.9 km<sup>2</sup>. Its capital is Unión Choco. Specifically, the Emberá-Wounaan Comarca consists of two territories: the Cémaco district and the Sambú district. The former is located in the northeastern part of the province in the Darién Mountain range, with an area of 3,097.5 km<sup>2</sup>, while the Sambú district is located in the southwestern part of the Darién province in the Pirre, Jingurudó, El Bagre, and El Sapo mountain ranges, covering an area of 1,296.4 km<sup>2</sup>. The Cémaco district is divided into three townships: Cirilo Guaynora, where the capital of the Comarca called Unión Chocó is located, Lajas Blancas, and Manuel Ortega. In addition to these indigenous townships, the black community of Yape is located within the district. The Sambú district is divided into two townships: Río Sábalo, where the district's headquarters called Puerto Indio is located, and Jingurudó.

The Darién Mountain range has been considered one of the most rugged mountain barriers in the world, not so much for its size and exuberance but for the presence of swampy gullies and alluvial wet plains (Banco de Occidente, 1999). It is a morphological unit projecting onto the Caribbean coastal axis, from the Diablo River in its northernmost extreme to the Atrato River valley in the north of the Chocó department in Colombia (Banco de Occidente, 1999). Its average height is approximately 500 meters above sea level, with its highest peak reaching 1,875 meters above sea level on Cerro Tacarcuna. It is also worth noting Cerro Anachucona at 1,340 meters above sea level located in the northern area of the mountain range. It is on this mountain range that the Cémaco district of the Emberá-Wounaan is located. To the north of the Darién Mountain range lies the San Blas Mountain range, parallel to the Caribbean Sea through the province of Panama in a northwest direction. Its highest point is 748 meters above sea level on Cerro Cartí.

Returning to the Darién province, on its eastern side along the Pacific Ocean slope, there are a series of mountain formations that correspond to the northernmost extensions of the Baudó mountain range. This range was formed by the uplift caused by the collision of the Nazca and South American plates. It extends from the Baudó River in the southern center of the Chocó department in Colombia to the Gulf of San Miguel in the Darién province in Panama, where it is also known as the Sapos mountain range. Properly within the Darién province in Panama, these mountain ranges are known as the Pirre mountain range, where Cerro El Nique stands at 1,730 meters above sea level and serves as the boundary between Colombia and Panama. The Jingurudó mountain range, the Bagre mountain range, and the Sapo mountain range are located further north and are where the Sambú district of the Emberá-Wounaan is located.

In the central and lower areas of the Darién province, the valleys of the Tuira and Chucunaque rivers are found. The former is the second longest river in Panama, with a length of 230 km. It originates in the headwaters of the Darién and Baudó mountain ranges on the border with Colombia and flows north until it reaches the town of El Real de Santamaria, where it merges with the Chucunaque River and the Pirre River. Upon reaching La Palma, the capital of the Darién province, it receives more rivers, becoming significantly wider, and flows into the Pacific Ocean in the Gulf of San Miguel. The Chucunaque River is the longest river in Panama, with a length of 231 km. It originates in the San Blas Mountain range and flows southeast parallel to the Darién Mountain range until it joins the Tuira River before flowing into the Gulf of San Miguel.

**Figure 2.** Map of main drainage systems.



Source: Gobierno Nacional de Panamá, 2010.

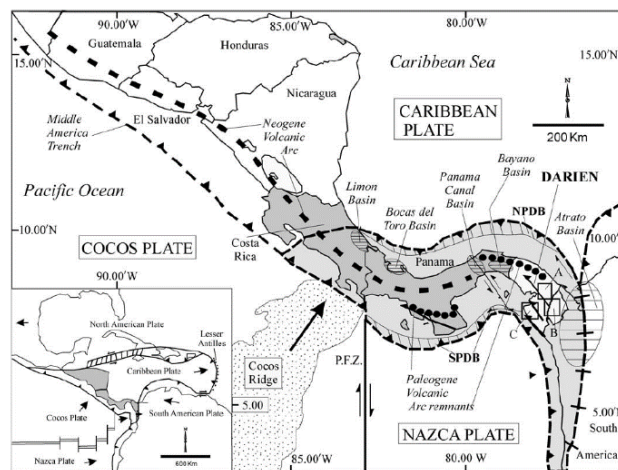
#### 2.5.1.2 Geological description.

The Isthmus of Panama, the geographic feature upon which the study area is situated, connects North America with South America and separates the Pacific Ocean from the Atlantic Ocean. It has a length of 700 km and a width ranging between 50 and 70 km. The entirety of the Republic of Panama is located on it, along with a small portion of the Chocó Department in Colombia. The geology of the Panamanian isthmus is crucial in understanding tropical biodiversity patterns and changes in fauna, coinciding with the

onset of Northern Hemisphere glaciation and the formation of the Modern Caribbean Sea ((Montes & Hoyos, 2020). It is also relevant to understand how the area became a critical area for biodiversity conservation.

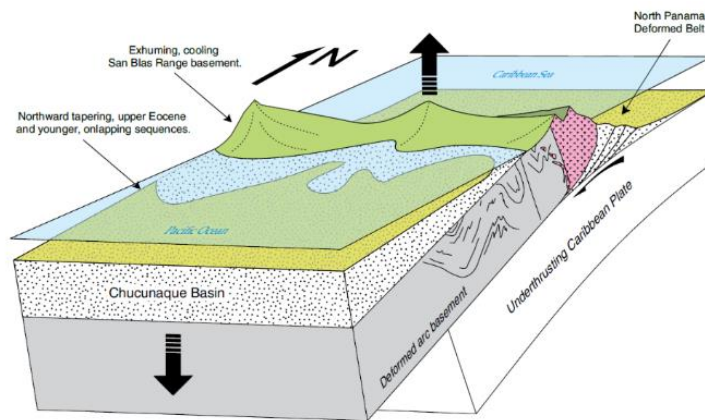
In general terms, the Isthmus of Panama was formed by the collision of the Caribbean Plate on its southwestern margin with the South American continent, specifically the areas of the Cocos, Nazca, and South American plates (Coates, Collins , Aubry, & Berggren W, 2004) (Ver **Figure 3**). Initially, approximately 14.8 to 12.8 million years ago, the Cocos Plate moved southeastward until it collided with South America and the Caribbean Plate. Between 12.8 and 7.1 million years ago, the Isthmus of Panama began to rise. The Cocos Plate is observed as a deformed arc sliding over the Caribbean Plate, causing its exhumation and uplift, especially around the San Blas Cordillera (Ver **Figure 4**) (Montes & Hoyos, 2020). Subsequently, this process continued until approximately 3.5 million years ago when the Pacific and Atlantic Oceans were completely separated, and South America joined North America.

**Figure 3.** Map of the Caribbean, Cocos, Nazca, and South American Plates forming the Isthmus of Panama. The lines with arrowheads mark convergence zones. The dark dashed line delineates the location of the Neogene volcanic arc.



Source: (Coates, Collins , Aubry, & Berggren W, 2004)

**Figure 4.** Conceptual diagram showing the elevation of the isthmus of Panama.

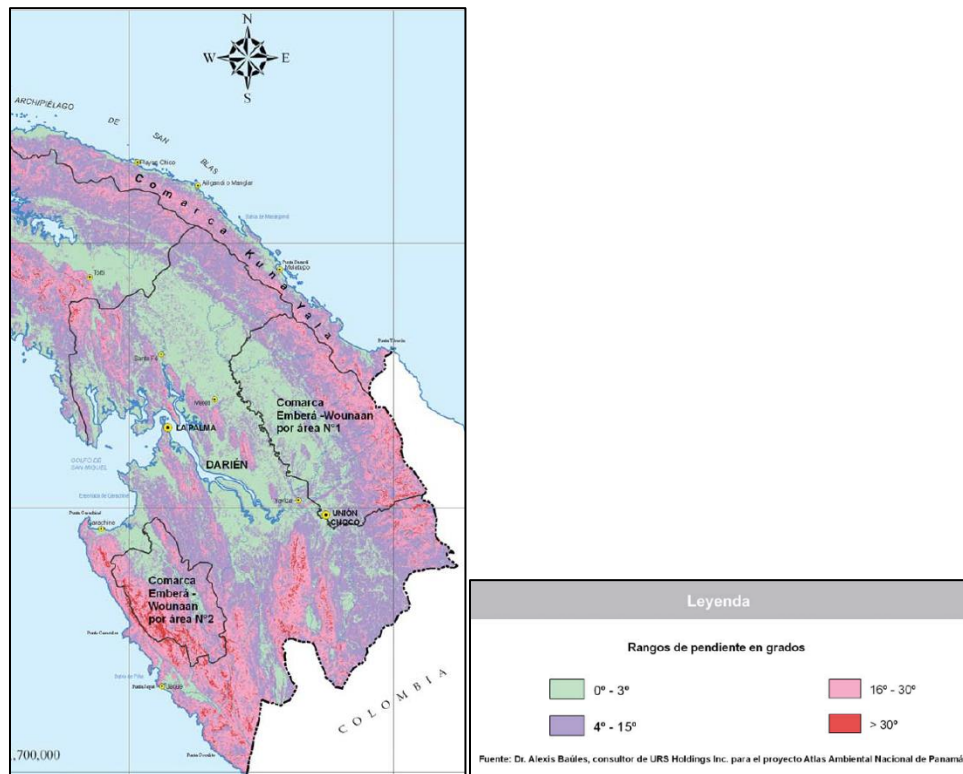


Source: (Montes & Hoyos, 2020).

#### 2.5.1.3 Land description

Regarding the soil in the study area, the characteristics of slope and soil agrological capacity are presented. Slope refers to the steepness of the terrain, with steeper slopes indicating greater incline. This characteristic is related to soil usability, as steeper slopes entail greater instability, increased risk of soil loss, higher erosion, or mass movement, thus imposing more restrictions on soil use. The study area encompasses all types of slopes. In the case of the Cémaco district, nearly half of its extension is situated on gently sloping terrain ( $0^{\circ}$  -  $3^{\circ}$ ), nearly flat, primarily found in the Chucunaque River valley. The remaining area comprises strongly inclined slopes ( $16^{\circ}$  -  $30^{\circ}$ ) and even steeper slopes (greater than  $30^{\circ}$ ), primarily located in the Darién Mountain range. As for the Sambú Comarca, approximately 70% of its extension consists of strongly inclined slopes ( $16^{\circ}$  -  $30^{\circ}$ ) and steeper slopes (greater than  $30^{\circ}$ ), predominantly found in the Jingurudó, Bagre, and Sapo mountain ranges. The remaining 30% corresponds to flat areas in the lower Sambú River valley (see **Figure 5**).

Figure 5. Slope range in the Project area and its surroundings.

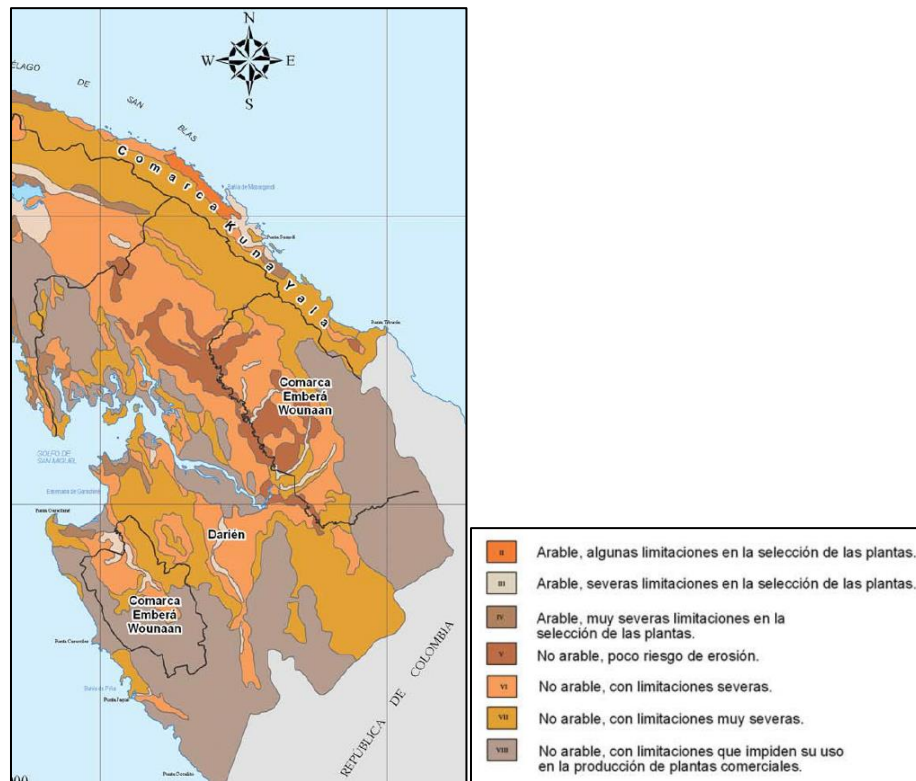


Source: (Gobierno Nacional de Panamá, 2010).

The agrological capacity of soils is based on the natural suitability of the soil to consistently produce under continuous treatment, specific uses, and sustainable management. It also provides basic information on soil issues under aspects of use limitations. For the study area, lands with agricultural potential are very few, located in low-lying areas along the banks of the Sambú River and some tributaries of the Chucunaque River. As seen in **Figure 6**, light gray areas correspond to arable land, with severe limitations on the selection of crops to be grown. The rest of the areas in the Comarcas correspond to categories V to VIII, which are non-arable and present severe limitations for agricultural activities. It is worth noting the lands in category VIII, where the only activity that can be associated is territories for forest protection and conservation.



**Figure 6.** The agrological capacity of the soils in the project area and its surroundings.



Source: (Gobierno Nacional de Panamá, 2010).

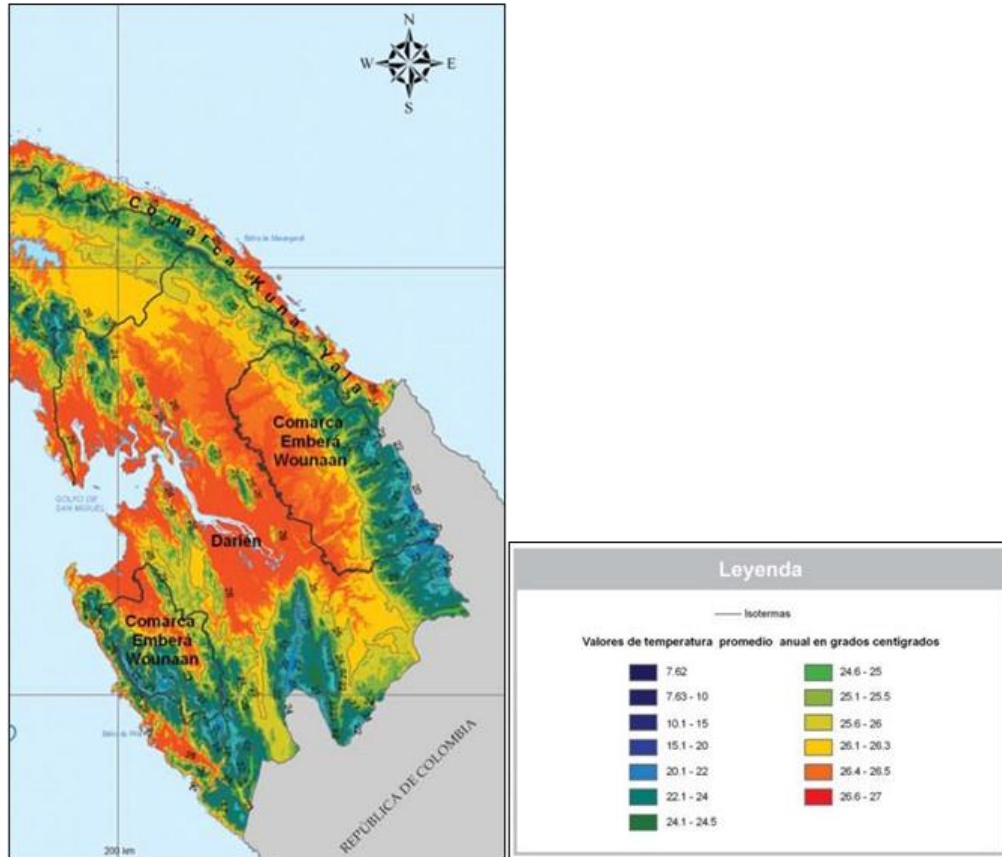
#### 2.5.1.4 Climate description

The Chocó-Darién ecoregional complex presents significant diversity in climates, especially in terms of rainfall. Some areas of this region stand out as some of the rainiest on planet Earth, with annual precipitation reaching up to 13,670 mm in the middle part of the San Juan de Micay River basin in the Cauca department in Colombia, and in the upper part of the San Juan and Atrato river basins in Chocó, also in Colombia (Rangel Ch., 2004). Areas with lower precipitation are located to the south of the ecoregional complex, near the city of Guayaquil, with precipitation values between 250 and 500 mm annually (Rangel Ch., 2004).). Specifically, in the Darién province, in the Darién and northern Baudó mountain ranges, precipitation varies between 2,025 and 3,318 mm annually (Rangel Ch., 2004).

According to the environmental atlas of the Republic of Panama (2010), the Emberá-Wounaan Comarcas of Cémaco and Sambú are categorized as having a tropical climate with a prolonged dry season and a subequatorial climate with a dry season. The former corresponds to the lowland areas of the Comarcas with an average temperature between

27 to 28°C. The second category is found in the highland areas of the mountain ranges where the average temperature is 26.5 to 27.5°C and decreases as altitude increases to 20°C at 1,000 meters above sea level (See **Figure 7**).

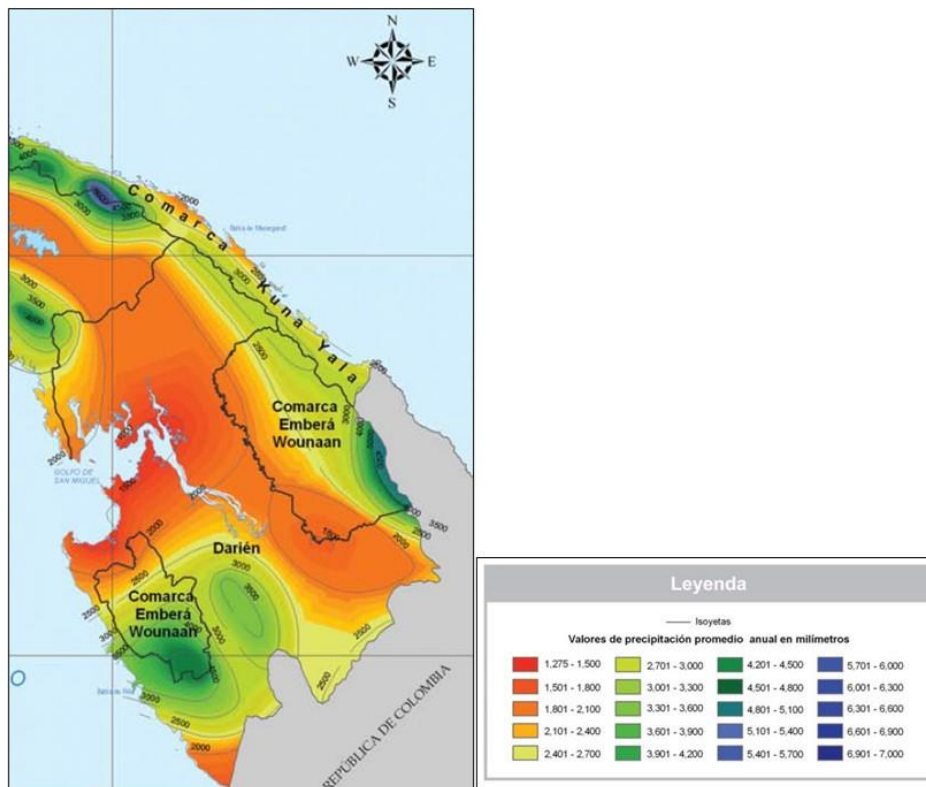
**Figure 7.** Average annual temperature in the Project area and its surroundings.



Source: (Gobierno Nacional de Panamá, 2010).

Regarding precipitation, in the Comarcas it increases as altitude is gained in the mountain ranges; ranging from 1,501 mm in the lowlands of the Sambú Comarca to 3,600 mm in the highlands of the Jingurudó mountain range. As for the Cémaco Comarca, precipitation ranges from 1,801 mm in the lowlands to 4,800 mm in the highlands of the Darién Mountain range. Rainfall is concentrated in a rainy season between April and November and a dry season between December and March (see **Figure 8**).

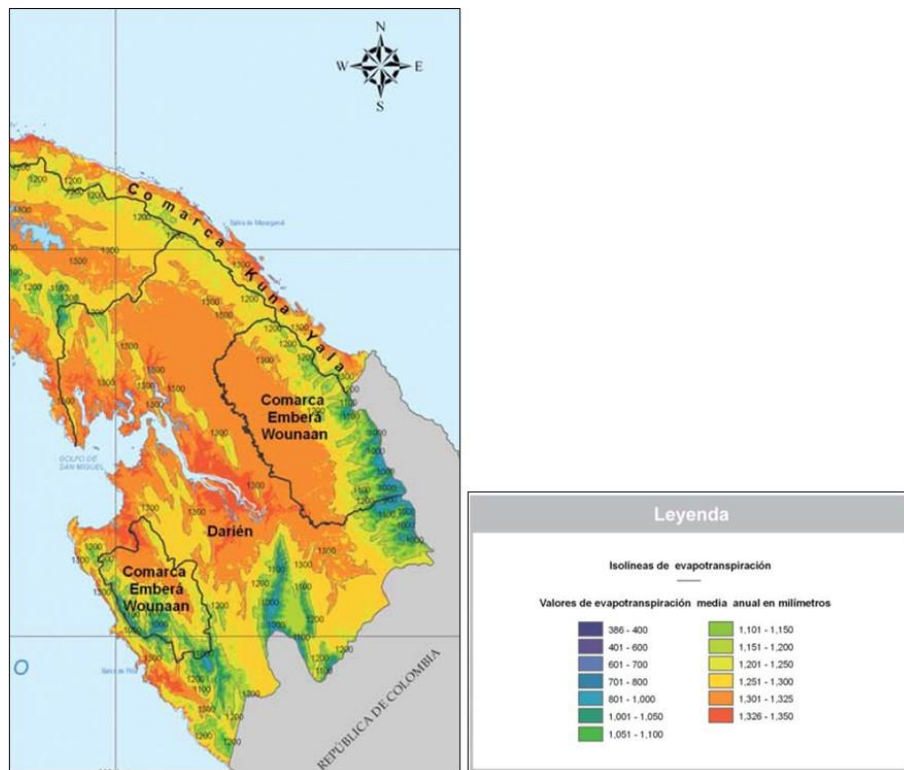
**Figure 8.** Average annual precipitation in the Project area and its surroundings.



Source: (Gobierno Nacional de Panamá, 2010).

Finally, evapotranspiration exhibits a similar behavior according to the altitudinal gradient, being higher in low-lying areas and decreasing with increasing altitude. In the lowlands of the Sambú Comarca, it is 1,350 mm per year, and in the highlands of the Jingurudó mountain range, it is 800 mm per year. In the Cémaco Comarca, in the lowlands, evapotranspiration is 1,325 mm per year, decreasing to 800 mm in the highlands of the Darién Mountain range.

**Figure 9.** Average annual evapotranspiration in the Project area.



Source: (Gobierno Nacional de Panamá, 2010).

#### 2.5.1.5 Biomes and ecosystems

The Cémaco and Sambú Comarcas are located in the ecoregion known as the humid forests of the Chocó-Darién (Gobierno Nacional de Panamá, 2010), which is characterized by high biological diversity and representation. For this reason, it was designated as a high priority for conservation at the national level and is, according to (Myers, Mittermeier, Mittermeier, A.B. Da Fonseca, & Kent, 2000) one of the 25 global hotspots with a concentration of endemic species experiencing habitat loss. In the same publication, the authors suggest that this ecoregion originally covered an area of 260,600 km<sup>2</sup>, and at the time of publication, only 24.2% retained its original vegetation. Additionally, it harbors 9,000 plant species, of which 2,250 are endemic, equivalent to 0.8% of the global total. Similarly, it hosts 1,625 vertebrate species, of which 418 are endemic, equivalent to 1.5% of the global total. Breaking down the vertebrate species, we find that 830 species are birds, with 85 being endemic, 235 are mammals with 60 endemic species, 210 are reptiles with 63 being endemic, and 350 are amphibians with 210 being endemic (Myers, Mittermeier, Mittermeier, A.B. Da Fonseca, & Kent, 2000).

Additionally, according to (COONAPIP, 2009), in the Darién region and specifically in the Cémaco area, three main life zones are distinguished based on the Holdridge life zone map (Tosi, 1971). These zones correspond to tropical moist forest, very moist tropical forest, and premontane very moist forest. The first zone is characterized by annual rainfall exceeding 2,000 mm, where large species such as Guayacán (*Tabebuia chrysantha*), guarumo (*Cecropia peltata*), algodónero (*Cedrela odorata*), cuipo (*Cevellinesia plantafolia*), and maría (*Callophyllum brasiliense*) are established. The second zone, very moist tropical forest, is characterized by intense rainfall throughout the year, with precipitation in some communities exceeding 5,000 mm/year, and temperatures ranging between 20 and 25°C. Species found in this zone include espavé (*Anacardium excelsum*), guácimo (*Luehea seemani*), guavas (*Inga sp.*), fruta de mono colorado (*Annona reticulata*), and rabo de zorro (*Andropogon bicornis*).

Finally, the premontane very moist forest is characterized by maximum elevations not exceeding 200 meters above sea level, where temperatures range between 21.5 and 24°C. Its natural vegetation has been replaced by crops, with remnants of forest containing species such as Almendro (*Coumarouna panamensis*), granadillo (*Platymiscium dimorphandrum*), guavas (*Inga sp.*), and higuerones (*Ficus sp.*) (COONAPIP, 2009).

#### 2.5.1.5.1 Ecosystem types in protected areas

Additionally, the ecosystems present in the Protected Areas System are categorized, resulting in the tropical very moist forest according to the Holdridge classification having the largest area, accounting for 32.54% of presence in all protected areas. This is followed by premontane rainforest (30.09%), premontane very moist forest (28.26%), tropical moist forest (8.21%), and low montane rainforest (0.90%) (see **Table 7** and **Figure 10**). The cartographic base of the ecosystems is consolidated in the folder "o4\_SIG\4\_SHP\Holdridge\_AP\_V6.shp," providing the supplied information.

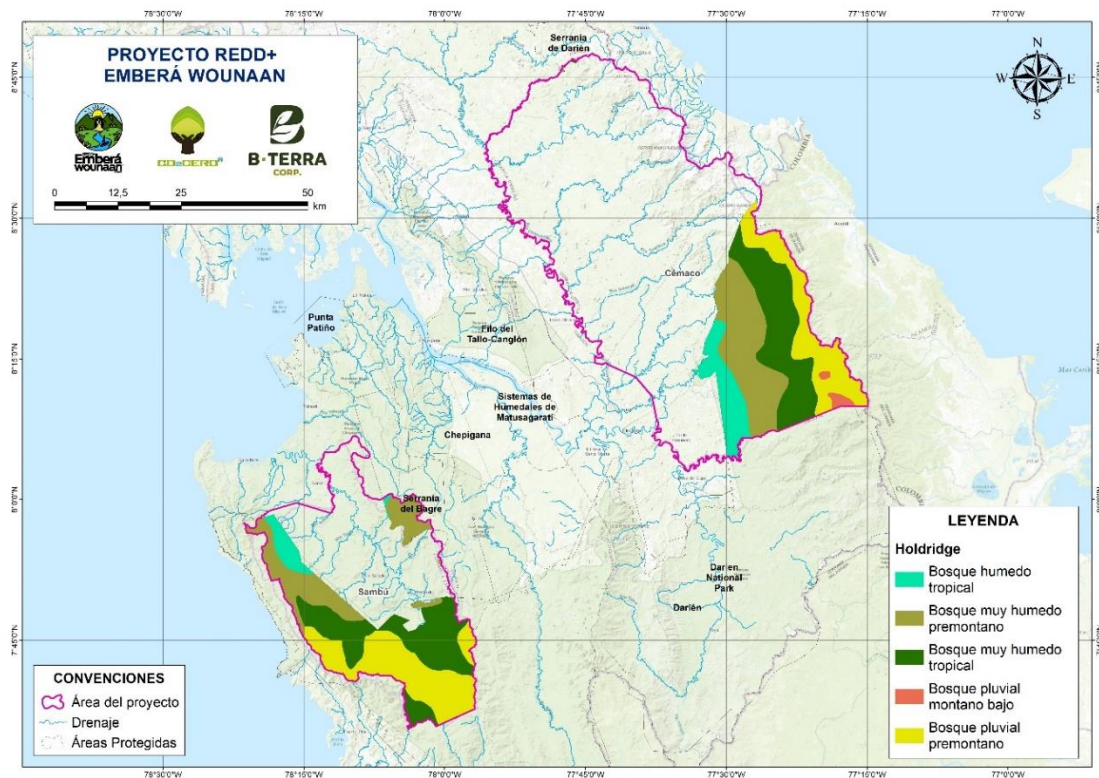
**Table 7.** Ecosystems present in protected areas according to Holdridge.

Protected Area	Ecosystem according to Holdridge	Area (ha)	Area (%)
Darién	Tropical very moist forest	47,150.05	32.41%
	Premontane rainforest	43,724.13	30.05%

Protected Area	Ecosystem according to Holdridge	Area (ha)	Area (%)
	Premontane very moist forest	36,202.02	24.88%
	Tropical moist forest	11,693.38	8.04%
	Low montane rainforest	1,304.89	0.90%
<b>Serranía de Darién</b>	Tropical very moist forest	92,52	0.06%
	Premontane very moist forest	54,10	0.04%
<b>Serranía del Bagre</b>	Premontane very moist forest	4,853,07	3.34%
	Tropical moist forest	249.06	0.17%
	Tropical very moist forest	102.67	0.07%
	Premontane rainforest	55.68	0.04%
<b>Total</b>		145,481.57	100.00%

Source: (Gobierno Nacional de Panamá, 2010).

Figure 10. Ecosystems in protected areas according to Holdridge.



Source: (Gobierno Nacional de Panamá, 2010).

#### 2.5.1.5.2 Mountains in protected areas

For the determination of important biodiversity sites within protected areas in the mountains, the definition of mountains from (FAO. 1998. Citado en Villota, 1991) is used, where it is defined as "a large natural elevation of land, of diverse origin, with more than 300 meters of relief between the base and the summit and in relation to the adjacent landscape, and whose slopes, whether regular, irregular, or complex, have an average slope greater than 30%".

Therefore, for the establishment of mountain landscapes within the protected areas present in the project area, a cartographic analysis was conducted, and areas with slopes greater than 30% were delimited, defining that 19,413.41 hectares belong to this landscape and to the important biodiversity sites, mainly found in Darién National Park (99.89%), as observed in **Table 8** and **Figure 11**. Within the folder "o4\_SIG\4\_SHP\montaña\_AP\_V4.shp", the cartographic base of mountainous areas present in the project's protected areas is available.

Confirming the information with that described by (COONAPIP, 2009), it is identified that part of the territory of the Sambú District overlaps with Darién National Park and is constituted by the Jingurudó mountain range, Cerro Jingurudó (1,506), and in the Sapo mountain range, Cerro Sapo (1,145), mountains with an altitudinal gradient ranging from 800 to 1,000 meters above sea level. Additionally, the area of the Cémaco District borders to the north and west with the Metetí district and the Darién Mountain range; to the south with Darién National Park; to the east with the Republic of Colombia and presents a relief composed of mountain ranges, hills, plains, hills, and coastal plains.

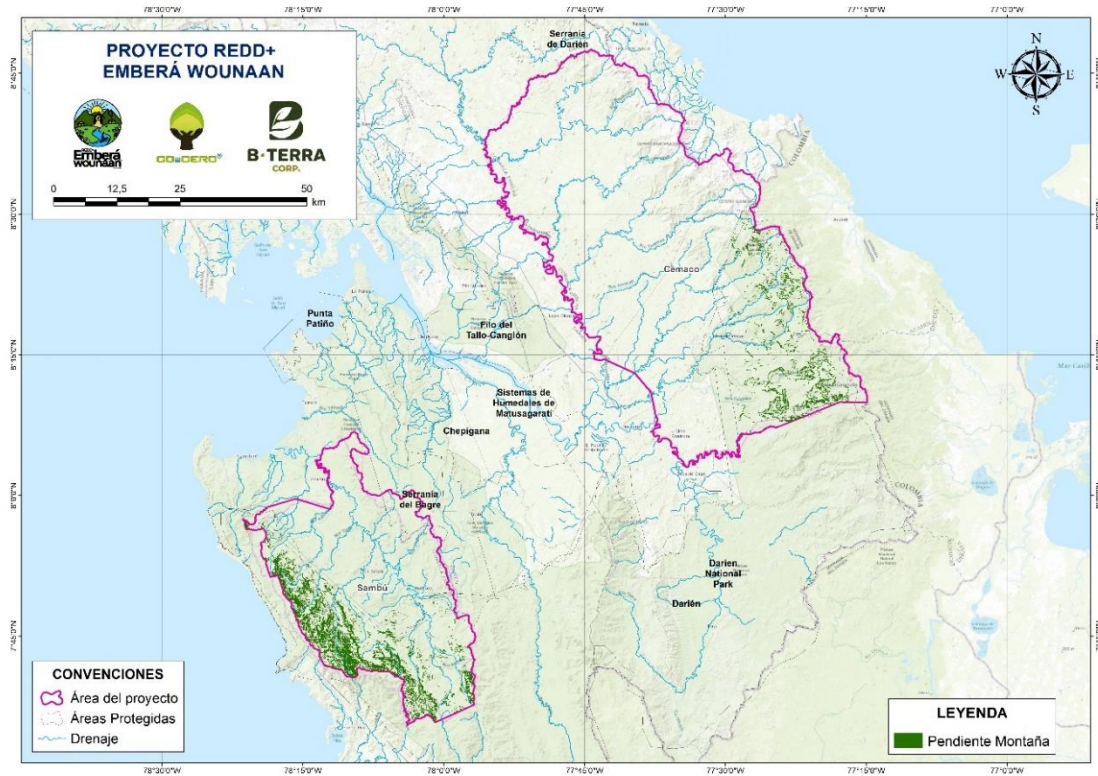
**Table 8.** Mountain landscape by protected area.

Protected área	Area (ha)	Area (%)
Darién	19.392,30	99,89 %
Serranía de Darién	9,96	0,05 %
Serranía del Bagre	11,16	0,06 %
<b>Total</b>	<b>19.413,41</b>	<b>100,00 %</b>

Source: CO2CERO S.A.S., 2023.



Figure 11. Mountain landscape within protected areas.



Source: CO2CERO S.A.S, 2023.

### 2.5.1.5.3 Agrological Capacity

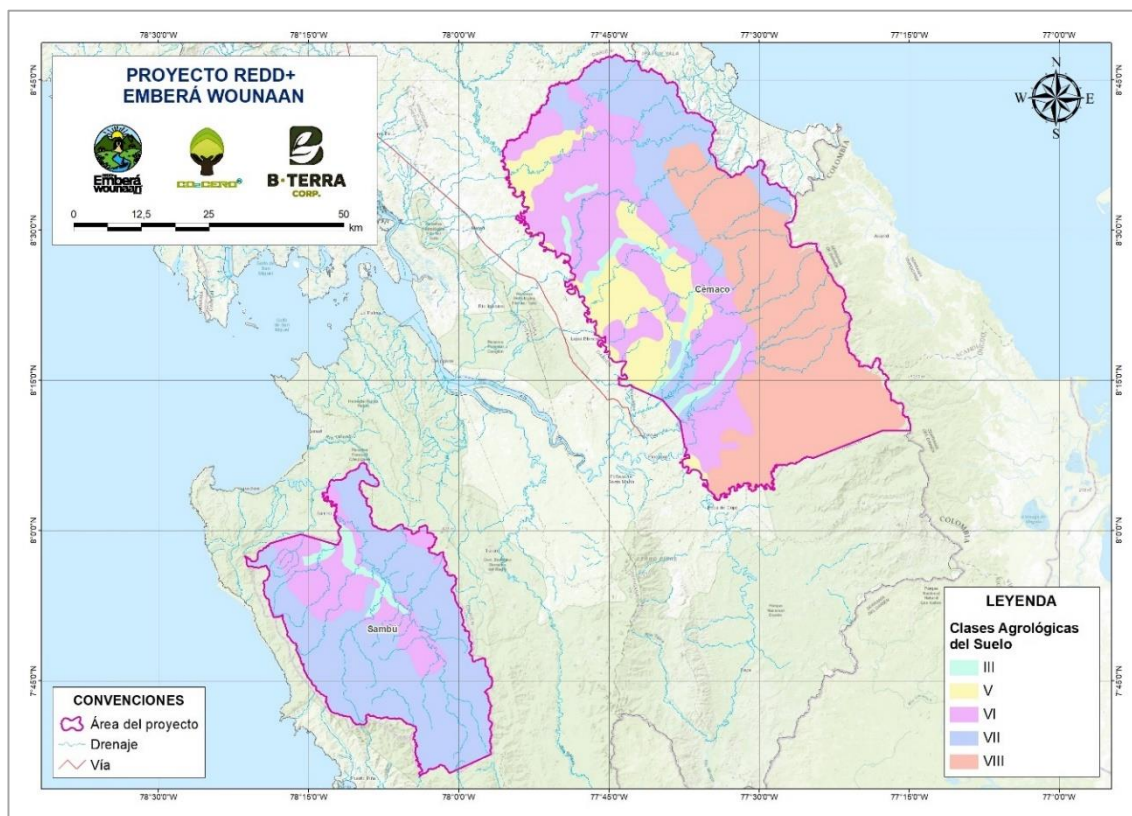
According to the information presented by the National Directorate of Agrarian Reform; Rural Land and Water Cadastre, May 1968 (CATAPAN Project), type I soils correspond to those with the greatest capacity, while type VIII soils represent those with the greatest limitations due to one or more adverse characteristics they possess. Therefore, it is concluded that within the project area, soils with some type of limitation are more prevalent, primarily falling within the higher categories (V, VI, and VIII), as observed in Table 9 and Figure 12. The cartographic base of soil suitability by agrological class is located in "o4\_SIG\4\_SHP\Clases\_EW\_V6\_Diss.shp"

**Table 9.** Agrological capacity in the Project area.

Type	Aptitude	Area (ha)	Area (%)
III	Arable, severe limitations in plant selection, requires special conservation, or both.	14,710.52	3.37%
VII	Non-arable, with very severe limitations suitable for forests, grasslands, reserve lands.	40,220.64	9.21%
VIII	Non-arable, with limitations preventing its use in commercial plant production.	119,278.66	27.32%
VI	Non-arable, with severe limitations for forests, grasslands, reserve lands.	144,256.17	33.04%
V	Non-arable, low risk of erosion, but with other limitations, suitable for forests and grasslands.	118,085.48	27.05%
<b>Total</b>		<b>436,551.48</b>	<b>100.00%</b>

Source: (Gobierno Nacional de Panamá, 2010).

**Figure 12.** Agrological capacity in the Project area.



Source: CO2CERO S.A.S., 2023.

#### 2.5.1.5.4 Land cover

When detailing the information for the districts of Cémaco and Sambú and based on the Forest Cover and Land Use map of the Republic of Panama from 2012, it is observed that out of the total area of 436,551.48 hectares, 399,565.77 hectares, equivalent to 91.5% of the extension, correspond to mature mixed broadleaf forests (**Table 10** and **Figure 13**). Within this cover, tropical humid forests and tropical montane forests are found, as previously described, according to the altitudinal gradient.

The second most important cover in terms of extension corresponds to secondary mixed broadleaf forests, i.e., forests that have undergone some type of anthropic intervention. They occupy an extension of 23,900.49 hectares, equivalent to 5.5% of the total extension. They mainly correspond to tropical humid forests located in the valleys of the main rivers present in the Comarcas and around human settlements. This is the case of the Sambú River, which crosses the middle of this district, and several rivers on the western slope of the Darién Mountain range in the Cémaco District.

The next most important cover is the scrubland and shrubby vegetation, covering 4,577.60 hectares, or 1.04% of the total area, and is located according to the same dynamics as the secondary mixed broadleaf forest cover. Considering all the covers that imply some agricultural or livestock activity by indigenous communities, they occupy a total extension of 10,262.59 hectares, equivalent to 2.35% of the total extension. The cartographic base of the land covers identified within the project area is located within the folder "o4\_SIG\4\_SHP\Coberturas\_REDDEmberaW\_V1.shp".

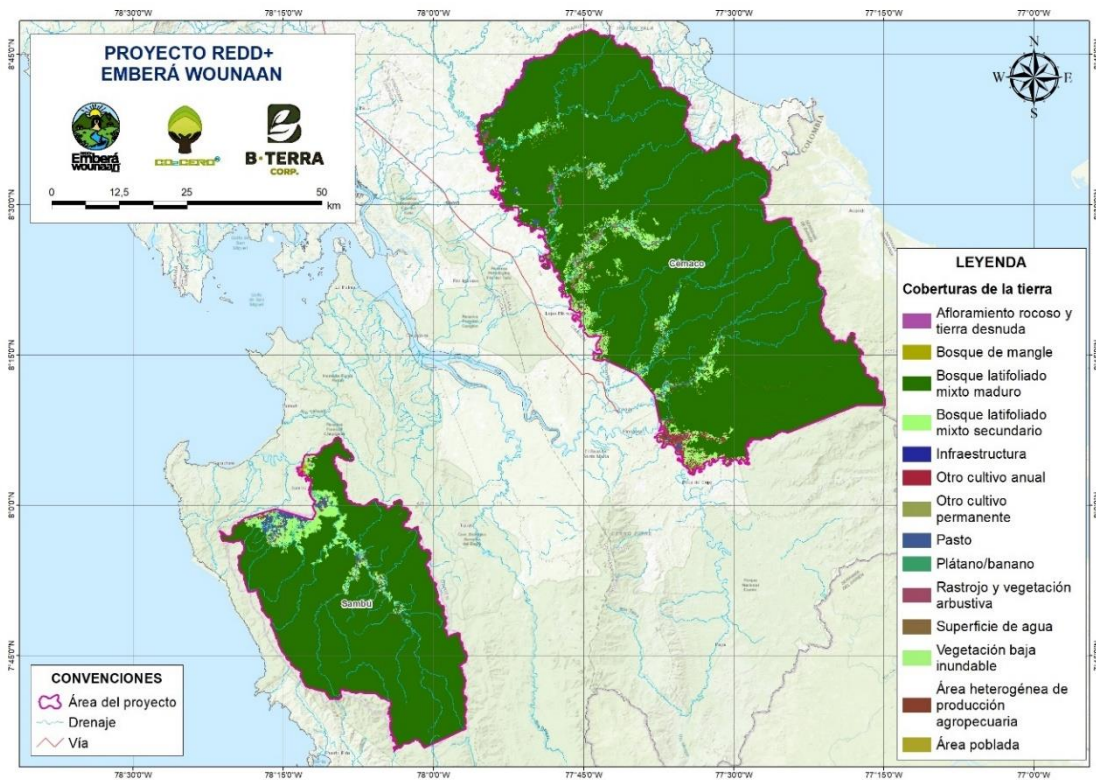
**Table 10.** Landcover identification in the Project area.

Landcover	Area (ha)	Area (%)
Mixed mature broadleaf forest	399,565.77	91.53 %
Secondary mixed broadleaf forest	23,900.49	5.48 %
Mangrove forest	212.20	0.05 %
Planted broadleaf forest	8.55	0.002 %
Brushwood and shrubby vegetation	4,577.60	1.05 %
Low floodable vegetation	152.36	0.04 %
Rock outcrop and bare soil	49.59	0.01 %
Beach and natural sandbank	1.20	0.000 %
Plantain/banana	138.82	0.03 %
Other permanent crop	125.67	0.03 %

Landcover	Area (ha)	Area (%)
Rice	2.13	0.000 %
Other annual crop	676.16	0.16 %
Heterogeneous agricultural production area	1,484.31	0.34 %
Pasture	3,055.95	0.70 %
Water Surface	2,300.08	0.53 %
Populated área	276.45	0.06 %
Infraestructure	24.16	0.006 %
<b>Total</b>	<b>436,551.48</b>	<b>100.00 %</b>

Source: CO<sub>2</sub>CERO S.A.S.

Figure 13. Landcover map (2021) for the Project area.



Source: CO<sub>2</sub>CERO S.A.S., 2023.

## 2.5.2 Socioeconomic characterization

### 2.5.2.1 Social description

The Emberá and Wounaan are two culturally similar groups in historical and cultural terms. They differ in their linguistic group, with the Emberá speaking the Emberá language and the Wounaan speaking Woun. These two groups share the same territory, inhabiting tropical forests of the lowlands from northern Ecuador to the Panama Canal. Historically, they mostly lived in the Chocó department in Colombia, hence their popular name 'Choco' (Herlihy, *Cambios en el paisaje cultural de los indios Emberá y Wounan (Chocoes) del Darién, Panamá, 1987*). The same author describes how these indigenous groups have populated the rivers of the Darien for centuries in a simple manner, with scattered houses instead of villages.

Historically, they had no political or social organization superior to the family level; each settlement acted as a self-sufficient economic unit, with the oldest father or man as the highest authority. In recent decades, this structure has changed, as they have grouped into villages and developed a political organization to obtain their own Comarca with semi-autonomous administration (Herlihy, *Cambios en el paisaje cultural de los indios Emberá y Wounan (Chocoes) del Darién, Panamá, 1987*). In addition to the Emberá-Wounaan of Panamanian Darien, there are other Emberá or Chocoes groups in other geographical areas, such as the Emberá Catío located in northwestern Colombia and bordering Panama or the Emberá Chami who inhabit the Colombian Andes (Regidor & Gil Tébar, 2017).

### 2.5.2.2 Historic description

The historical description of the Emberá - Wounaan groups outlined below largely recapitulates a publication by geographer Peter Herlihy titled 'Changes in the Cultural Landscape of the Emberá and Wounaan (Chocoes) Indians of Darien, Panama' (1987). In this work, he summarizes the main results of his research and publications on this group (1985) (1985) (1986) (1986).

Before the 18th century, the Darien region was the territory of the Cuna and Cuevas Indians, not the Chocoes (Herlihy, *Cambios en el paisaje cultural de los indios Emberá y Wounan (Chocoes) del Darién, Panamá, 1987*). The same author suggests that Emberá Indians may have existed in the southeast of Darien in the upper Sambú since pre-Columbian times, but the entire Darien region was inhabited by the Cuna and Cuevas. Since the 17th century, the Spaniards, with the help of Chocoes Indians and Blacks, attempted to colonize the Darien region, managing to drive out the Cuna Indians to the headwaters of the Chucunaque and Tuira rivers. In 1789, the Spaniards abandoned their intentions to colonize the Darien, paving the way for the control and settlement of Emberá and Wounaan Indians (Herlihy, *Cambios en el paisaje cultural de los indios Emberá y*

Wounan (Chocoos) del Darién, Panamá, 1987). The same author mentions that in the 19th and 20th centuries, the Emberá - Wounaan population grew and occupied the major rivers of Darien by Embera - Wounaan. In 1960, families occupied the basins of the Chucunaque, Tuira, Balsas, Sambú, Jaqué, and Congo rivers. Although there were no population data available at that time (Herlihy, *Cambios en el paisaje cultural de los indios Emberá y Wounan (Chocoos) del Darién, Panamá, 1987*) he estimates, based on his knowledge and perception, that there were 6,200 inhabitants in the Embera - Wounaan population in Darien.

Herlihy (1987) recapitulates from oral history and ethnological accounts that since colonial times, the social structure of the Emberá and Wounaan has been egalitarian, without tribal chiefs, chieftains, or elder structures. Certain religious beliefs and ceremonial activities are centered around the shaman or jaibaná. However, from the standpoint of political, economic, or personal relations, no individual has held a chief position. The head of the family or noko in the Emberá language has authority as a chief adviser and ultimate authority and is responsible for distributing domestic resources and resolving disputes. Occasionally, there is also a group of relatives led by the oldest and most respected man (Herlihy, *Cambios en el paisaje cultural de los indios Emberá y Wounan (Chocoos) del Darién, Panamá, 1987*).

Continuing with his description, Herlihy (1987) described that the traditional landscape of the Emberá and Wounaan Indians consists of scattered houses along the riverbanks. Typically, each populated place is home to an extended family. There were no villages or large clusters of houses. Houses on stilts, with roofs made of palm leaves, are scattered along the banks, usually built on riverbanks or alluvial terraces. The population density varies from river to river, but houses are typically spaced apart, at least several hundred meters; the forest and the bends of the river obstruct the view of the neighbor's house. The population is usually larger in places where the Indians have lived longer (Herlihy, 1987).

Regarding the traditional means of subsistence of the Emberá and Wounaan Indians, Herlihy (1987) relates it to the pattern of the traditional landscape of scattered houses. The populated environment has three land zones extending away from the river. The first zone, adjacent to the river, is narrow; it typically lies on the side of the best riverbank soils or alluvial terraces. It is approximately 50 to 75 meters wide, including the house, animal pens, banana and plantain crops, and fruit trees. The second zone consists of swamps and seasonal forest of variable extent, but usually less than a kilometer wide. This zone supports pigs and other domestic animals, away from the third zone of cultivable grains, while providing fodder for roaming pigs. This zone also serves as a natural resource repository. The third zone is the smallest but has significant grain and root production. In

this zone, amidst a mixture of seasonal forest and secondary vegetation, called fallow, there are small fields planted with corn, rice, and yams (Herlihy, 1987).

In Darién, indigenous populations have not been forced to relocate from their traditional lands as in other parts of Central America. The traditional organization of Emberá and Wounaan culture began to change in Darién during the 1960s. The Emberá and Wounaan Indians are concerned with their own relocation scheme, where dispersed populations following historical patterns are now forming villages in order to gain rights to their lands and political control of their culture (Herlihy, 1987). Herlihy (1987) mentioned that this movement to relocate the Emberá and Wounaan into villages was developed by the indigenous people themselves. An older generation had already gained some experience through gradual but persistent contacts with the Panamanian national economy. Parents realized that their children could not deal with strangers without speaking Spanish. In the 1950s, the first villages began to form around schools. A small number of villages were the result of missionary activities between 1954 and 1960, where the "villages" were nothing more than clusters of huts around "churches" with palm roofs. In 1983, of an estimated population of 11,140 Emberá and Wounaan indigenous people in Darién, approximately 75% lived within fifty-three villages along the rivers in Darién. Of these villages, thirty-seven were Emberá villages, twelve were Wounaan, and four had a mix of both languages (Herlihy, 1987).

The same author mentioned how the transition to village life has greatly changed the traditional spatial order of Emberá and Wounaan settlements. By the 1980s, villages ranged from 25 to 450 inhabitants. In all cases, the villages were confined to one side of the river. The growth of populations does not mean that isolated houses will be established along the riverbanks. Nowadays, houses are clustered in villages that expand laterally into the surrounding forest. The three characteristic zones of traditional settlements can no longer be seen. Houses are situated in groups within large areas where natural vegetation has been cleared. In the center of the village is a school, a teacher's dormitory, and a communal house. Additionally, there is usually a store, a basketball court, and sometimes a health center. The native forest has been cleared to a distance of three to six kilometers depending on the size of the village. This area is covered with cultivated land and extensive fallow land. Subsistence has also changed. Typically, subsistence and commercial farming activities are located far from residential areas. Domestic gardens are no longer significant, and now many indigenous people cultivate fruit trees on farms far from the village. All agricultural activities, including burning, shifting cultivation, and also banana and plantain stalks, are reasonably located within walking distance, where land is claimed and cultivated or left fallow.

Efforts to obtain legislative approval for a Comarca like the Emberá and Wounaan indigenous people of Darién developed slowly. In the government of Arístides Royo at the end of the 1970s, formal positions were created in which representatives would act as "ambassadors" between the "Panamanian nation." These individuals would serve as representatives in all social, economic, and cultural aspects and would be paid by the national government. While the acquisition of reserves and Comarcas had been discussed for a long time in the Emberá General Congresses, it had now become a dominant focus. These new representatives were tasked with drafting the "Draft Law" to create the Emberá Drua Comarca in Darién. The translation of Emberá Drua means "Embera Land."

Lastly, Herlihy concluded that the movement to organize Emberá and Wounaan culture began in the 1960s and spread rapidly. In less than two decades, a cultural landscape that had changed little since colonial times had been transformed. The changes produced in the 1960s and 1970s were positive. The Emberá and Wounaan Indians of Darién have developed a tribal organization. While new leaders worked to form a structure in a growing political system, they also learned to deal with the political and economic issues arising from the opening of the Pan-American Highway to Darién. Additionally, the Emberá and Wounaan Indians recognized the geographical boundaries of their Comarca, which are important in their confrontations with settlements of people coming from the western provinces and cities, who are forming villages along this highway. Even more importantly, the Emberá began to control their own cultural destinies. However, there were fewer desirable aspects regarding these cultural changes. The "village model" has changed the organization of subsistence and cultural values of land ownership and inheritance. Now, agricultural lands are considered commercial capital, complicating land tenure within the Comarca. The growth and concentration of the population, along with the increased commercialization of subsistence, as a result of village life, have put more pressure on the ecology of the region.

#### 2.5.2.3 *Comarca conformation*

The exercises carried out in the late 1970s, through which the draft Law for the creation of the Emberá Drua Comarca was developed, finally resulted in the promulgation of Law 22 of November 8, 1983. The Law officially recognized the territories inhabited by the Emberá and Wounaan ethnic groups and granted them collective title through the figure of the "Emberá Wounaan Comarca.

In its first article, the segregation of the districts of Chepigana and Pinogana in the Province of Darién is decreed to create the Emberá-Wounaan Comarca. The lands delimited in the Law, except those already privately owned, became the heritage of the Comarca for the collective use of the Emberá and Wounaan indigenous groups, with the



purpose of dedicating them to agricultural, livestock, and industrial activities, as well as other programs that promote their integral development.

By law, the private appropriation or alienation of these lands for any purpose is prohibited. Union Chocó was established as the headquarters of the Comarca, also serving as the seat of the Comarcal Government. In turn, the Emberá Comarca, according to the new Law, was divided into two Comarcal Districts: the Cémaco District, with its headquarters in the Union Chocó Community, and the Sambú District, whose headquarters would be located in Puerto Indio.

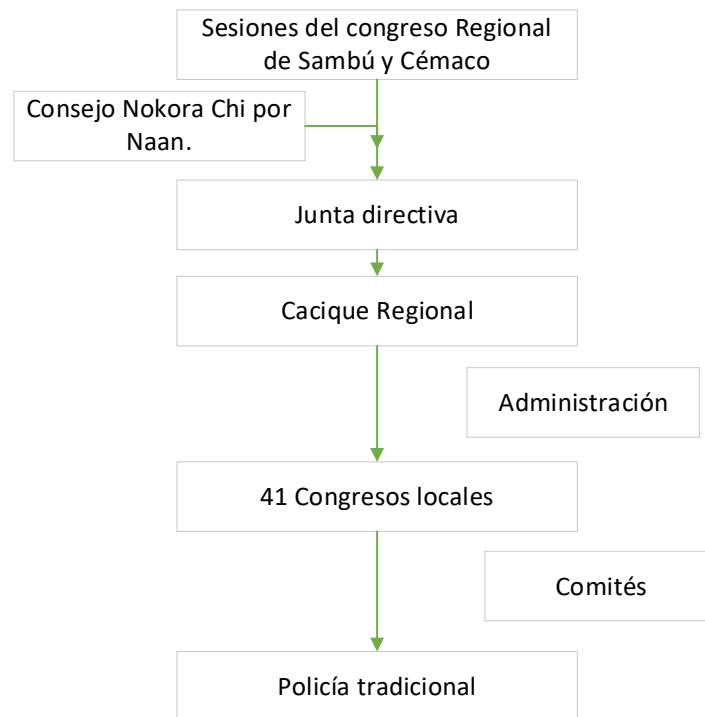
On April 9, 1999, Executive Decree No. 84 was drafted, published a week later, which includes the articles of Law No. 22 of 1983 and establishes new reforms. This new Decree recognizes the right to indigenous autonomy and self-management of the Emberá-Wounaan people, in permanent and harmonious collaboration with the governmental entities established in the Comarca (Regidor & Gil Tébar, 2017).

#### *2.5.2.4 Political-administrative organization*

Regarding political and administrative organization, Law No. 22 decrees the institution of the General Congress of the Comarca as the highest traditional decision-making and expression body of the Emberá people. It also establishes Regional Congresses and Local Congresses, in addition to the Nokora Council as a consulting body for the Congresses and the Chiefs of the Comarca. The position of General Chief was appointed as the first traditional authority of the Emberá people, with functions and powers established in the Organic Charter of the Comarca. In turn, in each Comarcal District, there will be a Regional Chief. All these traditional authorities are elected, according to the Law, every five years with the right to re-election.

The General Congress of the Comarca is the highest decision-making and expression body of the Emberá-Wounaan people, so it is the main body that decides on the plans, programs, and projects to be carried out in the Comarca. It meets every two years, on dates set by the board of directors and the general chief. Its decisions are communicated through resolutions (Congreso General Emberá-Wounaan, 2000). The regional congresses for both Cémaco and Sambú are composed of the congress sessions, the consultative body Noko Council, the Board of Directors, the regional chief, an administrative body, local congresses, committees, and the traditional police (Congreso General Emberá-Wounaan, 2000).

**Figure 14.** Organizational structure of the regions of the Emberá Wounaan Comarca.



**Source:** Compilado por CO<sub>2</sub>CERO S.A.S., 2022.

Finally, the 1983 Law establishes that the government and the Emberá Community will ensure the conservation and rational use of renewable natural resources, such as flora, fauna, and water. Additionally, they took into account the importance of education and culture in this community, with the implementation by law of a special program of bilingual education planned, organized, and executed in cooperation with indigenous authorities and educational entities of the State; and the guardianship of archaeological sites and objects, historical documents, and any other valuable assets from the past of the Emberá people and their ancestors by the National Directorate of Historical Heritage of the National Institute of Culture along with indigenous authorities.

#### 2.5.2.5 Demographic description

According to the latest population census of the Republic of Panama, in 2010, the total population in the Emberá Wounaan Comarcas was 10,001 inhabitants. In 2000, it was 8,246, and in 1990, it was 7,970 inhabitants. The annual growth rates for the first period were 0.34 and 1.95 for the period between 2000 and 2010 (INEC, 2011). Considering that the surface area of the Emberá – Wounaan Comarcas is 4,394 km<sup>2</sup>, the population density

increased from 1.9 inhabitants/km<sup>2</sup> in 2000 to 2.3 inhabitants/km<sup>2</sup> in 2010 (INEC, 2011). Of the total population living in the Comarcas in 2010, 54% were men and 46% were women (Census 2010). Similarly, in 2000, 94.3% identified themselves as members of the Embera – Wounaan people, which is 9,433 individuals. In 2010, 92.5%, equivalent to 7,630 individuals, recognized themselves as members of this ethnic group (INEC, 2011). This means that within the territories of the Embera – Wounaan Comarca, the vast majority of the population belongs to this ethnic group.

**Table 11.** Population results from the latest censuses in Panama.

SUPERFICIE, POBLACIÓN Y DENSIDAD DE POBLACIÓN EN LA REPÚBLICA, SEGÚN PROVINCIA, COMARCA INDÍGENA, DISTRITO Y CORREGIMIENTO: CENSOS DE 1990 A 2010							
Provincia, comarca indígena, distrito y corregimiento	Superficie (Km <sup>2</sup> ) (23)	Población			Densidad (habitantes por Km <sup>2</sup> )		
		1990	2000	2010	1990	2000	2010
COMARCA EMBERÁ (1).....	<b>4.393,9</b>	<b>7.970</b>	<b>8.246</b>	<b>10.001</b>	<b>1,8</b>	<b>1,9</b>	<b>2,3</b>
Cémaco.....	<b>3.097,5</b>	<b>5.958</b>	<b>6.292</b>	<b>7.715</b>	<b>1,9</b>	<b>2,0</b>	<b>2,5</b>
Cirilo Guainora (Cabecera).....	434,8	1.428	2.015	2.197	3,3	4,6	5,1
Lajas Blancas.....	1.548,2	2.662	2.638	3.735	1,7	1,7	2,4
Manuel Ortega.....	1.114,6	1.868	1.639	1.783	1,7	1,5	1,6
Sambú.....	<b>1.296,4</b>	<b>2.012</b>	<b>1.954</b>	<b>2.286</b>	<b>1,6</b>	<b>1,5</b>	<b>1,8</b>
Río Sábalo.....	562,2	1.479	1.417	1.800	2,6	2,5	3,2
Jingurudó.....	734,2	533	537	486	0,7	0,7	0,7

Source: INEC, (consulta julio 2022<sup>2</sup>).

The crude mortality rate was 4.9 persons per 1,000 persons for the Republic of Panama in the year 2010. In the Emberá – Wounaan Comarca, this rate was 29.1 inhabitants per 1,000 inhabitants; significantly higher than the national value. However, there is evidence of a decrease compared to the rate reported for the year 2000, which was 35.7 persons per 1000 inhabitants (INEC, 2011). In the case of infant mortality, in the Emberá Wounaan Comarca, the mortality rate was 5.9 persons per 1000 inhabitants, while the national value was 4.9 persons per 1000 inhabitants. Comparing this indicator with the one obtained in the year 2000 for the Comarca, there was a decrease in mortality, as it was 6.9 persons per 1000 inhabitants at that time ((INEC, 2011).

<sup>2</sup>[https://www.inec.gob.pa/publicaciones/Default3.aspx?ID\\_PUBLICACION=360&ID\\_CATEGORIA=13&ID\\_SUBCATEGORIA=59](https://www.inec.gob.pa/publicaciones/Default3.aspx?ID_PUBLICACION=360&ID_CATEGORIA=13&ID_SUBCATEGORIA=59)

Regarding life expectancy, the population of the Emberá – Wounaan Comarca had a life expectancy of 68.77 years in 2010. This value is significantly lower than the value for the Republic of Panama, which was 76.74 years (INEC, 2011). Compared to the values from 2000, the life expectancy of the Comarca population increased by 3.06 years (INEC, 2011). Other noteworthy variables for the Comarca: the 2010 census identified that, on average, 5.1 people inhabit each household. The median age of the population is 17 years, with 44.64% of the population being under 15 years old, 50.07% of the population being between 15 and 64 years old, and the remaining 5.29% being over 65 years old. When analyzing the population by district, Cémaco had 7,715 inhabitants across its three districts and a population density of 2.5 inhabitants per km<sup>2</sup>. In the case of Sambú, the population was 2,286 inhabitants with a population density of 1.8 inhabitants per km<sup>2</sup> (see **Table 11**).

### 3 Quantification of GHG emissions reduction

The quantification of reduced GHG emissions from deforestation and forest degradation for the Emberá Wounaan REDD+ Project is carried out using the BCR 0002 methodology from the Biocarbon Registry, version 3.1. The application of this methodology is based on matching forest cover identified within project boundaries with the variables and parameters required in the calculation methods. Similarly, the project addresses the biophysical and dynamic conditions of deforestation and forest degradation, characterized by their historical trend in the decade prior to the project's start date, based on patterns of agents, factors, and underlying causes caused by these phenomena within the territory.

#### 3.1 Quantification methodology

The methodology used for quantifying avoided GHG emissions corresponds to the Quantification of GHG Emission Reductions for REDD+ Projects BCR 0002 from Biocarbon Registry, version 3.1.

##### 3.1.1 Applicability conditions of the methodology

Below, the compliance with the applicability conditions defined for methodology BCR 0002 version 3.1 for Quantification of Greenhouse Gas Emissions Reduction in REDD+ projects is justified.

- a) *The areas within the project's geographical boundaries correspond to the forest category (according to the national definitions of forest for the Clean Development Mechanism) at the start of the project activities and ten years before the project's start date.*

The REDD+ Emberá Wounaan project evaluated the natural forest stocks in 2018 and ten years earlier, corresponding to 2008, which is presented in the Eligible areas within GHG project boundaries (AFOLU sector projects).

- b) *Identified causes of deforestation may include, among others, agricultural frontier expansion, mining, timber extraction, and infrastructure expansion.*
- c) *Identified causes of forest degradation may include, among others, selective logging, firewood extraction, forest fires, grazing in forests, agricultural frontier expansion, and illicit crop cultivation.*
- d) *The reduction of deforestation or degradation is not expected to occur in the absence of the project.*
- e) *It is possible that, in the areas within the project's boundaries, carbon reserves in soil organic matter, litter, and dead wood may decrease or remain stable.*
- f) *The quantification of GHGs other than CO<sub>2</sub> should be included in the quantification of emissions caused by forest fires (if applicable) during the monitoring period.*

### 3.2 Project boundaries, sources and GHGs

Below, spatial and temporal boundaries related to the REDD+ Emberá Wounaan project are described.

#### 3.2.1 *Spatial limits of the project*

The REDD+ Emberá Wounaan Project is located in the Darién Province (Panama), encompassing 41 communities with approximately 10,000 beneficiaries and 436,551 hectares distributed across two sectors. The Cémaco Region includes three townships: Cirilo Guaynora, Manuel Ortega, and Lajas Blancas, accounting for 72% of the total area. The Sambú Region comprises two townships, Río Sabalo and Jingurudó, covering 28% of the total area. To verify the procedure defined for establishing the reference region, the project area, and the project's leakage belt, refer to the Reference region and Leakage area.

#### 3.2.2 *Carbon reservoirs and GHG sources*

Within the REDD+ Emberá Wounaan project, changes in carbon stocks are considered for the following carbon reservoirs: aboveground biomass, belowground biomass, deadwood, litter, and soil organic carbon. **Table 12** presents the selected carbon reservoirs according to methodology BCR 0002 version 3.1, while **Table 13** presents the selected emission sources and GHGs for the current project.

**Table 12.** Selection of carbon reservoirs.

Source or reservoir	GHG	Included (Yes/No/Optional)	Justification
Aboveground biomass (Tree)	CO <sub>2</sub>	Yes	The change in carbon content in this reservoir is significant, according to the IPCC.
	CH <sub>4</sub>	No	
	N <sub>2</sub> O	No	
Aboveground biomass (Non tree)	CO <sub>2</sub>	No	Not applicable, as the land's final use (after the change) does not involve establishing permanent crops.
	CH <sub>4</sub>	No	
	N <sub>2</sub> O	No	
Belowground biomass	CO <sub>2</sub>	Yes	The change in carbon content in this reservoir is significant according to the IPCC.
	CH <sub>4</sub>	No	
	N <sub>2</sub> O	No	
Deadwood and litter	CO <sub>2</sub>	Yes	In the post-deforestation scenario, the carbon content due to dead wood and litter can increase, given the forest conservation dynamics.
	CH <sub>4</sub>	No	
	N <sub>2</sub> O	No	
Soil organic carbon	CO <sub>2</sub>	Yes	The carbon stocks in this reservoir increase due to project activities.
	CH <sub>4</sub>	No	
	N <sub>2</sub> O	No	

Source: CO<sub>2</sub>CERO S.A.S, 2022.

**Table 13.** Emission sources and GHG selected.

GHG	Selection	Justification
CO <sub>2</sub>	No	The CO <sub>2</sub> emissions resulting from the combustion of woody biomass are quantified as changes in carbon stocks.
CH <sub>4</sub>	Sí	The emission of CH <sub>4</sub> is included in areas where fires are recorded during the monitoring period.
N <sub>2</sub> O	Sí	The emission of N <sub>2</sub> O is included in areas where fires are recorded during the monitoring period.

Source: CO<sub>2</sub>CERO S.A.S., 2022.

### 3.2.3 *Time limits and analysis periods*

#### 3.2.3.1 *Project start date*

The project's start date corresponds to April 20, 2018, linked to Law 69 of October 30, 2017, which promotes the conservation, restoration, and preservation of natural ecosystems. This law was embraced by local communities for the protection of forest cover within the one million hectares forest incentive program alliance (*7\_Fecha de inicio \Ley69\_2017.pdf*). In this manner, community leaders from the 41 communities comprising the Emberá Wounaan Territory determined within their forest protection areas the restriction of use and consolidated, under verbal agreement, the protection of boundaries.

This determination was ratified through Administrative Resolution 07 of April 20, 2018, which is defined as the official support for the start date of this project. Here, the Emberá Wounaan General Congress reaffirms the commitment to forest conservation within the Territory, confirming the understanding of the REDD+ project concept in the territory and the possibility of guiding it within this framework through future negotiations (See *7\_Fecha de inicio \ResAdm\_07\_2018.pdf*). Additionally, by Administrative Resolution 15 of 2018 and as a mechanism for protecting territorial boundaries, the congress board resolves to demand from the corresponding authorities the expulsion of invading settlers from Comarcal lands in accordance with the decision of the plenary session of the Supreme Court of Justice on April 8, 2018 (See *7\_Fecha de inicio \ResAdm\_15\_2018.pdf*).

Within the Territory, this issue has been addressed since 2013 through the approval of the Forest Governance Strategic Plan, by Administrative Resolution 15 of June 21, 2013, by the General Congress and the corresponding internal consultation bodies. This plan includes the conservation, protection, and sustainable use of natural resources (See *7\_Fecha de inicio \ResAdm\_15\_2013.pdf*). Subsequently, the General Congress of the Emberá Wounaan Territory authorizes the Planning Directorate through Resolution 09 of July 2015 to update the strategic development plan of the Territory, focusing on the conservation of natural forests within the territory (See *7\_Fecha de inicio \ResAdm\_09\_2015.pdf*).

Later, in the year 2016, in accordance with Administrative Resolution 12 of April 19, 2016, the Emberá Wounaan General Congress reaffirms the existence of the governance strategic plan, with the responsibility of being guided through the General Congress's Directorate of Natural Resources and Environment (DIRENA) (See *7\_Fecha de inicio \ResAdm\_12\_2016.pdf*).

### 3.2.3.2 *Quantification period of GHG emission reductions*

The quantification of emission reduction from the project will be conducted from the start date of the initiative, corresponding to April 20, 2018, until April 19, 2048, within a 30-year accreditation period.

### 3.2.3.3 *Monitoring periods*

Triennial verifications are proposed to assess emissions avoided due to deforestation and forest degradation, with a maximum interval of 5 years in accordance with the project's conditions.

## 3.3 Identification of the baseline scenario and additionality for AFOLU projects

Below is the analysis conducted to determine the additionality and identify the baseline scenario of the Emberá Wounaan REDD+ Project, following the methodology BCR 0002 Version 3.1 and the Biocarbon Guidelines "Baseline and Additionality. GHG Projects generate Verified Carbon Credits (VCC) that represent emissions reductions, avoidance, or removals that are additional. Version 1.2" dated September 27, 2023, generated by Biocarbon Registry.

### 3.3.1 *Baseline scenario and Additionality*

For determining the additionality of Emberá Wounaan REDD+ project, literal (c) stated in methodology BCR 0002 Version 3.1 was employed, focusing on Changes in carbon stocks within the Project boundaries, identifying the most likely land use at the beginning of the Project. To identify the baseline scenario, the following actions are applied:

- a) Step 0. Preliminary screening base on the starting date of the Project activity
- b) Step 1. Identification of alternative scenarios
- c) Step 2. Barriers analysis
- d) Step 3. Common practice analysis

The application of this procedure is based on the principle that emission reductions generated do not correspond to reductions attributable to the implementation of actions required by law. Below, the content is developed for each of the mentioned steps, through evidence and support of the existence of different land uses and their correspondence with the territorial reality.

#### *Step 0. Preliminary screening base on the starting date of the Project activity*

According to what was mentioned in the *Project start date*, the moment when the project starts generating emission reductions due to deforestation and degradation is April 20,



2018, given the implementation of activities for the conservation of natural ecosystems and forest cover.

*Step 1. Identification of alternative scenarios*

Below, the alternative land uses to the project are described, following the territorial context, through the analysis of trend land uses and the socio-economic dynamics currently configured.

*Sub-step 1a. List of credible alternative land use scenarios that would have occurred on the land within the project boundary of the project activity.*

Under this premise, the existing scenarios under the pre-project condition are taken into account, defining that these land uses would manifest with greater intensity over time within the territory. Similarly, the scenario in which the area consolidates conservation initiatives without being part of a REDD+ project is assumed.

- **Forest use**

The Emberá-Wounaan Territory has historically implemented activities related to selective logging for its own sustenance, infrastructure improvement, and in some cases, small-scale commercialization. However, in a scenario of massive exploitation, this could lead to increased rates of deforestation and forest degradation. This is related to the deforestation dynamics observed around the territorial boundaries, where excessive exploitation for commercialization to external actors has been noted. In other cases, the existence of permits and management plans has been evidenced, which in some places have regulated the use of wood. Nevertheless, due to lack of regulation and in accordance with observed deforestation trends, these management areas could expand and exceed the permitted quantities and sectors, primarily in the Cémaco sector.

Historically, the Emberá-Wounaan landscape shows housing infrastructure along the riverbanks, with extended families, which were built on stilts and with roofs made of palm leaves. This demonstrates a utilization of the forest for subsistence related to basic housing infrastructure, where trees of resistant wood are selected from the forest, and palm leaves are used for roofing, which can have adverse effects on populations when not properly managed. Urban settlements also contribute to deforestation processes for material acquisition and territorial expansion, while also creating areas for subsistence crop cultivation (Herlihy, Settlement and subsistence change among the chocó indians of the Darien Providence, eastern Panamá, 1985).

- **Agricultural activities**

According to the information provided by the members of the board of directors and the community in general regarding deforestation events, one of them is the historical burning of forests for the establishment of subsistence crops. The livelihoods supported (Herlihy, Cambios en el paisaje cultural de los indios Emberá y Wounan (Chocoes) del Darién, Panamá, 1987) indicate that houses associated with riverbanks have houses, animal pens, plantain and banana crops, and fruit trees. In areas associated with marshlands and seasonal forests, they are associated with livestock activities for pig production, while the more distant zone has cultivable grains, fodder banks, and finally, in the fallow zone, it is common to find small fields of corn, rice, and yams. Subsistence activities have been evolving, and family gardens are no longer a favorable model for production. Cultivators now cultivate in areas far from urban centers, and in some cases, they plant fruit trees at a reasonable distance from their homes, which leads to a greater dispersion of deforestation and forest degradation events.

- **Cattle**

Furthermore, the occurrence of burnings for the expansion of cattle ranching frontier from the external zone towards the interior of the indigenous territory has been evidenced, as stated by (Requena, 2010). This phenomenon is evident in the border zone of the Panamanian Darién with the Indigenous Territory, within the Darién-Chocó ecoregion, where the main factors of land use change have been industrial timber extraction and cattle raising.

Regarding the development of this activity in areas similar to the project's location, according to (AED, 2004), there is a cattle ranching expansion in the sub-basins of Hules-Tinajones and Caño Quebrado, which are part of the Water Catchment Area of Lake Gatun and are located northwest of the La Chorrera District. It is established that more than 60% of the soils belong to categories V, VI, and VII, which are defined as non-arable zones with severe to very severe limitations for crop use and suitable for forests, pastures, and reserve areas, with an average temperature of 26°C and annual precipitation of 1,500-1,800 mm. The soil is drastically transformed due to overutilization for cattle ranching, with a total of 178 cattle ranches covering an area of 9,875 hectares and a total of 7,872 head of cattle. 80% of these ranches are primarily dedicated to cattle ranching, with 60% focused on dual-purpose cattle and the remainder on cattle breeding and fattening. Additionally, 88% of the ranches employ an extensive model and 12% use a semi-intensive model.

- **Project activity without being registered as an AFOLU Project**

The implementation of conservation activities, productive improvement, and sustainable management can be carried out within the territories without the need for project registration; however, it will be subject to the contributions of the government regarding the Indigenous Territories, which are protected under the regulatory and normative framework of the provinces and the nation (See Law 22 of 1983 - Art. 16).

Likewise, it is the responsibility of the Indigenous Territories, through the corresponding bodies, to promote, plan, and execute projects for the integral development of the communities. It is the duty of the national government to provide technical and financial assistance to create productive mechanisms that favor the distribution and commercialization of the generated results. Among the sources of income that could favor investment in conservation and sustainable development are municipal revenues determined by the political constitution and laws of the republic (See Law 22 of 1983 - Art. 17 and Art 18).

Regarding the management of natural resources, the National Directorate of Renewable Natural Resources (DIRENA) of the Ministry of Agricultural Development and the community will promote actions for the conservation and rational management of natural resources such as flora, fauna, water, and soil. In cases of resource utilization, authorization must be obtained from the General and Regional Chiefs with prior information to the National Directorate of Natural Resources. In cases where there is exploitation of subsurface resources, an execution permit from the Executive Branch is mandatory, guaranteeing the participation of the community in the social and economic benefits derived from such activity (Law 22 of 1893 Art. 20).

According to the Political Constitution of the Republic of Panama, its Chapter 7 on Ecological Regime determines (Art. 118) the state's responsibility to guarantee a healthy and pollution-free environment for the population, achieving a healthy and quality environment for the inhabitants. (Art. 120) It is the duty of the state to regulate, supervise, and implement measures to regulate the use and exploitation of fauna, forests, lands, and waters, avoiding their depletion. For this purpose, communities have approved studies with external entities for the monitoring and identification of the biotic factors that comprise the area, some in partnership with the Panama Canal Life Foundation and B-Terra (B TERRA; KAMCA FORESTAL, 2018), (Vega, Arroyo, & Potvin, 2019), (Fagua, Baggio, & Ramsey, 2019) & (Herlihy, Participatory Research Mapping of Indigenous Lands in Darién, Panama, 2003) finally, (Art. 121. The law shall regulate the use of non-renewable natural resources to prevent social, economic, and environmental harm.

Sub-step 1b. Consistency of land use alternatives with applicable laws and regulations.

Below are the described land use alternatives, where land uses that do not comply with applicable laws and regulations are identified.

**Table 14.** Consistency of land use alternatives with applicable regulations.

Laws and regulations	Description	Compliance
<b>Use: Forest management</b>		
Resolution N° AG-0613-2009	Which approves and adopts in all its parts the Methodological Guide for Developing General Forest Management Plans (PGMF) and Annual Operational Plans (AOP) in Tropical Forests, for the processing of requests for sustainable forest exploitation.	The activity is not governed by current regulations because its primary use in the project area is for subsistence and is carried out intensively, without limitations or restrictions on the amount of wood extracted. Regarding the communities' perception of established exploitation plans, there is no total clarity regarding the effective implementation of General Forest Management Plans (PGMF) within their territories. Currently, the initiative consolidates the community's perception and interest in applying these regulations regarding forest resource management.
Resolution N° DM 0201 del 24 november, 2022.	Provisionally suspends for one year the granting of special permits for subsistence forest exploitation and its modalities, as well as community permits and concessions in tropical forests for a term not exceeding one year.  It is necessary to limit sustainable forest exploitations in Indigenous Territories in order to maintain a percentage of exploited area lower than 30% of the production forest area surface.	

Laws and regulations	Description	Compliance
<b>Uso: Agricultural activities</b>		
Law 127 del 3 march, 2020	Imposes measures for the development of Family Agriculture in Panama, ordering strategies for this sector to achieve its full development.	Agricultural activities comply with the current regulatory framework, mainly under Law 127 of 2020, understanding subsistence agriculture and family farming practices as the primary activity of the Emberá Wounaan communities and their relationship with food security.  Traditionally, community members teach their families from a young age how to utilize conucos (small plots of land) and cabuyas (traditional gardens), delineate their cultivation areas, and in some cases, form associations for the regional-scale commercialization of certain products.  Currently, Panama is designing synergies between mitigation and adaptation measures of ecosystem services and the agricultural sector, which demonstrates management regarding the application of practices and risks in the face of climate vulnerability (CGIAR, 2014).
Ley 17 de 2018	Rice is declared a national food security crop, being the main product of Panama's basic food basket. The state will adopt certain measures to support the production of this product.	
Law 18 of 2018	The regulatory framework for the special transportation of fuel for agricultural equipment or machinery is established, outlining the conditions that motor vehicles or towing units must meet for this purpose.	
<b>Uso: Cattle</b>		
Panama Livestock Development and Agricultural Health Program (1986)	Its objective is to increase the production and productivity of Panama's agricultural sector and consequently increase the supply to meet domestic demand, as well as to boost the export of agricultural and livestock products.	Although livestock farming severely affects aspects related to the environmental dimension in the project area, it does not violate what is described in the law, as there are programs to promote this activity and policies aimed at increasing its productivity.

Laws and regulations	Description	Compliance
<p>Law N° 352 (18 January, 2023)</p>	<p>Establishes the state's agri-food policy and dictates other provisions. Its main objectives are:</p> <ul style="list-style-type: none"> <li>• To contribute to the stability of the agricultural and rural sector, as well as of the indigenous and Afro-descendant population, as matters of national interest.</li> <li>• To promote the transformation of the agricultural sector to make it inclusive, efficient, sustainable, competitive, innovative, and entrepreneurial, guided by both the domestic and international markets, fostering the development of human capital, mainly in rural and indigenous populations.</li> <li>• To design an action plan in which the national agricultural producer is the protagonist of the country's food security and sovereignty.</li> <li>• To promote education, research, development, and local or indigenous innovation as a strategic driver to incorporate innovation into the agricultural sector.</li> </ul>	<p>Additionally, this activity is implemented at the community level to guarantee food security for some communities of the Emberá Wounaan Territory. Therefore, it is one of the recognized economic activities at the territorial level, and it contributes to deforestation, particularly in cases where it is carried out by external actors.</p>
<p><b>Use: Activity of the project without being registered as an AFOLU project.</b></p>		
<p>Law 22 of 1983 (Art. 16, 17 y 18).</p>	<p>This law creates the Emberá de Darién Territory, defines the integral development of the Territories, promotes comprehensive development projects, and sources of income.</p>	<p>The Indigenous Territories are under regulatory protection, under which it is the state's duty to promote equity, integration, and development of indigenous communities, with the conservation of their way of life being one of them.</p>

Laws and regulations	Description	Compliance
Cabinet Decree 53 of 1971	Approval is granted regarding the protection and integration of indigenous populations.	Regarding the conservation of natural resources, it has been the responsibility of the Indigenous Territory to regulate the use and exploitation of its resources. This is reflected in internal mandates and orders that identify and condemn the indiscriminate use of renewable and non-renewable natural resources. At the same time, state entities have the responsibility to promote conservation actions and rational management within the territories. To achieve this, there must also be sources of income capable of favoring investment in conservation and sustainable development, such as municipal revenues.
<b>Uso: Implementation of mitigation initiatives</b>		
Law 37 of 1962 (Article 10, Article 26, and 27-5º).	The law defines the constitutional respect of indigenous communities in relation to other laws. It establishes reserve lands for indigenous tribes as exempt from being considered state lands subject to agrarian reforms.	Within the lines of climate change mitigation, the stabilization of greenhouse gas emissions is promoted, along with the implementation of development projects in various productive and non-productive sectors, and strategies for the development of projects contributing to sustainable development. Within this framework, REDD+ initiatives constitute the most favorable mechanisms for generating positive impacts on the atmosphere. This has driven the development of the National REDD+ Strategy as a link between communities, development, and mitigation to consolidate sustainable models favorable to the objectives of the UNFCCC.
Cabinet Decree 53 of 1971	<p>It approves measures regarding the protection and integration of indigenous populations in accordance with ILO Convention 107.</p> <p>It promotes equality of rights and opportunities, the promotion of social, economic, and cultural development, and national integration.</p>	<p>The implementation of a mitigation initiative includes the reduction of greenhouse gas emissions, which has been</p>

Laws and regulations	Description	Compliance
Law 41 of 1998	Recognizes the right of the Indigenous Territories and indigenous peoples to the traditional sustainable use, management, and utilization of renewable natural resources, participating in comarcal advisory committees.	addressed in various regulatory instruments and national strategies such as climate change adaptation and the REDD+ strategy of the Panamanian government. In this regard, the initiatives provide a favorable scenario for communities when evaluated against the indicators of Contribution to the Sustainable Development Goals and socio-environmental safeguards, ensuring their participation, social development, and integration in accordance with ILO Convention 107.  In the chapter Compliance with applicable legislation, the applicability and relevance of the project with national and international norms and regulations related to climate change, as well as indigenous social equity and inclusion, are evident.
Executive Decree 35 of 2007	This is a document approving the National Climate Change Policy, its principles, objectives, and lines of action.	
National Forest Development Plan (2008)	It establishes within the models of sustainable forest management, initiatives for emissions reduction from deforestation and degradation (REDD+).	
Law 69 of 2017	Incentive Program for Forest Cover and Conservation of Natural Forests.	
National REDD+ Strategy Panama (2022)	Voluntary strategy for contributing to the reduction of global carbon emissions from deforestation and forest degradation.	

Source: Compiled by CO<sub>2</sub>CERO S.A.S., 2023.

*Step 2. Additionality analysis: Barrier analysis.*

The demonstration of additionality of Emberá Wounaan REDD+ project is carried out through the analysis of barriers, evaluating which of the identified land use scenarios are not hindered by these barriers.



*Sub-step 2a. Identification of barriers that would prevent the implementation of at least one alternative land use scenarios*

Following the barrier analysis, it is determined whether the project and its activities can address those that prevent or limit its implementation and that also do not prevent the implementation of at least one land use alternative for establishing the baseline (See *o2\_Cobeneficios\1\_Add\_REDD+Emberá Wounaan\_V1.xlsx*).

*Sub-step 2b. Elimination of land use scenarios that are prevented by the identified barriers*

The identified barriers do not prevent the implementation of agricultural and livestock activities regarding the availability of financing and the investment risk for short and medium-term activities. This is because there is access to financing through debt and credit facilities such as the BBVA Microfinance Foundation, Microserfin, (FMBBVA, 2020) and the Panama Agro Solidario Program. These institutions work closely with farmers and livestock breeders in the country (BDA, 2022).

Regarding social barriers, conflicts have arisen due to the expansion of agricultural and livestock frontiers in areas adjacent to the project area. However, these conflicts have been either resolved or mitigated, resulting in increased agricultural activities and production. This has led to an increase in demand for agricultural products and has impacted forests through slash-and-burn agriculture and subsequent conversion to pasturelands (Arcia, J, 2017), this increase in agricultural activities and production is evident in the agricultural GDP, which recorded a 9% growth in the second quarter of 2021. Activities such as rice and corn cultivation increased by 5.2% and 7.7%, respectively, while the livestock sector also saw growth in cattle slaughter (16.2%), pork production (24.1%), poultry meat (19.4%), and milk production (6.5%) (INEC, 2021).

In the implementation of REDD+ Emberá Wounaan project, six (6) barriers that could hinder its development have been identified based on the project's context information. These barriers are primarily related to investment, including limited access to credit and capital financing due to the high uncertainty associated with the project's long-term execution. Financial institutions view such investments as high-risk, leading to increased credit rates. Additionally, there are social barriers stemming from land use conflicts and the unconventional nature of the REDD+ project, being the first of its kind in the country and at the comarcal level, given its focus on conservation and sustainable resource management, which diverges from other proposed models in the territory.

*Sub-step 2c. Determination of baseline scenario.*

Within the list of selected land use scenarios, livestock and agricultural activities are included; however, the project activity not registered as an AFOLU project is removed

from the probable scenarios because it does not overcome any of the three identified barriers.

The determination of the baseline scenario is carried out through a coverage analysis for the year 2020 within the project area using the Forest Cover and Land Use map of the Republic of Panama for the year 2021. It was found that pasturelands have a higher coverage compared to agricultural crops (Table 15), with a difference of 2,113.17 hectares. Additionally, during the workshops to identify factors of deforestation and forest degradation, it was observed that this economic activity has increased throughout history within the Comarcas. Therefore, the baseline scenario for this project is livestock farming.

**Table 15.** Landcover present in Project area in 2020.

Landcover	Crops (ha)	Pasturelands (ha)	Difference(ha)
Area (ha)	942,78	3.055,95	2.113,17

Source: Landcover map and land use in Panamá, 2012.

*Step 3. Common practice analysis*

Within the analysis of common practice, the company ANCON is found, which established the Punta Patiño Private Nature Reserve in 1993, encompassing a private area of 30,000 hectares consisting of mature secondary forests and primary jungles. ANCON has established agreements with community organizations for the development of projects for sustainable production. The emergence of a social enterprise, Artesan Panamá, S.A., and the production of 100% natural virgin coconut oil were presented, the only Panamanian coconut oil brand with sanitary permission from the processing plant and product sanitary registration, currently for sale in stores in Panama. To generate the necessary income, there are partner programs, carbon footprint compensation, and donations to preserve the Patiño forests, with actions to protect the reserve, as significant resources must be invested year after year, as the reserve has a budget of around \$300,000 in recurring expenses and investments necessary for its conservation (ANCON, s.f).

The German cooperative The Generation Forest in Panama carries out actions focused on nature conservation, using money from the acquisition of shares by its 6,000 members. The company purchases cleared lands from farmers who suffer from reduced yields due to compaction by livestock and depletion from rice cultivation. In deforested areas, The Generation Forest plants a new forest aimed at mimicking natural jungle structure and biological diversity, but also includes tree varieties whose wood can be sold later (Lüber, K, 2022).

The implementation of the National Forest Restoration Program has had a significant impact on the country's forests due to its focus on forest restoration, evident in the recovery of degraded lands and conservation of regrowth areas that have become young forests, sequestering greenhouse gases (MiAmbiente, 2020). This program is an initiative of the National Government, inviting active participation from civil society and government entities; it also has a network of nurseries nationwide, with the main goal of reforesting a total of 51,000 hectares. All restoration and reforestation actions by allied organizations will contribute to this goal, increasing the total hectares restored during this five-year period, through funding from international sources or national funds such as the Trust for Water, Wildlife, and Protected Areas.

Contrasting the Panamanian conservation initiatives described earlier with the registration of the REDD+ Emberá Wounaan project, it is found that the initiatives are constantly seeking funding from other actors or societies, posing a potential risk to the continuity of their activities. The implementation of the REDD+ project impacts primarily on investment barriers, as the communities generate monetary income from the sale of issued carbon certificates and the execution of activities associated with non-timber forest production, reforestation, and the design of sustainable economic alternatives and production chains. This reduces financial risks derived from the analysis of uncertainty and non-permanence. Additionally, barriers due to social conditions are overcome with the non-monetary income generated by the implementation of REDD+ activities, increasing employment opportunities, encouraging training of personnel in different strategic areas of knowledge, and fostering governance scenarios. Regarding barriers due to the lack of land tenure legislation and regulation, activities related to support and strengthening of land tenure security are established through the creation of consultation and decision-making spaces by authorities and members of the Emberá Wounaan community, developing planning and community development tools, and identifying territorial boundaries and various strategies for their protection, among others (see *11\_Anexos y complementarios\5\_Anexo\_DistribuciónBeneficios\_V3.docx*.)

### 3.4 Uncertainty management

According to the methodology, uncertainty is managed through the application of discounts on emission factors, where the acceptable uncertainty is 10% in the use of average carbon values. The identification of uncertainty associated with forest monitoring data begins with the evaluation of sampling error of values collected from forest deposits, using random stratified sampling for carbon stock present in aboveground biomass, litter, and soil organic carbon; thus, it was determined that the sampling error is 9.79%, consistent with acceptable values, therefore no discount factor associated with uncertainty of forest monitoring data is required (See folder Carbono\FE\_EmberaWounaan\_V3)

### 3.5 Leakage and non-permanence

The monitoring of areas experiencing deforestation and degradation during the reference period (2008 – 2018) was conducted, in accordance with the delineation of the leakage belt according to the REDD+ Emberá Wounaan project area. Subsequently, the avoided emissions are calculated in the Ex-Ante scenario for deforestation (E<sub>defM</sub>) and degradation (E<sub>degM</sub>), taking into account the deforestation and degradation rates respectively identified in the baseline scenario during the reference period and the forest cover of the project's starting year (2018), assuming a linear trend over the 30-year duration of the initiative.

### 3.6 Mitigation results

#### 3.6.1 *Eligible areas within GHG project boundaries (AFOLU sector projects)*

According to methodology BCR 0002 version 3.1, eligible areas are those within the geographic boundaries of the project that correspond to the forest category according to the definition of forest by the MDL, which are identified under this structure at the start of project activities and ten (10) years before the project start date. According to the official definition of forest in Panama, within the National REDD+ Strategy Panama (MINAMBIENTE, 2022) and Resolution No. DM-0067-2017 of February 16, 2017, which establishes a minimum area of 0.5 hectares to be classified as forest, the following are included:

- a) Closed forest formations where there are trees of various strata and low vegetation covers a high proportion of the ground or open forest.
- b) Young natural stands and all plantations that have not yet reached a crown density greater than the range of 10 to 30% or a height greater than the range of 2 to 5 meters.

- c) Areas that typically comprise forest but temporarily lack forest stocks due to human intervention, such as harvesting activities or natural causes, but are expected to revert to forest.<sup>3</sup>

The main activity of the project is to reduce carbon emissions avoided by the conversion of forest-covered soils with high carbon content to non-forest soils, similarly reducing effects from forest degradation. This project aims to reduce unplanned deforestation, which is eligible as a REDD+ activity. Deforestation of the forest at the project boundary occurs due to socioeconomic activities such as timber exploitation and soil transformation for other uses such as subsistence agriculture and selective timber harvesting for local infrastructure and markets.

The quantification of forest cover was carried out using the results of monitoring algorithms (Hansen, y otros, 2013) that utilize Landsat satellite images worldwide to determine Forest-Non- Forest status for each year. This monitoring is obtained through the Google Earth Engine catalog, ensuring the same source of information and guaranteeing credible forest change tracking over the years. This way, deforestation and degradation are quantified for the reference period 2008-2018, revealing the historical deforestation and degradation process, as well as its behavior during the implementation of the initiative.

Based on this information, corresponding geoprocessing techniques are employed to calculate forest-non-forest areas, determining the stable forest areas within the project boundaries, which are determined as eligible areas. The baseline scenario for 2008 has its cartographic basis within the folder "04\_SIG\1\_GDB\B\_NB\_Embera\_V5.gdb" under the name PA\_Vector\_treecover2008\_3.

Similarly, this process is employed for monitoring periods of historical deforestation and degradation throughout the implementation of the REDD+ project actions. It is worth noting that the cartographic basis for the project scenario for the year 2018 is found within the path "04\_SIG\4\_SHP\Area\_elegible\_V3.shp".

**Table 16.** Project eligible areas.

Class	Baseline scenario 2008	Project scenario 2018
Forest (ha)	430,268.76	424,565.02

<sup>3</sup> [https://cdm.unfccc.int/Reference/Guidclarif/glos\\_CDM.pdf](https://cdm.unfccc.int/Reference/Guidclarif/glos_CDM.pdf)

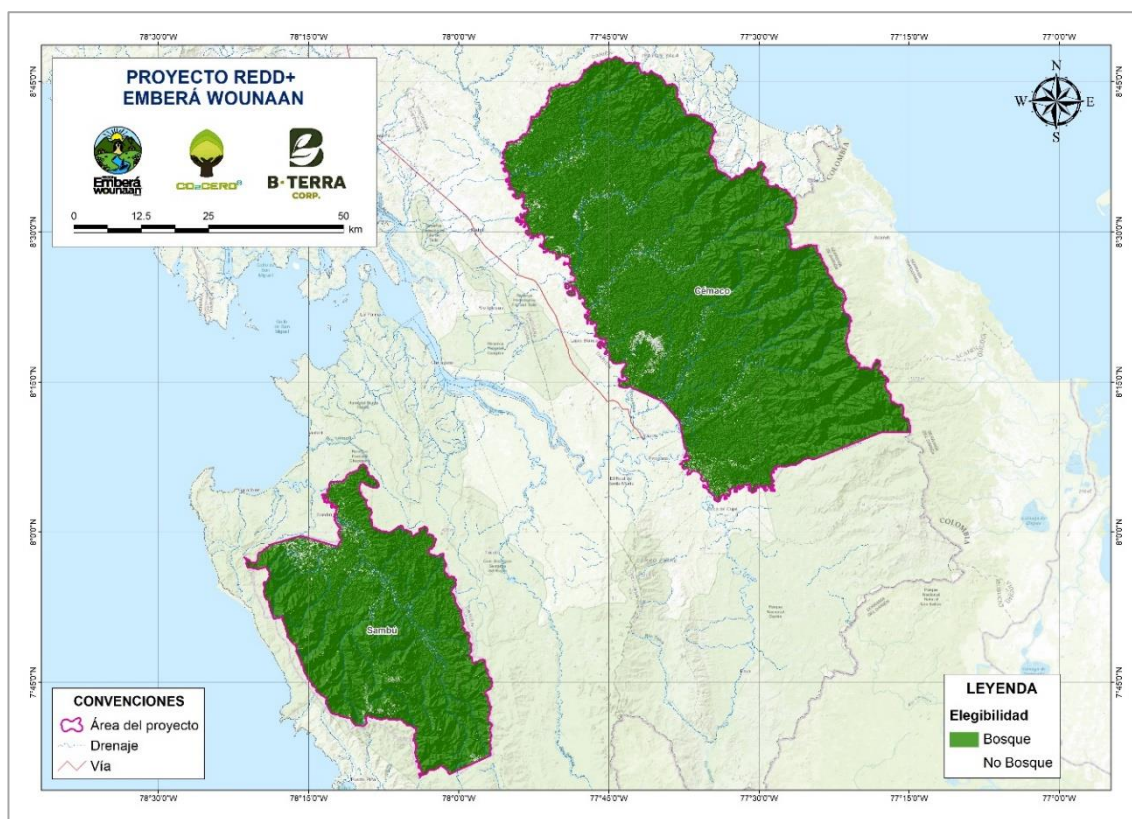
Class	Baseline scenario 2008	Project scenario 2018
Non forest (ha)	6,282.72	11,986.46
Total, general (ha)	436,551.48	436,551.48

Source: CO<sub>2</sub>CERO S.A.S., 2023.

Those areas that have transitioned from the forest category to non-forest will be referred to as deforested areas, those that change from non-forest to forest are regenerated areas, and those that remain in the non-forest category are non-forest areas; these categories are not considered eligible.

424,565.02 hectares of stable forest are identified between the start date (year 2018) and 10 years before the start date (2008), corresponding to the eligible areas of the project, as shown in **Figure 15**.

**Figure 15.** Map of eligible areas of the project.



Source: CO<sub>2</sub>CERO S.A.S., 2023.

3.6.1.1 Reference region

The delineation of the Reference Region is carried out following the criteria of methodology BCR 0002 version 3.1, as shown below:

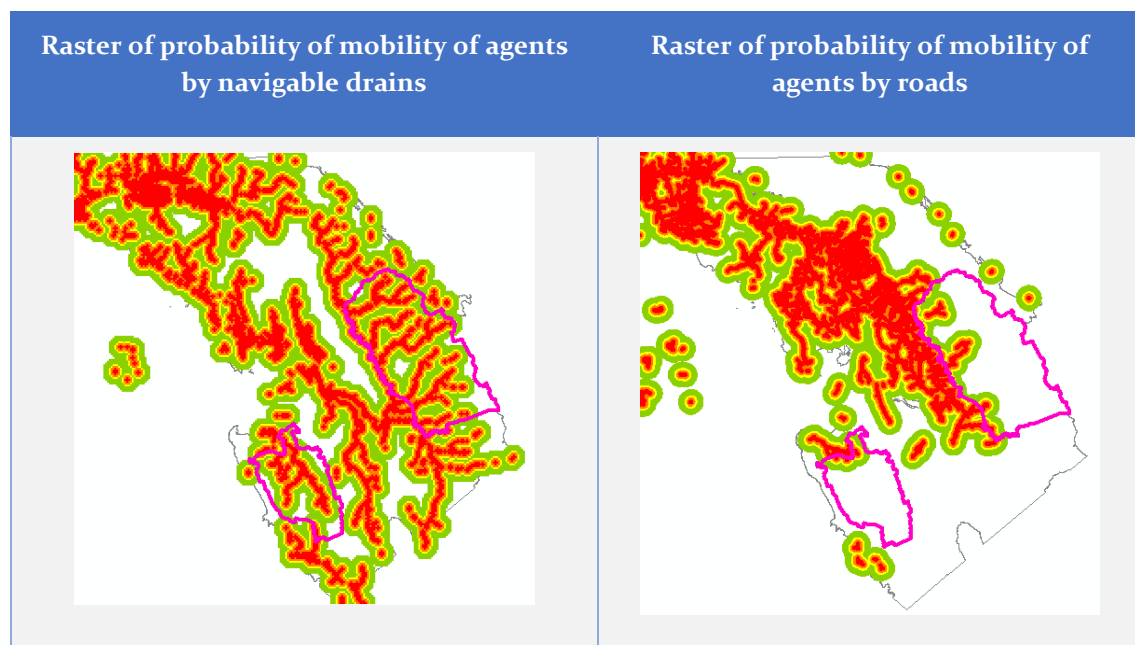
- The entire or part of the project area can be included:

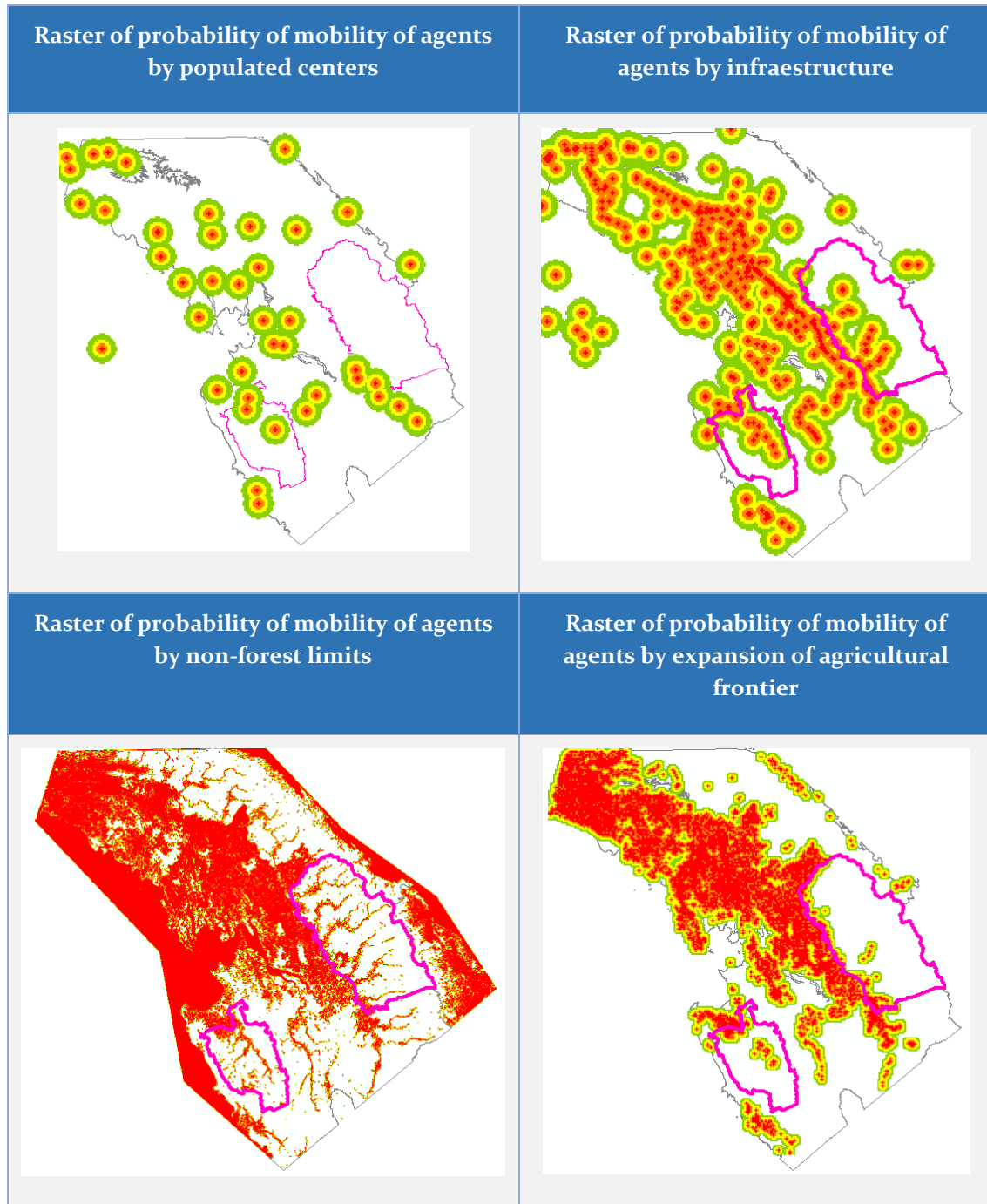
The REDD+ Emberá Wounaan project includes within the delineation of the reference region 52,917.21 hectares of the project area, fulfilling the first criterion.

The agents and determinants of deforestation/degradation identified in the reference region can access the project area.

The reference region was defined based on a spatial multicriteria analysis of the main variables that allow the mobility of agents and factors of deforestation and degradation, taking into account factors such as water bodies and drainage, roads, infrastructure, districts, expansion of the agricultural frontier, and the edge of non-forest areas that, due to their proximity and interaction with forests, generate a greater susceptibility to deforestation. As shown in **Table 17**, an analysis of the aforementioned agents was carried out using ArcMap 10.8 software by implementing mobility ranges in distance per class, in order to establish the presence of deforestation and degradation agents and their behavior within the study area.

**Table 17.** Defined criteria for the analysis of mobility of deforestation agents to define the boundaries of the reference region.





Source: CO<sub>2</sub>CERO S.A.S., 2023.

The importance values were established based on the information collected within the characteristics of the territory. It is worth noting that the same ranges were implemented for some agents considering the similarity in the dynamics of activities that generate



pressure on forest cover, such as roads and rivers, which behave linearly. Their ranges are presented in meters per class (See **Table 18**).

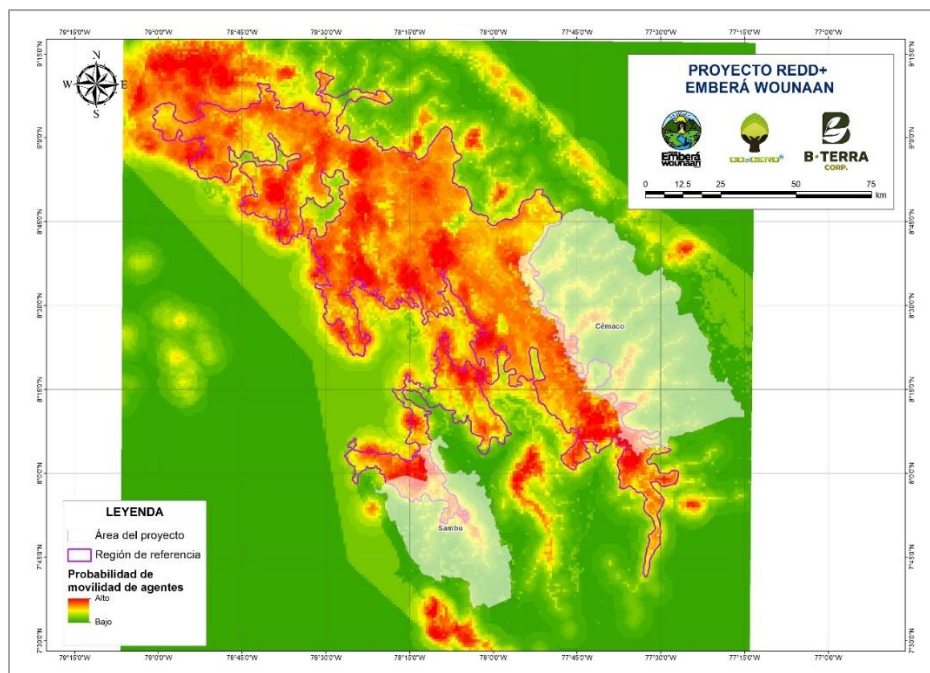
**Table 18.** Assessment of key factors influencing the mobility of deforestation agents relevant to the delimitation of the reference region.

Relative weight assigned	Roads (m)	Rivers and water bodies (m)	Non-forest boundary (m)	Agricultural frontier	Townships (m)	Infraestructure (m)
<b>0</b>	> 6000	> 6000	> 400	> 4000	> 8000	> 8000
<b>1</b>	3000 – 6000	3000 – 6000	300 – 400	2000 – 3000	5000 – 8000	5000 – 8000
<b>2</b>	2000 – 3000	2000 – 3000	200 – 300	1000 – 2000	3000 – 5000	3000 – 5000
<b>3</b>	1000 – 2000	1000 – 2000	100 – 200	500 – 1000	1000 – 3000	1000 – 3000
<b>4</b>	1 – 1000	1 – 1000	1 – 100	1 – 500	1 – 1000	1 – 1000

Source: CO2CERO S.A.S., 2023.

Finally, the raster layers of deforestation and degradation agents were integrated, resulting in the map for the study area, highlighting the behavior of the agents. It should be noted that proximity to the variables increases the relative weight value, indicated by red coloring. As the tonality decreases, it tends toward green, indicating that distance is not significant for the factor (See **Figure 16**).

Figure 16. Map of probability of mobility of agents for defining the reference region.



Source: CO<sub>2</sub>CERO S.A.S., 2023.

To comply with paragraph (b), it is evident from **Figure 16** that the agents of deforestation and degradation are tending to affect the project area in terms of the proximity of the analyzed variables. The description above is supported through the development of a comparative analysis with the main causes and agents of deforestation present in the project area identified with secondary and primary information, described in Chapter 7 Causes and agents of deforestation and forest degradation. It is evident for the Sambú region that the major identified driver is the invasion of settlers into the comarcal lands since the 1990s to carry out livestock activity; this has led to an increase in families belonging to the comarcas engaging in the activity, starting from the 1970s with 3 families and increasing to 13 families by 2023. Another identified cause allowing agents to cross the community borders was the construction of the road between Puerto Indio and Rompido in 1995, which also caused the loss of primary forests. As a conclusion from the workshops held in the communities of Bayamón, Villa Keresia, Boca de Trampa, and Churuco settled on the rivers Sábalo, Tigre, and Sambú, it is obtained that deforestation is caused by agents external to the comarca because settlers invaded through the Sansagarra ravine area and illegally logged native forests mainly for developing livestock, agriculture, and commercial timber exploitation purposes (See *11\_Anexos y complementarios\2\_Factores\_DefDeg\_EmberaWounaan\Analisis\_DefDeg\_Sambú.xlsx*).

Subsequently, the analysis was conducted for the Cémaco region, confirming that the agents of deforestation/degradation identified in the reference region can access the project area through activities that generate land use change, such as the emergence of livestock as a new factor within the territory. Despite being prohibited within the territory, livestock farming has begun to gain strength due to external pressure and increased income from the activity, and it is being implemented in areas of 1 to 3 hectares with 2 to 5 heads of cattle. Additionally, roads have been opened for timber exploitation, leading to river channel changes and erosion (See *II\_Anexos y complementarios\2\_Factores\_DefDeg\_EmberaWounaan\Analisis\_DefDeg\_Cema.xlsx*).

The above description is supported by the National REDD+ Strategy of Panama, which states that the primary cause of deforestation in the country is the expansion of agricultural frontier with increased crop cultivation and livestock farming, and to a lesser extent, but with significant impact, human settlements and infrastructure development (MiAmbiente, 2022). Additionally, it is complemented by secondary information linking colonists to forest logging for establishing slash-and-burn crops and later pastures, or for renting them out to generate economic income (Arcia, J, 2017).

- a) The project area is of interest to the identified agents.

The province of Darien is a region characterized by its lush variety of natural resources, including timber, minerals, and biodiversity, which make it highly potential for contributing to the country's development (Universidad de Panamá, 2022). Additionally, it is of interest to agents of deforestation and forest degradation, given the presence of valuable but protected species such as *Dalbergia retusa* and *Dalbergia darienensis* (cocobolo), *Swietenia macrophylla* (mahogany), balsam (*Myroxylon balsamum*), espavé (*Anacardium excelsum*), pinotea (*Podocarpus guatemalensis*), and others, which have been identified as existing outside the indigenous reserves of the Kunas and the Emberá-Wounaan (Bech, 2014). Furthermore, there is a lack of control and oversight mechanisms for natural resources within the Emberá Comarca, facilitating illegal logging and wildlife trafficking for commercialization to third parties (COONAPIP, 2009). As a result, roads continue to be opened to allow heavy machinery into the forest for logging, after which the timber is sold and the land is cleared for cattle ranching (Bilbao, 2019).

Based on this analysis, it is established that the agents of deforestation are related both in the reference region and in the project area, making the latter of interest to the identified agents of deforestation and degradation.

- b) Areas with restricted access to agents and drivers of deforestation and degradation are excluded.

To comply with this section, the analysis of restricted access areas defined as "physical spaces that prevent access by unauthorized third parties" (INEGI, 2015) is conducted. In the process of delimiting the reference region described above, the focus was on and the spaces with a low probability of agent mobility derived from population centers, presence of roads, and waterways through which they may enter, identified within **Figure 16** by green shades, were discarded.

### 3.6.1.2 Land tenure

According to the identified reference region, compliance is achieved with item (e) of methodology BCR 0002 V 3.1, which is based on determining that land ownership within it corresponds to collective ownership for the Kuna Wargandi Comarca, located in the Pinogana District in the Darién Province, granted through Law 34 of 2000. This is consistent with the land ownership structures present in the project area, corresponding to collective ownership granted to the Emberá Wounaan Comarca through Law 22 of 1983. Below are the three provinces present in the reference region.

**Table 19.** Land tenure in reference region.

Province	Land tenure	Area (ha)
Darién	Law N° 22 of december 27, 1922	432,320.48
Panamá	Law N° 1 pf August 22, 1916	40,588.09
<b>Total, general</b>		<b>522,689.88</b>

Source: CO2CERO S.A.S., 2023.

### 3.6.1.3 Leakage area

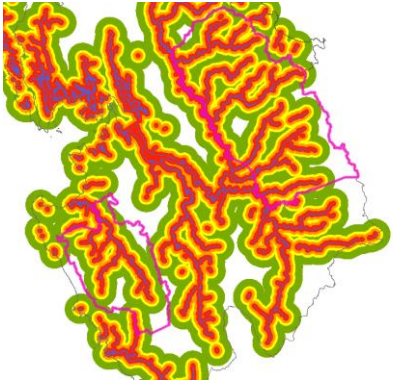
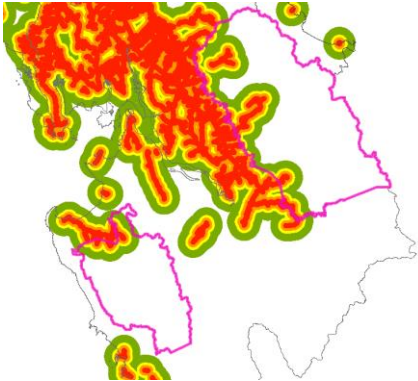
The leakage area or leakage belt is the area adjacent to the project boundaries in which displacement of deforestation and degradation activities occurs. It is delineated within forested areas in close proximity to the mobility ranges of the deforestation and degradation actors defined in Chapter 7, Causes and agents of deforestation and forest degradation.

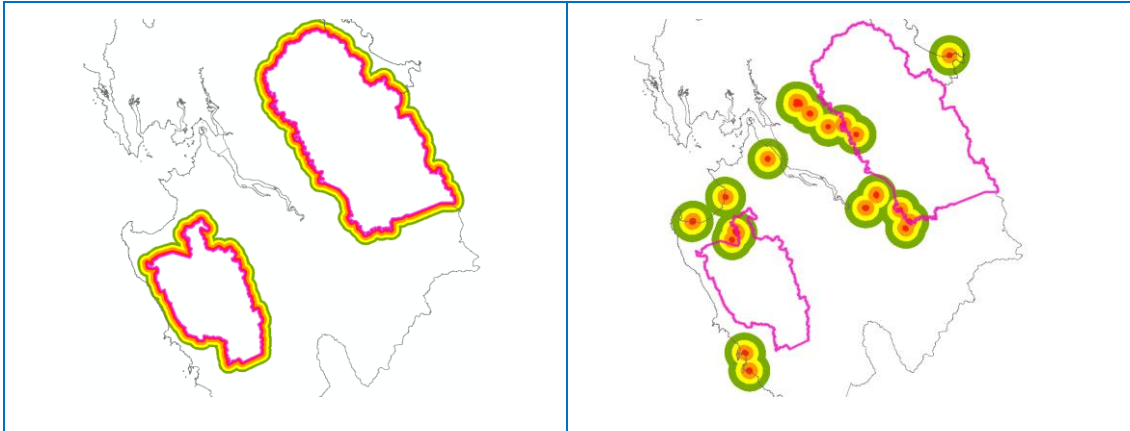
The identification of the leakage area of the project was established through the analysis of displacement of deforestation and degradation agents, associating access points to the forest due to their proximity to navigable rivers, which serve as the main means of transportation. Additionally, the analysis considered the Pan-American Highway, although it is not within the project boundary, as an important trigger for mobility agents,

along with urban centers and the forest edge, which are more susceptible to deforestation or degradation. From the mobility analysis, it was identified that potential deforestation and degradation activities that define the leakage area are highly linked to the mentioned deforestation factors.

The factors of mobility analysis and their importance values were established based on evidence collected from the characteristics of the territory, identifying the mobility range in meters per class, relative weight, and subsequent spatial analysis for delineating the leakage area through a multicriteria analysis using GIS software ArcMap 10.8, based on the determination of Euclidean distances of each mobility agent.

**Table 20.** Criteria defined for the analysis of mobility of deforestation agents to define the boundaries of the leakage area.

Raster of probability of mobility of agents by navigable drainages	Raster of probability of mobility of agents by roads.
	
Raster of probability of mobility of agents by project boundary	Raster of probability of mobility of agents by population centers



Source: CO<sub>2</sub>CERO S.A.S., 2023.

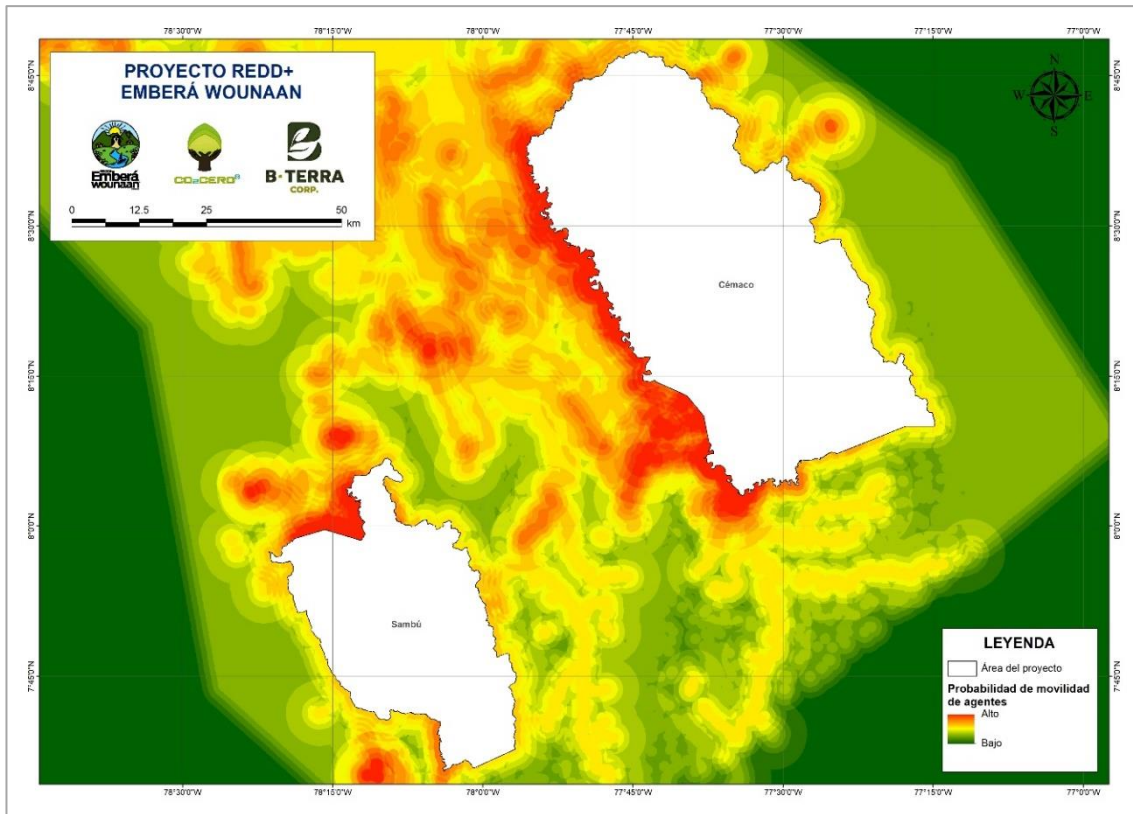
The key factors for determining areas susceptible to deforestation and degradation due to agent mobility were based on a multicriteria analysis of proximity to navigable double-drainage systems such as rivers, urban centers, non-forest boundaries, and project boundaries outside the project area (See **Table 21**). Each factor was assigned a relative weight according to Euclidean distances of proximity, generating a raster (See **Figure 17**) with corresponding classification values as shown in **Table 21**. Proximity to variables increases the relative weight value with a red coloration, while decreasing proximity tends towards green shading.

**Table 21.** Assessment of Key Factors for Deforestation Agent Mobility for Delimiting the Leakage Area.

Assigned relative weight	Roads (m)	Non-forest boundary (m)	Project boundary (m)	Navigable rivers (m)	Urban centers (m)
0	> 6000	> 4000	> 4000	> 6000	> 8000
1	3000 – 6000	3000 – 4000	3000 – 4000	3000 – 6000	5000 – 8000
2	2000 – 3000	2000 – 3000	2000 – 3000	2000 – 3000	3000 – 5000
3	1000 – 2000	1000 – 2000	1000 – 2000	1000 – 2000	1000 – 3000
4	1 – 1000	1 – 1000	1 – 1000	1 – 1000	1 – 1000

Source: CO<sub>2</sub>CERO S.A.S., 2023.

Figure 17. Agent mobility probability map to define leak area.



Source: CO2CERO S.A.S., 2023.

The result of this analysis is the definition of the leak area, which is 45,564.1 hectares.

#### 3.6.1.4 Historical period of deforestation

The reference period evaluated to determine the historical deforestation behavior was from 2008 to 2018. Its results are presented in **Table 22**.

**Table 22.** Forest and non-forest areas for the reference period.

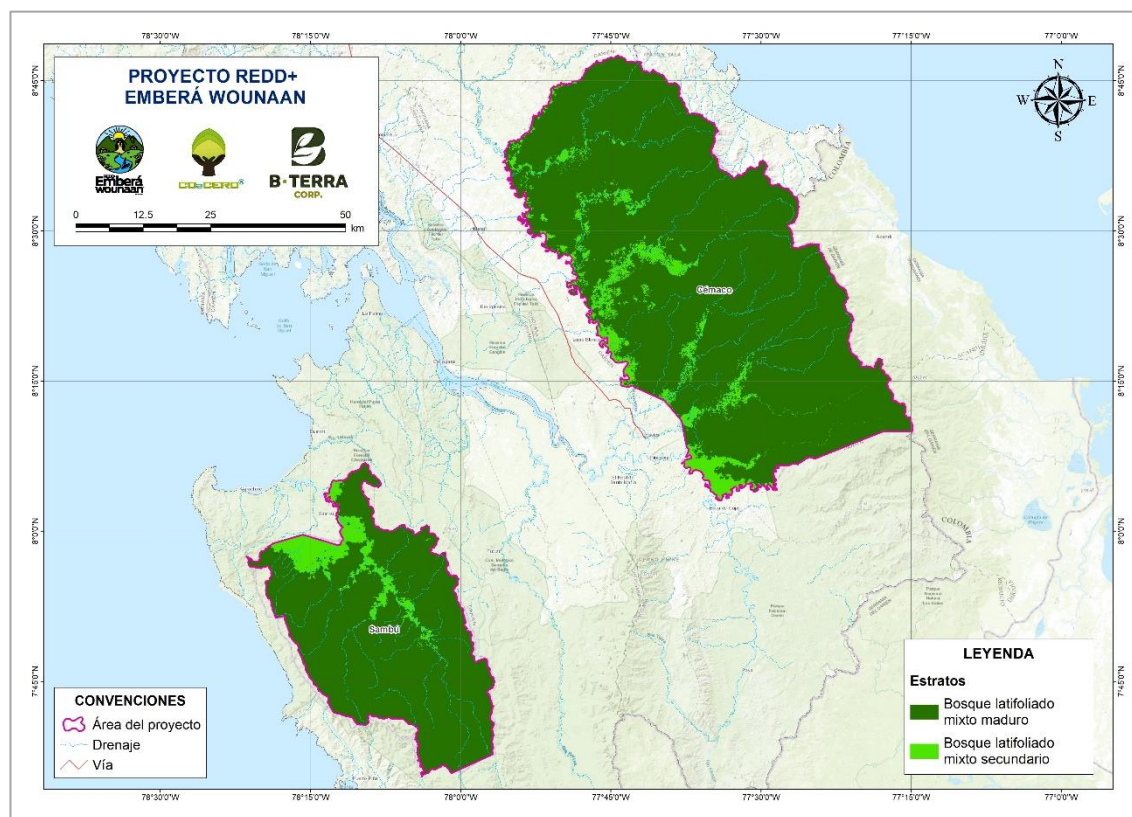
Class	2008	2018
Forest	546,421.52	475,445.88
Non-forest	175,420.86	246,396.50
Total	721,842.38	721,842.38

Source: CO2CERO S.A.S., 2023.

### 3.6.2 Stratification (Projects in the AFOLU sector)

For the REDD+ Emberá Wounaan Project, stratification was performed based on the current land cover, which is found in the Land Cover and Land Use Map (2020) for the country of Panama. As a result of the analysis, two strata were defined. The first is the mature mixed broadleaf forest zone, which is predominantly found in the Project area. This is followed by the secondary mixed broadleaf forest zone, which also includes other natural covers present in smaller proportions (See **Figure 18**).

**Figure 18.** Map of the project strata



Source: CO<sub>2</sub>CERO S.A.S., 2023.

### 3.6.3 GHG emissions reduction/removal in the baseline scenario

#### 3.6.3.1 Leakage monitoring

The monitoring of areas that experienced deforestation and degradation during the reference period (2008–2018) was conducted according to the delineation of the leakage belt, in line with the REDD+ Emberá Wounaan project area. Subsequently, avoided emissions are calculated in the Ex-Ante scenario for deforestation (E<sub>defM</sub>) and



degradation (EfddegM), considering the deforestation and degradation rates respectively identified in the baseline scenario during the reference period and the forest cover of the project's start year (2018), assuming a linear trend over the 30-year duration of the initiative.

### 3.6.3.2 Quantification of emission factor

In order to determine the current state of forest cover associated with the project, allowing for the determination of the emission factor for the baseline and the performance of REDD+ implementation activities, a methodological reconstruction of Panama's NREF (National Reference Emission Factor) was carried out to estimate the emission factor for the project, achieving a value consistent with IPCC principles. This is developed based on field sampling that compiles data on forest structure and composition, litter carbon content, and soil organic carbon.

#### 3.6.3.2.1 Selection of the number representative of plots

The determination of the number of plots was based on identifying the quantity of plots required to meet the requirements with an error value below 10%, with a 95% probability, using information from forest inventories conducted in Panama in the forested area of Darien and in forest ecosystems classified as tropical rainforest.

From this, it is evident that, with the 8 plots inventoried at the project boundaries, two for the secondary mixed broadleaf forest stratum and six for the mature mixed broadleaf forest, the required sampling error is met, resulting in a sampling error of 9.79%, as evidenced in *3\_Carbono\FE\_EmberaWounaan\_V3*, hoja "error de muestreo".

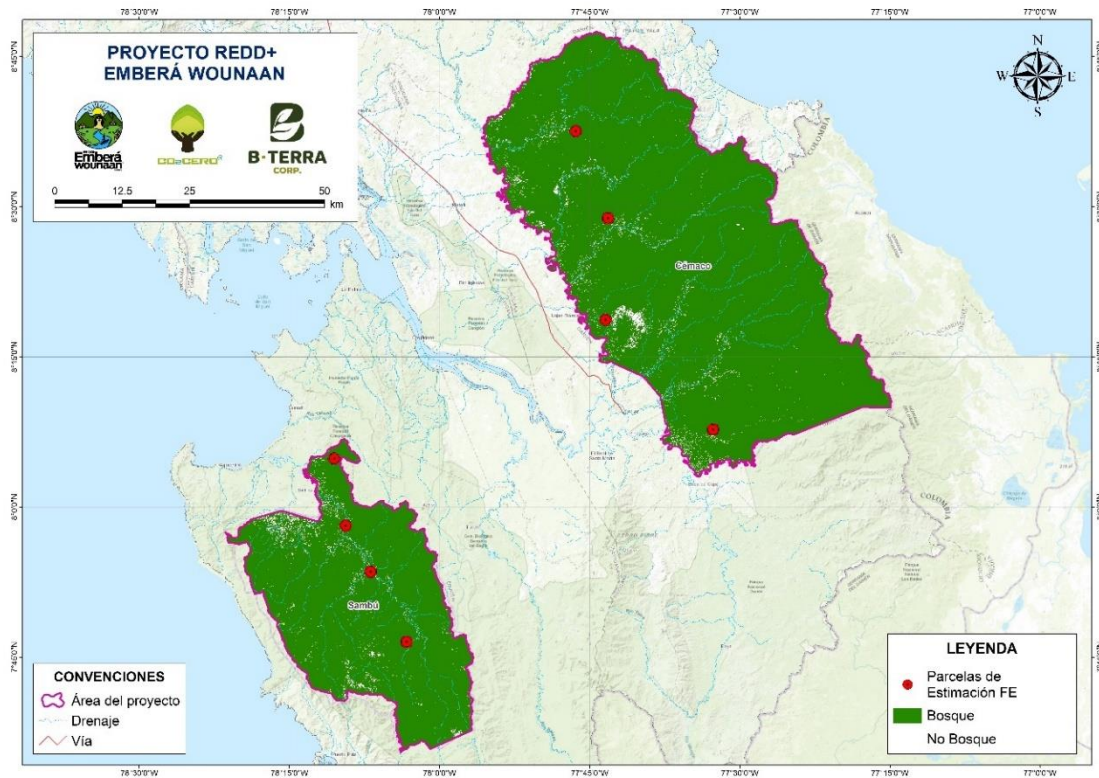
#### 3.6.3.2.2 Sampling methodology

Eight sampling points (plots) were established over the project area for the measurement of different stages present in the delimited forest area (saplings and trees), litter, and soil organic carbon, consistent with the methodology proposed in the National Forest and Carbon Inventory of Panama 2015. The proposed design consists of a cluster formed by four (04) subplots with dimensions of 20 x 250 m arranged in a cross shape at 25 m equidistant from the central point (see **Figure 20**), covering an average area of 1.97 hectares (see *12\_Reporte de monitoreo\01\_Inventario forestal\Correccion de Pendiente\Anexo\_Cálculo área efectiva\_v2.pdf*).

The location of the plots was established in two stages. The first involved generating random points using ArcGIS® software, prioritizing proximity to water bodies to facilitate movement and data collection in areas that are difficult to access. The second stage considered community criteria, mainly focusing on factors related to public order. Finally,

it was verified that the plots were within the forest area (see **Figure 19**), aligning with the proposal in the NREF under a simple random sampling design.

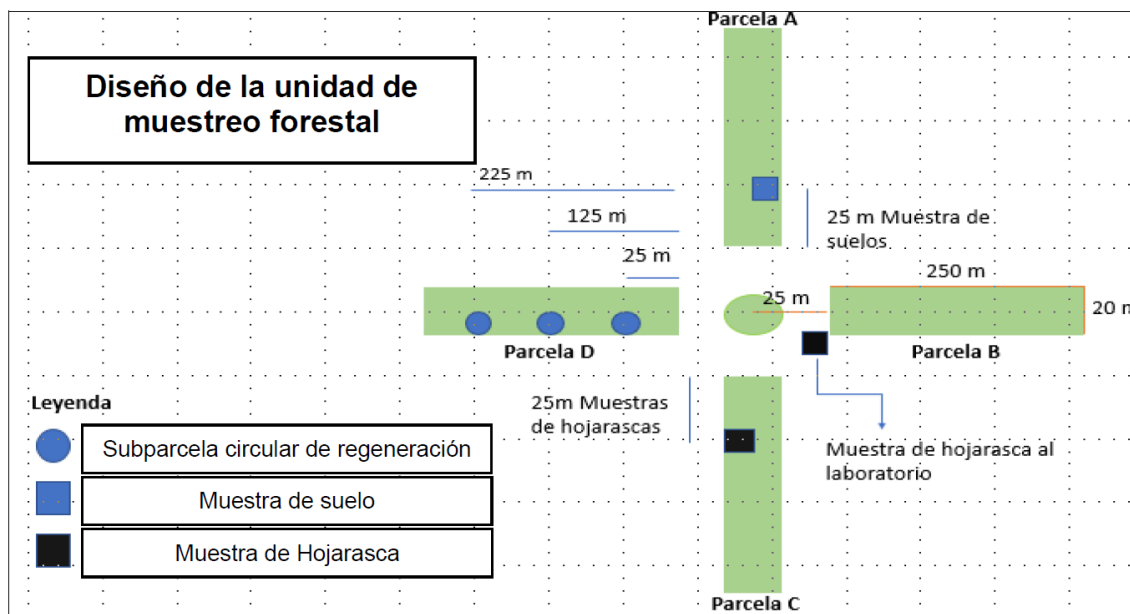
**Figure 19.** Map of the sampling plot locations.



Source: CO<sub>2</sub>CERO S.A.S., 2023.

At each sampling point, all species belonging to each forest cover were identified based on their respective scientific names and families. Subsequently, measurements were taken for the variables diameter at breast height (DBH) and total height of all tree and sapling individuals. For seedlings, the number of individuals present was counted.

Figure 20. Scheme of established field plots.



Source: ECOLOGIC S.A.S., 2022.

Despite the project having effective areas smaller or larger than initially proposed (2 ha), the project fully complies with the stratified sampling formulas and the allowed sampling error (9.79%) (See *3\_Carbono\FE\_EmberaWounaan\_V3.xlsx* and *12\_Reporte de monitoreo\01\_Inventario forestal\Correccion de Pendiente\Anexo\_Cálculo área efectiva\_v2.pdf*).

For individuals larger than 10 cm DBH, initially, all individuals present within each plot were identified, and subsequently, they were numbered and measured through each subdivision of the plot length (subplot) within 50 m<sup>2</sup> areas (see *12\_Reporte de monitoreo\01\_Inventario forestal\Informe\_Inventario\_REDD+EmberaWounaan.pdf*). The other attributes necessary to determine the emission factor associated with the forest covers present in the project are described below:

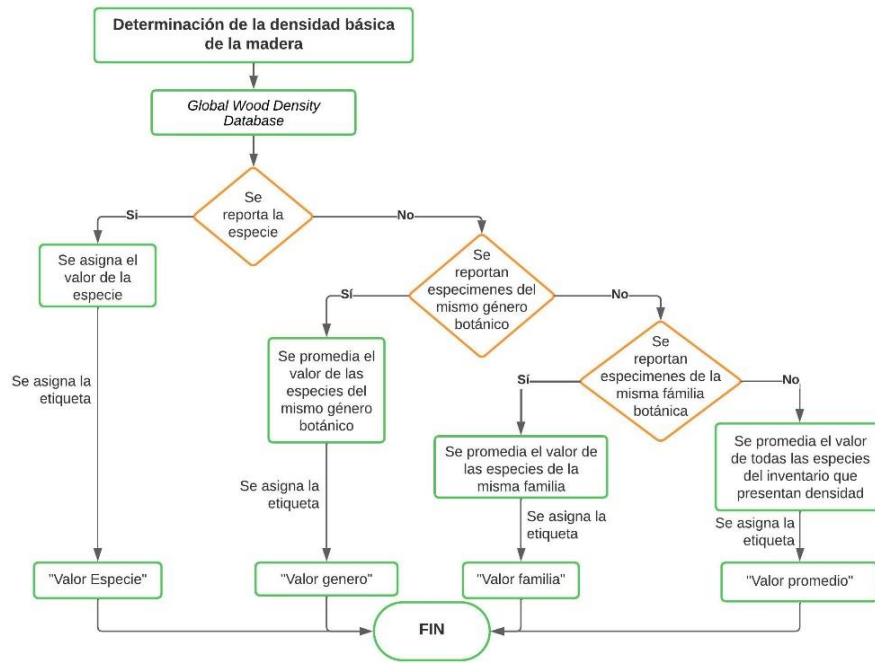
1. **Basic wood density:** The Global Wood Density Database was used to provide each identified species with a corresponding value for this attribute. To determine the basic wood density of each of the species reported in the forest inventory, the following steps were carried out sequentially:
  - a) If the exact species identified in the forest inventory is reported within the wood density database, the corresponding basic density is assigned,

and it is labeled as "Species Value" in the sheet called BA-Densities (see AUD\_VV\_2022\3\_Carbono\FE\_EmberaWounaan\_V3.xlsx).

- b) If the exact species is not reported within the wood density database, all species with the same botanical genus are selected, and the average of the densities reported in the database is calculated. Additionally, it is labeled as "Genus Value".
- c) If there are no records of the same botanical genus as the species in question, all species with the same botanical family are selected, and the average of the densities reported in the database is calculated. Additionally, it is labeled as "Family Value".
- d) Finally, if there are no records of the same botanical family within the wood density database, the average of the basic densities of all species in the project's forest inventory that meet any of the steps described above (a to c) is calculated. Additionally, it is labeled as "Average Value".

It is important to note that step d is also used for individuals recorded in the project's forest inventory as indeterminate. By using the average value, the data dispersion of the density is not altered. In **Figure 21**, the flowchart with the procedure described above is presented.

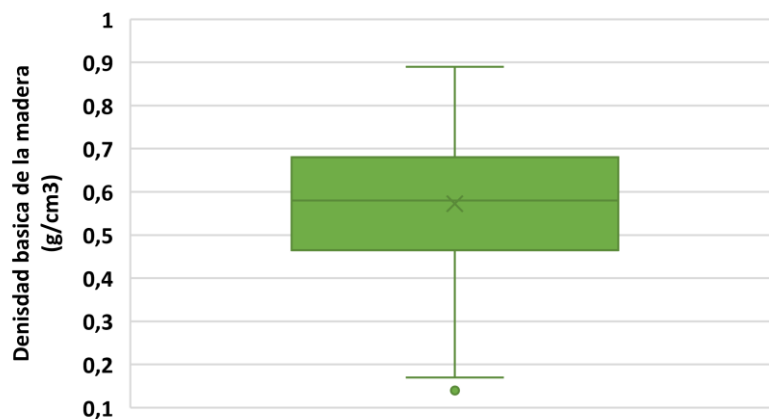
**Figure 21.** Procedure for determining the basic wood density.



Source: CO<sub>2</sub>CERO S.A.S., 2023.

Below is the deviation obtained from the densities of each of the species recorded in the inventory (See **Figure 22**).

**Figure 22.** Boxplot of wood densities.



Source: CO<sub>2</sub>CERO S.A.S., 2023.

2. Application of the formulas determined by NRF for the year 2022 and INFyC for the calculation of Aboveground Biomass (AGB), Belowground Biomass (BGB), Soil Organic Carbon over 20 years (SOC<sub>20years-i</sub>), and finally the corresponding Emission Factor. For soil organic carbon (SOC<sub>20years-i</sub>) and litter (HJ), field monitoring was conducted consistent with the data collection methodology determined by NRF and INFyC. In the case of SOC, variables associated with soil organic matter in the 0-30 cm horizon are determined based on a specific soil sample. For litter, a litter sample will be collected for processing.

### 3.6.3.2.3 Quantification of the emisión factor

In the file *o3\_Carbono\FE\_EmberaWounaan\_V3.xlsx*, you can find the results for the emission factor obtained from the project, which is determined according to the types of ground covers identified within the project boundary, ensuring strata with similar dynamics. Each of the formulas and procedures used followed the guidelines of the Ministry of Environment of Panama (2015).

#### 3.6.3.2.3.1 Deforestation

To define emission factors for deforestation, the following carbon reservoirs are used: aboveground biomass, belowground biomass, dead wood, litter, and soil organic carbon.

#### **Emission factor of carbon in total biomass**

The estimation of the carbon emission factor in total biomass is carried out using **Equation 1**.

**Equation 1.** Dióxido de carbono equivalente contenido en la biomasa total.

$$CO2eq = CCB \times \frac{44}{12}$$

**Source:** Taken from BioCarbon Registry (2022).

Where:

*CO2eq* Equivalent carbon dioxide contained in total biomass; tCO<sub>2</sub>e ha<sup>-1</sup>

*TB* Total biomass; t ha<sup>-1</sup>

*FC* Carbon fraction of dry matter (0,47)

According to the BCR 0002 methodology version 3.1 of the Biocarbon Registry, total biomass (TB) is estimated from the sum of aboveground biomass (AB) and belowground biomass (BS). The carbon content of total biomass (CBF) is the product of TB and the carbon fraction of dry matter (FC). Therefore, the carbon dioxide equivalent content in total biomass (CBFeq) is the product of the carbon content of total biomass (CBF) and the constant of the molecular ratio between carbon (C) and carbon dioxide (CO<sub>2</sub>).

### Factor de emisión del carbono en el suelo

To estimate the carbon emission factor in the soil, a gross emission is assumed where the soil carbon content (COS) is emitted following the deforestation event, over 20 years in equal proportions, according to **Equation 2**.

**Equation 2.** Equivalent carbon dioxide in soils

$$SOC_{eq} = \frac{SOC}{20} \times \frac{44}{12}$$

**Source:** Taken from Biocarbon Registry, 2022.

Where

*SOC<sub>eq</sub>* Equivalent carbon dioxide content in soils; tCO<sub>2e</sub> ha<sup>-1</sup>

*SOC* Organic carbon in soils; tC ha<sup>-1</sup>

### Total, carbon emission factor

According to the BCR 0002 methodology version 3.1 of the Biocarbon Registry, the total carbon emission factor includes the emission of carbon dioxide equivalent per hectare deforested, including the biomass and soil carbon compartments as shown in **Equation 3**.

**Equation 3.** Total equivalent Carbon dioxide.

$$CTeq = CBTeq + COSeq + CHJeq + CMMeq$$

Source: Taken from Biocarbon Registry (2022)

Donde:

*CTeq* Total, equivalent carbon dioxide; tCO<sub>2e</sub> ha<sup>-1</sup>

*CBFeq* Equivalent carbon dioxide content in total biomass; tCO<sub>2e</sub> ha<sup>-1</sup>

*SOSeq* Equivalent carbon dioxide content in soils; tCO<sub>2e</sub> ha<sup>-1</sup>

*CHJeq* Equivalent carbon dioxide content in litter; tCO<sub>2e</sub> ha<sup>-1</sup>

*CMMeq* Equivalent carbon dioxide content in litter; tCO<sub>2e</sub> ha<sup>-1</sup>

### 3.6.3.2.3.2 Degradation

The baseline was calculated for degradation (from core to patch) and secondary areas (from drilled to patch), according to the fragmentation analysis conducted by Armenteras et al. (2016) for total biomass, litter, and soil organic carbon values; dead wood values were consistent with those of deforestation (see **Table 23**); thus, the corresponding emission factor value was obtained, which will be considered in the entire quantification of emission reductions due to degradation (See *folder o3\_Carbono\ Carbono\_Degradacion\_REDDEmberaWounaan\_V6*).

**Table 23.** Aboveground biomass difference by fragmentation type.

Type of degradation	Average difference		Emission factor (tCO <sub>2e</sub> /ha)	
	Total biomass (t/ha)			
	Mature mixed broadleaf forest	Secondary mixed broadleaf forest	Mature mixed broadleaf forest	Secondary mixed broadleaf forest
<b>Primary degradation</b>	316.16	185.92	544.84	320.40
<b>Secondary degradation</b>	254.02	149.38	437.76	257.43

Source: CO<sub>2</sub>CERO S.A.S., 2022.



To calculate the total biomass, the aboveground and belowground biomass are summed, stratifying the forest area by ecological zone to determine the total biomass per fragmentation class transition.

**Equation 4.** Total biomass transition difference.

$$DBTi = DBA \times (1 + R)$$

**Source:** Taken from BioCarbon Registry, 2022.

Where

*DBTi* Total transition biomass difference *i*; t ha<sup>-1</sup>

*DBA* Average transition *i* aboveground biomass difference *i* (tC ha<sup>-1</sup>)

*R* Subterranean/aboveground biomass ratio; (ton d. m.)<sup>-1</sup>

*i* Type of degradation; 1-primary degradation, 2-secondary degradation

For the content in the total biomass, it is the product of the total biomass and its carbon fraction, as shown in the **Equation 5**.

**Equation 5.** Difference in carbon content in the total biomass.

$$DCBTi = DBTi \times FC$$

**Source:** Taken from BioCarbon Registry, 2022.

Where:

*DCBTi* Difference in carbon content in total biomass; tC ha<sup>-1</sup>

*DBTi* Total biomass difference; t ha<sup>-1</sup>

*FC* Carbon fraction; 0,47

*i* Type of degradation; 1-primary degradation, 2-secondary degradation

The equivalent carbon dioxide contained in the DBT is the product of DCBT and the constant of the molecular ratio between carbon (C) and carbon dioxide (CO<sub>2</sub>), according to the following equation.

**Equation 6.** Equivalent Carbon dioxide in the DTB.

$$DBT_{CO_2eq} = DCBT \times \frac{44}{12}$$

**Source:** Taken from BioCarbon Registry, 2022.

Where:

*CTeq* Total, equivalent carbon dioxide; tCO<sub>2e</sub> ha<sup>-1</sup>

*CBFeq* Equivalent carbon dioxide content in total biomass; tCO<sub>2e</sub> ha<sup>-1</sup>

*SOCEq* Equivalent carbon dioxide content in soils; tCO<sub>2e</sub> ha<sup>-1</sup>

### 3.6.3.3 Activity data

Below is a description of the method used to obtain the activity data for REDD+ Emberá Wounaan Project.

#### 3.6.3.3.1 Deforestation

Below are the activity data determined for the deforestation identified at the project boundary and complementary areas.

##### 3.6.3.3.1.1 Estimation of the deforestation rate from the historical average

The data on change in forest cover area (CSB) obtained for this quantification come from the approximation made through historical averages, for which an analysis of coverage change was conducted between the project start date and ten years prior to it, obtaining the gross deforestation of the area. This is defined under the premise that on the first date, the area had forest cover and for the second period, it is already devoid of it.

To mitigate effects from areas without information, Landsat images from reliable platforms are used, ensuring that the source remains consistent and providing credible monitoring of forest changes over time. The historical period used in this project is 2008 – 2018, which ensured the availability of eligible and suitable areas for analysis.

### 3.6.3.3.1.2 Annual historical deforestation in the reference region

For the estimation of annual change in forest cover area in the reference region, data from the final year and the beginning of the reference period are used, along with the forest areas identified in each of these periods, obtaining the value that represents the projected forest loss in the baseline scenario. The obtained value is presented in 3\_Carbono\Carbono\_Deforestacion\_REDDEmberaWounaan\_V8.xlsx.

### 3.6.3.3.1.3 Annual projected deforestation in the scenario with REDD+ project

Regarding the projected annual deforestation within the REDD+ project scenario, the annual change in forest cover area in the scenario without the project is considered, along with the expected reduction in deforestation due to the implementation of REDD+ activities. For the present analysis, a value of 70% is used.

### 3.6.3.3.1.4 Annual historical deforestation in the leakage area

For annual deforestation within the leakage area, as well as in the reference region, data from the final and initial periods, along with the forest areas for each of them, are used.

### 3.6.3.3.1.5 Annual projected deforestation in the leakage area in the scenario with project

Based on the change in forest area within the leakage area, in the scenario without the project and a value of 10% corresponding to the increase in emissions in the leakage area due to the implementation of REDD+ activities (value suggested by methodology BCR 0002 V 3.1), the annual change in forest area in the leakage area is determined in the project scenario.

## 3.6.3.4 Historical period results

Below are the results for the historical period according to the activities evaluated for the project.

### 3.6.3.4.1 Deforestation

Using the Emission Factor obtained for the project (see Quantification of emission factor) baseline emissions were calculated, resulting in a total of 93,925,782 tCO<sub>2</sub>e for all years within the project area (see **Table 24**).

**Table 24.** Emissions of baseline scenario.

Año	EA1b (tCO <sub>2</sub> e)		Total
	BLMM	BLMS	
2018	371,057	1,824,633	2,195,690
2019	529,047	2,601,527	3,130,574

Año	EAlb (tCO <sub>2</sub> e)		Total
	BLMM	BLMS	
2020	529,047	2,601.527	3,130,574
2021	529,047	2,601.527	3,130,574
2022	529,047	2,601.527	3,130,574
2023	529,047	2,601.527	3,130,574
2024	529,047	2,601.527	3,130,574
2025	529,047	2,601.527	3,130,574
2026	529,047	2,601.527	3,130,574
2027	529,047	2,601.527	3,130,574
2028	529,047	2,601.527	3,130,574
2029	529,047	2,601.527	3,130,574
2030	529,047	2,601.527	3,130,574
2031	529,047	2,601.527	3,130,574
2032	529,047	2,601.527	3,130,574
2033	529,047	2,601.527	3,130,574
2034	529,047	2,601.527	3,130,574
2035	529,047	2,601.527	3,130,574
2036	529,047	2,601.527	3,130,574
2037	529,047	2,601.527	3,130,574
2038	529,047	2,601.527	3,130,574
2039	529,047	2,601.527	3,130,574
2040	529,047	2,601.527	3,130,574
2041	529,047	2,601.527	3,130,574
2042	529,047	2,601.527	3,130,574
2043	529,047	2,601.527	3,130,574
2044	529,047	2,601.527	3,130,574
2045	529,047	2,601.527	3,130,574
2046	529,047	2,601.527	3,130,574
2047	529,047	2,601.527	3,130,574
2048	159,439	784,022	943,461
<b>TOTAL</b>	<b>15,872,846</b>	<b>78,052,936</b>	<b>93,925,782</b>

Source: CO<sub>2</sub>CERO S.A.S., 2023.

Where:

- EAlb (tCO<sub>2</sub>e): CO<sub>2</sub>e emissions from deforestation in the baseline scenario.
- BLMM: Mature mixed broadleaf forest
- BLMS: Secondary mixed broadleaf forest

### 3.6.3.4.2 Forest degradation

Below are the activity data determined for forest degradation identified at the project boundary and complementary areas. To determine forest fragmentation belonging to primary and secondary degradation, processing is carried out using the Landscape Fragmentation Tool available for ArcGIS® software.

This tool determines the extent in hectares corresponding to each fragmentation class and subsequently identifies the rate of change or transition that occurs between them according to the type of degradation (see **Table 25**). To achieve greater accuracy in quantifying degraded areas, modeling was performed for an intermediate year of the reference period (2013), which allowed for demonstrating that the transition between classes of degraded areas over the years during the reference period occurs properly. For proper handling of the Landscape Fragmentation Tool, some subdivisions of the reference region were applied, conducting modeling separately, and then merging the results.

**Table 25.** Transition between fragmentation classes.

Type of area	Type of degradation	Area from 2008 to 2018		Annual degradation (ha)	
		Mature mixed broadleaf forest	Secondary mixed broadleaf forest	Mature mixed broadleaf forest	Secondary mixed broadleaf forest
<b>Reference región</b>	Primary	266.34	1,946.16	26.63	194.62
	Secondary	75.28	1,791.88	7.53	179.19
<b>Potential leakage area</b>	Primary	6.93	124.75	0.69	12.48
	Secondary	7.99	152.90	0.80	15.29

Source: CO2CERO S.A.S., 2022.

### 3.6.3.4.3 Historical annual degradation in the baseline project area

The estimation of annual historical degradation in the baseline is carried out according to its primary and secondary degradation. For primary degradation, the years of the start and end of the reference period are identified, considering the area defined for the reference region in the core class in the initial year and its transition in the final year of the reference

period. Additionally, for secondary degradation, the area in the reference region in the perforated class in the initial year and its transition in the final year of the reference period are taken into account. It is expected that, due to project development, there will be a decrease of 98% in primary degradation and 56% in secondary degradation.

#### 3.6.3.4.4 Historical annual degradation in the baseline leakage area scenario

For the annual historical degradation in the leakage area in the baseline scenario, primary degradation is considered, which is calculated using the values obtained in the leakage area in the core class in the initial year and the transition area in the final year of the period. Additionally, for the estimation of annual secondary degradation, the values from the leakage area in the perforated class in the initial year and its transition in the final year of the period are used.

The percentage increase in emissions in the leakage area generated by the project commitment in the ExAnte scenario is consistent with 10%, as suggested by methodology BCR 0002 version 3.1. However, in the primary degradation of the Mature Mixed Broadleaf Forest stratum, this parameter corresponds to the percentage decrease in the annual degraded area evidenced from the analysis conducted between 2018 and 2022 (monitoring period), compared to the annual degraded area of the baseline period (2008-2018).

Based on the emission factor obtained for the project, the baseline was calculated, resulting in a total of 4,011,837 tCO<sub>2e</sub> emissions for all years within the project area (see **Table 26**).

**Table 26.** Stocks de carbono por degradación en la línea base.

Year	EAlbdeg (tCO <sub>2e</sub> ) BLMM	EAlbdeg (tCO <sub>2e</sub> ) BLMS	EAlbdeg (tCO <sub>2e</sub> )	
	Annual	Annual	Annual	Accumulated
2018	13,061	80,723	93,784	93,784
2019	18,623	115,093	133,716	227,500
2020	18,623	115,093	133,716	361,216
2021	18,623	115,093	133,716	494,931
2022	18,623	115,093	133,716	628,647
2023	18,623	115,093	133,716	762,363
2024	18,623	115,093	133,716	896,078
2025	18,623	115,093	133,716	1,029,794
2026	18,623	115,093	133,716	1,163,510

Year	EAlbdeg (tCO <sub>2e</sub> ) BLMM	EAlbdeg (tCO <sub>2e</sub> ). BLMS	EAlbdeg (tCO <sub>2e</sub> )	
	Annual	Annual	Annual	Accumulated
2027	18,623	115,093	133,716	1,297,225
2028	18,623	115,093	133,716	1,430,941
2029	18,623	115,093	133,716	1,564,657
2030	18,623	115,093	133,716	1,698,372
2031	18,623	115,093	133,716	1,832,088
2032	18,623	115,093	133,716	1,965,804
2033	18,623	115,093	133,716	2,099,519
2034	18,623	115,093	133,716	2,233,235
2035	18,623	115,093	133,716	2,366,951
2036	18,623	115,093	133,716	2,500,666
2037	18,623	115,093	133,716	2,634,382
2038	18,623	115,093	133,716	2,768,098
2039	18,623	115,093	133,716	2,901,813
2040	18,623	115,093	133,716	3,035,529
2041	18,623	115,093	133,716	3,169,245
2042	18,623	115,093	133,716	3,302,961
2043	18,623	115,093	133,716	3,436,676
2044	18,623	115,093	133,716	3,570,392
2045	18,623	115,093	133,716	3,704,108
2046	18,623	115,093	133,716	3,837,823
2047	18,623	115,093	133,716	3,971,539
2048	5,612	115,093	40,298	4,011,837
<b>TOTAL</b>	<b>558,729</b>	<b>3,533,515</b>	<b>4,011,837</b>	

Source: CO<sub>2</sub>CERO S.A.S., 2023.

En donde:

- *EAlbdeg (tCO<sub>2e</sub>) BLMM*: CO<sub>2e</sub> emissions from degradation in Mature Mixed Broadleaf Forest in the baseline
- *EAlbdeg (tCO<sub>2e</sub>). BLMS*: CO<sub>2e</sub> emissions from degradation in Secondary Mixed Broadleaf Forest in the baseline
- *EAlbdeg (tCO<sub>2e</sub>)*: Total CO<sub>2e</sub> emissions from degradation in the baseline scenario.

### 3.6.4 GHG emissions reduction/removal in the project scenario

Below are the results of GHG emissions obtained from deforestation and forest degradation for the REDD+ Emberá Wounaan project. It should be noted that the risk of non-permanence (buffer) value corresponds to that determined by the Biocarbon Registry, where a fraction of 20% of the total credits generated by the project has been standardized.

#### 3.6.4.1 Emissions avoided ex-ante

The reduction in emissions generated by the project is estimated in the Ex-Ante scenario, which would occur once the project is implemented over a period of 30 years, involving activities to reduce deforestation and forest degradation.

##### 3.6.4.1.1 Deforestation

For the estimation of Ex-Ante emission reduction generated by deforestation, a projection of the decrease due to project activities was made, according to the determination of deforested area from 2018 to 2022 and the historical period (2008-2018), both for the project area and the Potential Leakage Area as follows:

- The projection percentage of deforestation reduction due to the implementation of REDD+ activities was made based on the comparison between the historical deforestation rate of the project using the Puyravaud formula and the deforestation rate of the initial monitoring period (2018-2022). The subtraction and conversion to percentage of each of the rates allow to demonstrate the percentage effectiveness of the project activities implementation.
- On the other hand, for the projection of leaks in the project area, the value suggested by methodology BCR 0002 version 3.1 (10%) is used.

##### 3.6.4.1.2 Forest degradation

For the estimation of Ex-Ante emission reduction due to degradation, a projection of the decrease caused by project activities was made, according to the determination of the transition area for each type of degradation from 2018 to 2022, both for the project area and the Potential Leakage Area. The results are compiled in the (See 3\_Carbono\ Carbono\_Degradacion\_REDDEmberaWounaan\_V6).

The projection percentage of degradation reduction due to the implementation of REDD+ activities in the eligible area generated by the project commitment in the ExAnte scenario is assessed through the percentage decrease in the annual degraded area evidenced from the analysis conducted between 2018 and 2022 (monitoring period), compared to the annual degraded area of the baseline period (2008-2018). This will allow us to demonstrate the decrease in the degraded area resulting from the project, compared to what was



generated in the baseline period. It should be noted that since these are emissions, this result should be subtracted from a value of 100%, as it represents the percentage increase in emissions, not the decrease.

**Table 27.** Degradation data from the fragmentation analysis for the Ex-Ante scenario.

Type of are	Tipo de degradación	Period from 2018 to 2022		Annual degraded area (ha)	
		Mature mixed broadleaf forest area (ha)	Secondary mixed broadleaf forest area (ha)	Mature mixed broadleaf forest area (ha)	Secondary mixed broadleaf forest area (ha)
<b>Project área</b>	Primary	2.24	6.67	0.45	1.33
	Secondary	35.06	125.51	7.01	25.10
<b>Potential leakage area</b>	Primary	2.10	10.66	0.42	2.13
	Secondary	7.35	103.56	1.47	20.71

Source: CO2CERO S.A.S., 2022.

This way, the Ex-Ante emission reduction of the project due to degradation activities was obtained, considering the net emissions generated by the project estimated by the project implementation as shown in the folder 3\_Carbono\Carbono\_Degradacion\_REDDEmberaWounaan\_V6, sheet 'Ex Ante'.

#### 3.6.4.1.3 Reductions (avoidance, displacement or destruction) of net GHG emissions

In the calculation workbook 3\_Carbono\Carbono\_Total\_EmberaWounaan\_V8.xlsx, 'Ex ante' sheet presents the results of net GHG emission reductions in the ex-ante scenario for the entire project, aggregating the behavior of deforestation and degradation activities, where:

- *Ealb*: CO<sub>2e</sub> emissions from deforestation and forest degradation in the baseline scenario.
- *Eaf*: CO<sub>2e</sub> emissions from deforestation and forest degradation in the leakage belt.

- *RE Totales*: Total reduction of CO<sub>2e</sub> emissions from deforestation and forest degradation.
- *Buffer*: Buffer non-permanence risk for the emission reduction scenario from deforestation and forest degradation.
- *RE Netas*: Net reduction of CO<sub>2e</sub> emissions from deforestation and forest degradation.

Taking into account the selected pools in the project (Deforestation and Degradation), as explained earlier, a total of 65,475,497 tCO<sub>2e</sub> is obtained for the entire project area for all years, with an average emission of 2,112,113 tCO<sub>2e</sub> (See 3\_Carbono\Carbono\_Total\_REDDEmberaWounaan\_V8).

**Table 28.** Summary of ex - ante emissions.

Year	GHG emission reductions in the baseline scenario (tCO <sub>2e</sub> )	GHG emission reductions in the project scenario (tCO <sub>2e</sub> )	GHG emissions attributable to leakages (tCO <sub>2e</sub> )	Estimated Net GHG Reduction (tCO <sub>2e</sub> )
2018	2,289,474	213,572	162,637	1,530,612
2019	3,264,289	304,507	231,885	2,182,317
2020	3,264,289	304,507	231,885	2,182,317
2021	3,264,289	304,507	231,885	2,182,317
2022	3,264,289	304,507	231,885	2,182,317
2023	3,264,289	304,507	231,885	2,182,317
2024	3,264,289	304,507	231,885	2,182,317
2025	3,264,289	304,507	231,885	2,182,317
2026	3,264,289	304,507	231,885	2,182,317
2027	3,264,289	304,507	231,885	2,182,317
2028	3,264,289	304,507	231,885	2,182,317
2029	3,264,289	304,507	231,885	2,182,317
2030	3,264,289	304,507	231,885	2,182,317
2031	3,264,289	304,507	231,885	2,182,317
2032	3,264,289	304,507	231,885	2,182,317

Year	GHG emission reductions in the baseline scenario (tCO <sub>2e</sub> )	GHG emission reductions in the project scenario (tCO <sub>2e</sub> )	GHG emissions attributable to leakages (tCO <sub>2e</sub> )	Estimated Net GHG Reduction (tCO <sub>2e</sub> )
2033	3,264,289	304,507	231,885	2,182,317
2034	3,264,289	304,507	231,885	2,182,317
2035	3,264,289	304,507	231,885	2,182,317
2036	3,264,289	304,507	231,885	2,182,317
2037	3,264,289	304,507	231,885	2,182,317
2038	3,264,289	304,507	231,885	2,182,317
2039	3,264,289	304,507	231,885	2,182,317
2040	3,264,289	304,507	231,885	2,182,317
2041	3,264,289	304,507	231,885	2,182,317
2042	3,264,289	304,507	231,885	2,182,317
2043	3,264,289	304,507	231,885	2,182,317
2045	3,264,289	304,507	231,885	2,182,317
2046	3,264,289	304,507	231,885	2,182,317
2047	3,264,289	304,507	231,885	2,182,317
2048	983,758	91,769	69,883	657,685
<b>Total</b>	<b>97,937,619</b>	<b>9,136,054</b>	<b>6,957,194</b>	<b>65,475,497</b>

Source: CO<sub>2</sub>CERO S.A.S., 2023.

#### 3.6.4.2 *Avoided emissions ex-post*

Based on the monitored data year by year and the quantification of Forest changes in the project area, the avoided emissions from deforestation are calculated for the project's years of activity, which can be seen in the Monitoring Report section (See 12\_Monitoring Report\o2\_Monitoring Report\MonitoringReport\_REDD+ Emberá Wounaan\_V9.docx"\ 1.5.3 Total GHG emission reductions).

For the estimation of Ex-Post emission reduction due to degradation, the determination of the annual decrease by project activities is carried out, according to the determination

of the transition area for each type of degradation, with annual periods covering the years of the initiative, evaluated for both the project area and the Potential Leakage Area. The reduction in emissions given in the Potential Leakage Area occurred when the degraded area was greater than that without the project, understanding that if there is a real positive increase from the start of the initiative for those areas that had lower values initially. These can be seen in the Monitoring Report section (See AUD\_VV\_2022\12\_Monitoring Report\o2\_Monitoring Report\REDD+ Emberá Wounaan\_MonitoringReport\_V9.docx\1.5.3 Total GHG emission reductions).

Taking into account, the selected activities in the project (Deforestation and Forest Degradation), which were explained earlier, the total avoided emissions during the project implementation period to date are obtained, with the reduction due to the risk of non-permanence (buffer).

#### 4 Compliance with applicable legislation

In order to comply with the legislation regarding the collective rights of indigenous peoples in Panama, particularly in the management and use of their lands, the REDD+ Emberá Wounaan project adheres to a series of Indigenous norms and jurisprudence. These are articulated with the design, implementation, and execution of REDD+ activities determined by the comarca (indigenous territory), respecting their rights, autonomy, customs, and cultures.

Similarly, initiatives to reduce emissions from deforestation and forest degradation within Panamanian territory are related to a normative context involving Executive Decree No. 84 of 1999, Executive Decree No. 35 of February 26, 2007, Law 22 of 1983, and Law 41 of 1998, which proposes a reference level for emissions from deforestation of natural forests. Additionally, the entire regulatory framework associated with the greenhouse gas mitigation initiative is presented. Furthermore, the document in AUD\_VV\_2022\13\_Gestión de información\GI-Po4\_Procedimiento\_para\_la\_identificación\_de\_requisitos\_legales [1].docx, outlines the management system that allows for tracking each of the legal requirements mentioned above.

##### 4.1 Regulatory Framework Related to the Rights of the Emberá Wounaan Indigenous Peoples

Below, mention is made of the regulatory framework that regulates the rights of the Emberá Wounaan indigenous peoples in Panama, providing a description of its

foundation and how it is articulated in the different stages of the project, especially in the REDD+ activities see **Table 29**.

**Table 29.** Regulatory Framework Related to the Rights of the Emberá Wounaan Indigenous Peoples.

Legislation	Year	Regulatory framework	Description
Constitution of Panama	1972	Article 5	The law may create other political divisions subject to special regimes, meaning that special laws will apply in indigenous territories and national laws will apply subsidiarily.
		Article 88	Indigenous languages will be the subject of special study, conservation, and dissemination, and the State will promote bilingual literacy programs in indigenous communities.
		Article 90	The State recognizes and respects the ethnic identity of national indigenous communities, will carry out programs aimed at developing the material, social, and spiritual values of each of their cultures, and will create an institution for the study, conservation, dissemination of these cultures and their languages, as well as for the promotion of the integral development of these human groups.
		Article 104	The State will develop education and promotion programs for indigenous groups, as they possess their own cultural patterns, in order to achieve their active participation in civic functions.
Law N° 34 Education	1995	Article 10	Education for indigenous communities is based on their right to preserve, develop, and respect their identity and cultural heritage.

Legislation	Year	Regulatory framework	Description
Ley N° 17 Salud- Medicina tradicional	2016	Article 1	This law establishes a special regime to protect and promote respect for the knowledge of traditional indigenous medicine and to create mechanisms for the protection of traditional knowledge through the special system of collective intellectual property. It also guarantees the full and effective participation of indigenous congresses, councils, or traditional authorities at their different levels.
Law N° 42 Family, women and adolescence	1997	Article 13	The National Directorate of Social Promotion and Community Action is the technical body for planning, promotion, and execution through which the Ministry organizes, directs, develops, coordinates, executes, and monitors policies, programs, and standards related to social welfare and community action.
		Article 14	To plan, develop, and execute programs and projects for the prevention, guidance, care, and protection of indigenous groups, peasants, and other ethnicities.
Law No. 27 Protection, Promotion, and Development of Handicrafts	1997	Article 10	In order to preserve national traditions and cultures, it prohibits the importation of products or goods that imitate Panamanian indigenous and traditional pieces or garments such as molas and naguas.
		Article 17	It covers handicrafts as an industrial expression; therefore, it includes the handicrafts produced by these peoples.
Law No. 35 Board of Fairs of the Indigenous Peoples of the Republic of Panama	2000	Article 2	Trust of Indigenous Peoples' Fairs of the Republic of Panama, its purpose is to organize and carry out national and international agroforestry, handicraft, cultural, educational, touristic, maritime, traditional medicine, and general trade fairs and exhibitions, in order to highlight the cultural and national richness of Panama's indigenous peoples.

Legislation	Year	Regulatory framework	Description
Law No. 3 Commission of Indigenous Affairs	1995	Article 64	Its functions include studying, proposing draft laws, and issuing opinions to create or modify indigenous territories.
Decree No. 1 National Council for Indigenous Development	2000	Article 2 item 1	One of its objectives is to promote effective actions to support indigenous peoples and their development.  In the Executive Decree that creates this Council, the first consideration states "that the Panamanian State is of a multi-ethnic, pluricultural, and multilingual nature"; therefore, the existence of indigenous peoples is recognized.
		Article 7	Promote, coordinate, supervise, and evaluate policies, plans, programs, and projects with a gender perspective for the development of indigenous peoples, respecting their ethnic and cultural identity, and their forms of organization.
Law No. 27 Fund for the Development of Indigenous Peoples of Latin America and the Caribbean	1993	Article 1	The purpose of the Fund for the Development of Indigenous Peoples of Latin America and the Caribbean, hereinafter referred to as the "Indigenous Fund," is to establish a mechanism aimed at supporting the self-development processes of indigenous peoples, communities, and organizations in Latin America and the Caribbean, hereinafter referred to as "Indigenous Peoples.
Universal Declaration of Human Rights	2015	Article 27	Every person has the right to freely participate in the cultural life of the community, to enjoy the arts, and to participate in scientific progress and the benefits derived from it.

Legislation	Year	Regulatory framework	Description
Convention 169 ILO on Indigenous and Tribal Peoples	2014	Article 1	It corresponds to tribal peoples in independent countries, whose social, cultural, and economic conditions distinguish them from other sectors of the national community, and who are governed wholly or partly by their own customs or traditions or by special legislation.
		Article 2 item 2-c	To assist the members of the indigenous peoples concerned in eliminating socio-economic differences that may exist between indigenous members and other members of the national community in a manner compatible with their aspirations and ways of life, as outlined in Convention No. 169 concerning Indigenous and Tribal Peoples in Independent Countries.
		Article 4 item 1	Special measures shall be taken as may be necessary to safeguard the persons, institutions, property, labour, cultures, and environment of the peoples concerned.
		Article 5	Measures shall be taken with the participation and cooperation of the peoples concerned to address the difficulties experienced by these peoples in facing new conditions of life and work.
		Article 6	Consultations shall be carried out with the peoples concerned, through appropriate procedures and particularly through their representative institutions, whenever legislative or administrative measures may affect them directly.
		Article 7	The peoples concerned shall have the right to determine their own priorities with regard to the development process, insofar as it affects their lives, beliefs, institutions, and spiritual well-being, as well as the lands they occupy or use in any way, and to control, to the extent possible, their own economic, social, and cultural development.



Legislation	Year	Regulatory framework	Description
		Article 23	Crafts, rural and community industries, and traditional activities related to the subsistence economy of the peoples concerned, such as hunting, fishing, trapping, and gathering, shall be recognized as important factors in maintaining their culture and self-sufficiency and in their economic development.

Source: Compiled by CO<sub>2</sub>CERO S.A.S., 2023

Con the foregoing, we highlight the importance of generating co-benefits for the social well-being of indigenous communities and the preservation of their culture and customs, emphasizing that they are ethnic groups with fundamental value for both society and the nation. Additionally, these are peoples who, from their ancestral essence, still preserve the feelings and care for their natural surroundings.

Therefore, for REDD+ Emberá Wounaan project, it is crucial to promote actions or initiatives within the REDD activities that are aligned with laws, decrees, and articles mentioned, thus providing formality and legal regulation without causing harm or prejudice to both the inhabitants and the territory. All of this is done under the participation of the community and their collective decisions. The documents related to this information are attached in 9\_Legislación\2\_MatrizLegalDerechosFundamentales\_REDD+EmberaWounaan\_V1.xlsx.

#### 4.2 Law and land use

In Panama, the rights of indigenous communities to collective land ownership are recognized in the 1972 Constitution, established in Article 127, declaring the State as the guarantor of indigenous communities in the reservation of their lands and their collective ownership for the achievement of their economic and social well-being. Thus, the law will regulate the procedures to be followed to achieve this purpose and the corresponding demarcations within which private land appropriation is prohibited. Additionally, there are laws that support the provisions of Article 127 of the constitution, as follows:

- **Law 37 of 1962 of the National Assembly of Panama:** Establishes reserve lands for indigenous tribes exempt from being considered as state lands subject to agrarian reforms, they cannot be transferred in property, as they will fulfill a social

function, ensuring that the benefits of technical assistance always reach indigenous communities.

- **Cabinet Decree 53 of 1971 of the Provisional Government Board:** Approves provisions related to the protection and integration of indigenous populations, establishing in its article 11, "the recognition of collective property rights, in favor of members of the indigenous population".
- **Law 41 of 1998 of the General Legislative Assembly of the Republic of Panama:** In its article 21 - numeral 2, and article 63, recognizing the right of Comarcas and indigenous peoples regarding the use, management, and sustainable traditional exploitation of renewable natural resources, located within the Comarcas and indigenous reserves created by law.
- **Law 72 of 2008:** through which the National Assembly establishes the special procedure for the adjudication of collective land ownership of indigenous peoples outside the comarcas, corresponding to article 127 of the Political Constitution of Panama. This title of collective property aims to guarantee the economic, social, and cultural well-being of the people who inhabit the indigenous community.
- **Executive Decree No. 223 of 2010 of the Ministry of Agricultural Development:** Establishes the special procedure for the adjudication of collective land ownership of indigenous peoples that are not within the Comarcas; stating that to recognize such an area as traditionally occupied by indigenous peoples, it must present the "certification issued by the Comptroller General of the nation of the population census of the community, the certification of the national indigenous policy direction of the ministry of government and justice, accrediting the existence of the community". These requirements were met to obtain the titling, demonstrating through the law of assignment the existence of legal representation.

The Emberá Wounaan General Congress will serve as the highest traditional decision-making body and expression of the Comarca. Similarly, the regional and local congresses will have a board of directors, comprised of a president, vice president, secretary, assistant secretary, and treasurer, who will lead the development of plans, programs, and projects at their respective scales. Meanwhile, the Nokora-Chi Por Naan council will serve as a consultative body, where the general chief, regional chief, and presidents of the general, regional, and local congresses will submit plans, programs, and projects for consideration.

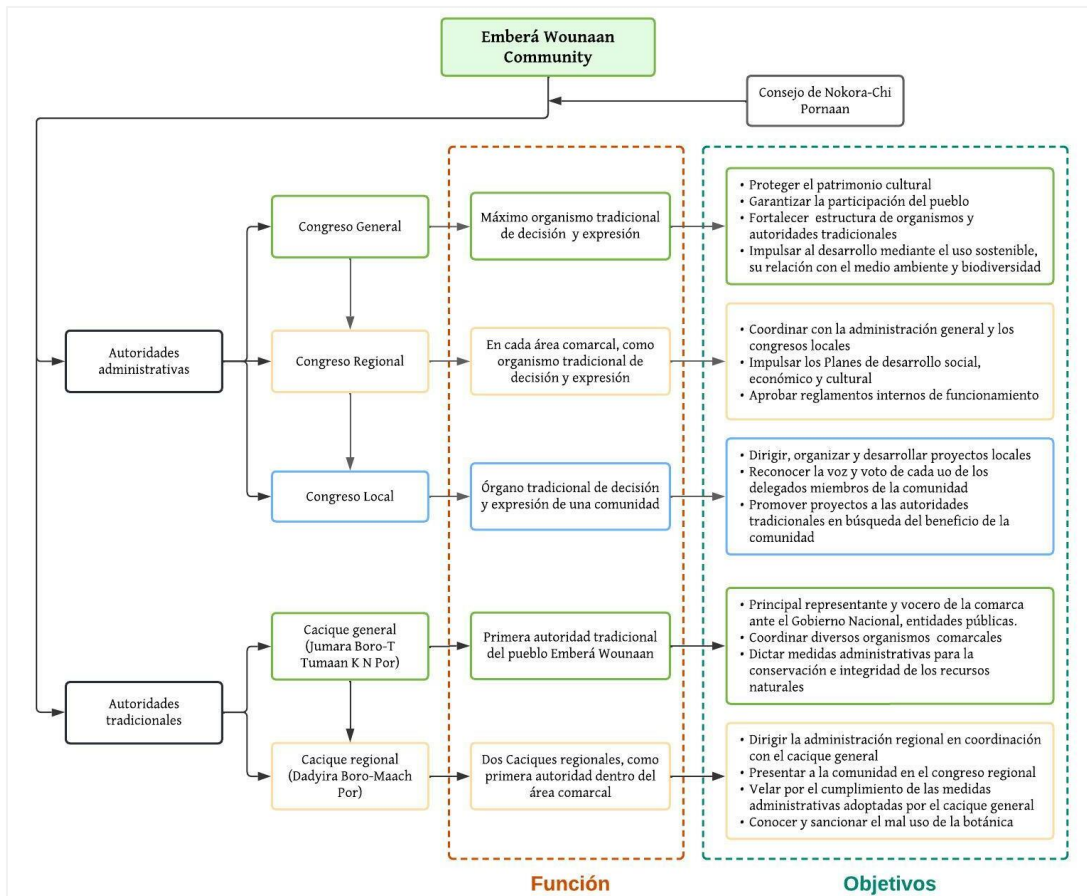
Regarding land ownership by the Emberá Wounaan Comarca, it was established and regulated by Law 22 of 1983 of the National Assembly of Corregimientos Representatives. This law recognizes the right to heritage and indigenous autonomy for the collective use of Emberá and Wounaan indigenous groups, for their integral development, prohibiting

private appropriation. Similarly, Article 19 assigns responsibility to the community for the conservation and rational use of natural resources, such as flora, forest cover, soil, fauna, and water, aligning with the objectives of the REDD+ project.

The right to collective property of the Emberá Wounaan Comarca is ratified through Executive Decree No. 84 of 1999 of the Ministry of Government and Justice, by which the administrative charter of the Emberá Wounaan Comarca of Darién is adopted, recognizing the right to indigenous autonomy and self-management of the Emberá Wounaan people, in harmony and collaboration with governmental entities. Within its content, the following aspects are defined:

- **Title III** concerning the government and administration of the Comarca: The administration of the Emberá Wounaan Comarca will be exercised by traditional and governmental authorities and bodies, establishing the administrative organization of the Comarca. (See **Figure 23**).

**Figure 23.** Administrative and Traditional Organization of the Emberá Wounaan Comarca.



Source: Adapted by CO<sub>2</sub>CERO S.A.S., 2023.

**Title VI**, regarding the land regime:

- Article 83: The land within the Comarca constitutes the community's heritage for the collective use of indigenous groups, with the purpose of dedicating it to integral development activities and sustainable resource use. Therefore, private appropriation or alienation of such lands is prohibited.
- Article 84: Inhabitants within the administrative jurisdiction area of the Comarca shall have the right to land.
- Article 85: Depending on the case, it will recognize forms of land use such as family use, communal use, collective use, forest use, biocultural subsistence, and land for reforestation.

**Title VI**, regarding the land regime:

- Article 83: The lands within the Comarca constitute the community's heritage for the collective use of indigenous groups, aimed at dedicating them to integral development activities and sustainable resource use. Therefore, private appropriation or alienation of such lands is prohibited.
- Article 84: Inhabitants within the administrative jurisdiction area of the Comarca shall have the right to land.
- Article 85: Depending on the case, it will recognize forms of land use such as family use, communal use, collective use, forest utilization, biocultural subsistence, and lands for reforestation.

**Title VII**, regarding the economy: The general congress of the Emberá Wounaan Comarca will establish the finance department, which will be responsible for conducting and controlling accounting operations, ensuring the development of effective and efficient financial self-management.

- Article 94: Revenues are considered Comarcal if they originate from activities and management of land use and rights, applicable in the case of implementing the GHG mitigation project type REDD+. The Comarca will carry out effective and efficient financial self-management of resources through control and administration instruments consistent with territorial reality.

**Title VII**, regarding the economy: The general congress of the Emberá Wounaan Comarca will establish the finance department, which will be responsible for conducting and controlling accounting operations, ensuring the development of effective and efficient financial self-management.

- Article 94: Revenues are considered Comarcal if they originate from activities and management of land use and rights, applicable in the case of implementing the GHG mitigation project type REDD+. The Comarca will carry out effective and efficient financial self-management of resources through control and administration instruments consistent with territorial reality.

**Title VIII**, regarding natural resources and the environment, establishes the following:

- Article 95: The natural resources existing within the Emberá Wounaan Comarca are recognized as a collective heritage of the community, in which the general congress of the Comarca will work hand in hand with the National

Environmental Authority (ANAM), defining policies for the protection, conservation, use, exploitation, and sustainable utilization of natural resources and the environment, managed by the Natural Resources and Environment Directorate.

- Article 96: The Directorate of Natural Resources and Environment, in coordination with local congresses, will oversee and promote the protection and sustainable management of natural resources, with the aim of not allowing exploitation or use without authorized consent.
- Article 97: The part of the Darién National Park located within the Comarca will be jointly administered by Traditional Authorities and the National Environmental Authority, prioritizing the benefit of the Emberá Wounaan indigenous people.
- Article 98: Rational use activities of natural resources will be carried out when the interested community requests the opinion of the Regional Cacique through the local congress, which will be supported by the Natural Resources Directorate of the general congress to provide an opinion on the feasibility of the project, which will then be submitted to the General Cacique.

In this way, the right to collective property establishes a mechanism to protect cultural identity, promote economic and social development as an ethnic group, recognizing a high degree of autonomous policy in decisions that affect them. This allows us to confirm that the Emberá Wounaan Comarca has the necessary regulatory framework to obtain land titling, demonstrating through law the allocation and existence of legal representation, of a legitimate community and a territory that promotes its development.

#### 4.3 REDD+ in national context

The United Nations Framework Convention on Climate Change (UNFCCC) recognized during the Conference of the Parties (COP 13) held in Bali in 2007, the reduction of emissions from deforestation and forest degradation as a valid mechanism for mitigating the effects of climate change. This mechanism is applied in conjunction with the conservation, sustainable management, and enhancement of forest carbon stocks in developing countries.

Panama has been involved in efforts to reduce the effects of climate change through forest conservation and restoration, taking into account international commitments, where REDD+ represents an opportunity for improving and strengthening natural resource management. Among its strategies is the National Forest Restoration Program 2021 - 2025, whose objective is the structuring and leadership of processes for watershed restoration,

recovery of degraded soils, and achieving carbon neutrality by 2050, favoring its Nationally Determined Contributions to the UNFCCC (MiAmbiente, 2022).

At the national level, the National Strategy for Reducing Emissions from Deforestation and Forest Degradation represents the transformation and commitment of the Ministry of Environment to act on forest resource management and its associated components, consolidating the country's capacity to conserve and increase forest resources, protecting them from latent threats, while supporting farmers and indigenous peoples in the management and use of the resources with which they coexist (MiAmbiente, 2022).

Through the National Forest Development Plan issued in 2008 by the National Environmental Authority, it is established that within the models of sustainable forest management, initiatives for reducing emissions from deforestation and degradation (REDD+) are involved as an important tool to include forest management in the fight against climate change. In this regard, the communities involved will obtain income through the sustainable management of forests as an opportunity cost compared to negative activities on the same.

The national climate change policy provides the principle whereby the commitment to implement adaptation and mitigation actions to counteract the adverse effects of climate change is recognized, taking into account areas of poverty, with the conservation and recovery of natural resources, and the preservation of ecosystems. Thus, within its objective 3, it aims to promote actions related to climate change mitigation in a manner compatible with sustainable economic and social development established in the Kyoto Protocol, under the promotion of implementing development projects in the forest production sector, supported by the Clean Development Mechanism (CDM), including a REDD+ type climate change mitigation project.

Meanwhile, Panama's National Climate Change Mitigation Strategy, developed by the Ministry of Environment, is based on four pillars:

- i) Emission reduction through changes in land use and forestry;
- ii) Emission reduction through deforestation and degradation;
- iii) Cleaner production;
- iv) Energy.

For the land use change and forestry sector (Pillar i), afforestation and reforestation are proposed as mitigation options, while a REDD+ project is established to address actions for emission reduction through deforestation and degradation (Pillar ii).

Since 2015, Panama has been part of the UN-REDD+ system, an international alliance aimed at establishing and strengthening the development of national and subnational programs and projects for emission reduction through deforestation and forest degradation. These initiatives are based on the analysis of each nation's specific context, including their carbon reservoir potential, favorable regulatory and legislative scenarios, and social opportunities.

In the consolidated text of Law 41 of 1998, which includes amendments approved by Law 18 of 2003, Law 44 of 2006, Law 65 of 2010, and Law 8 of 2018 of the National Assembly, the value of environmental management and organized work for sustainable resource utilization is recognized. The law acknowledges the right to receive credits as a result of traditional forest use and customs, provided that responsible care of natural resources is maintained during their execution.

#### 4.4 Laws and decrees

In **Table 29**, some regulatory instruments related to the REDD+ Emberá Wounaan project, as well as greenhouse gas (GHG) mitigation initiatives within the territory, are presented. The documents related to this information are attached in 9\_EnvironmentalLegislation\1\_EnvironmentalLegalMatrix\_REDD+EmberaWounaan\_V1.xlsx.

**Table 29.** laws and decrees related to REDD+ Emberá Wounaan project.

Legislation	Year	Entity	Description
Law 18	1952	National Assembly of Panama	Creating as a governmental dependency a Secretariat of Indigenous Affairs of the Republic, which will handle matters as ordered by law and those directly related to the indigenous administration of the national territory.
Constitution of Panamá	1972	National Assembly of Panama	An instrument created for national strengthening, guaranteeing freedom, democracy, and institutional stability, coupled with the promotion of social justice, general well-being, and regional integration.



Legislation	Year	Entity	Description
Executive decree No. 84	1972	Ministry of Agriculture and Livestock	Declaring the Upper Darien a protective forest, in which the exploitation of forest resources, hunting of animals, agriculture, and livestock are restricted. Dedicated to the protection and sustainable use of natural resources in permitted areas.
Executive decree No. 21	1980	Ministry of Agricultural Development	Establishes the Darien National Park, where logging, burning, land allocation, and activities that destroy natural resources are prohibited. In 1981, the United Nations Educational, Scientific and Cultural Organization (UNESCO) declared it part of the World Biosphere Reserve.
Law 1	1994	National Environmental Authority	This legislation establishes forestry regulations in the Republic of Panama and enacts other provisions to protect, conserve, enhance, increase, educate, research, manage, and rationally exploit the forest resources of the Republic. It sets minimum requirements for sustainable forest management, and harvesting natural forests in the required regions will require authorization through a contract with the environmental authority.
Resolution J.D. No. 01-95	1995	INRENARE	This resolution creates the biological corridor of the Bagre mountain range as a tool to ensure the conservation of representative samples of the ecosystems, fauna, and flora of the Darien. It acknowledges the traditional lifestyles of local communities.
Law 41	1998	Legislative Assembly	Establishes ANAM as the authority promoting the environmental management of the national territory. In its article 66, it creates the National System of Protected Areas (SINAP) through Law 41 of July 1, 1998 "ANAM," which is later corroborated by the creation of the Ministry of Environment in Law No. 8 of March 25, 2015.
Resolution JD-05-98	1998	Ministry of Agricultural	To establish the minimum requirements in forest management plans, where the environmental authority may establish a mechanism that encourages and promotes the management of natural forests, with the

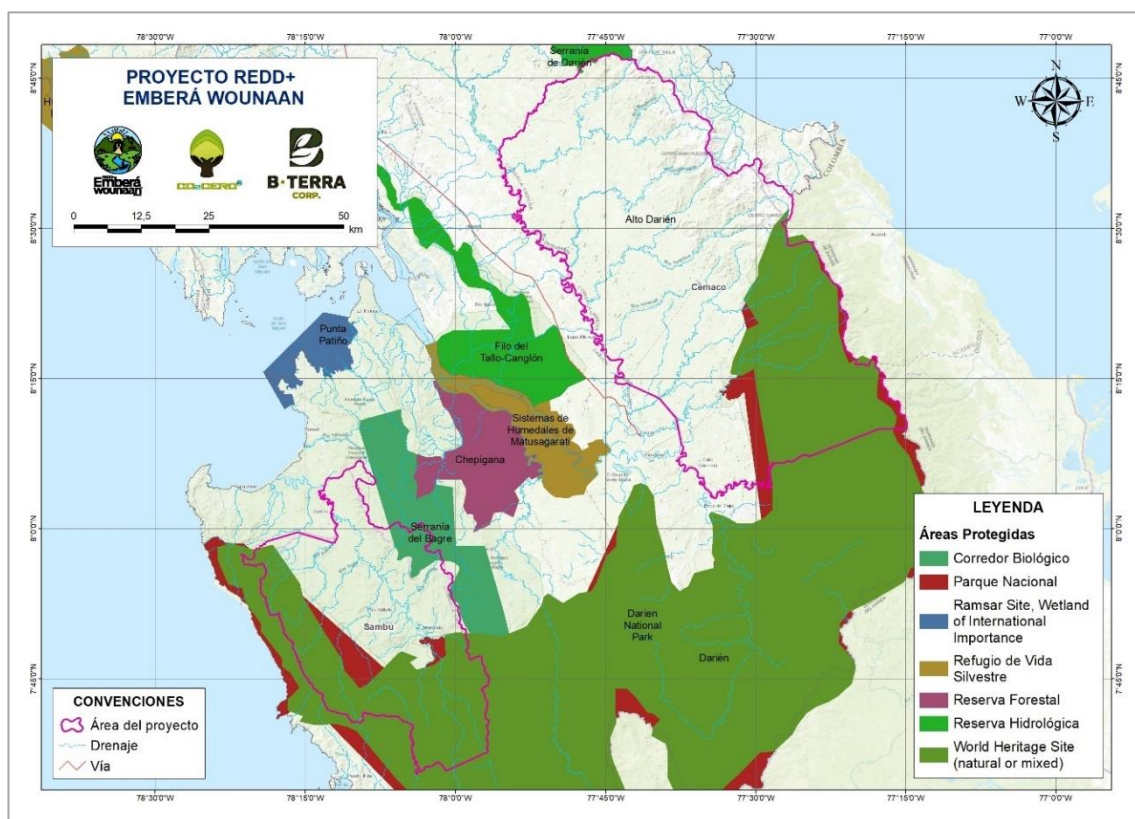
Legislation	Year	Entity	Description
		Development	aim of capturing and sequestering carbon dioxide (CO <sub>2</sub> ) and contributing positively to the national balance and global emissions of greenhouse gases. For this purpose, a promotion, monitoring, and control office will be established.
Executive Decree 84	1999	Ministry of Government and Justice	By which the administrative organic charter of the Emberá Wounaan Comarca of Darién is adopted.
Law 20	2000	National Assembly of Panama	Establishes as its purpose the protection of the collective rights of intellectual property and traditional knowledge of indigenous peoples. Customs, traditions, beliefs, spirituality, worldview, and any other form of their cultural heritage shall be objectives of protection. From a standpoint where there are no industrial commercialization activities, such that the benefits perceived by the community from the commercialization of carbon certificates establish activities for the protection of traditional knowledge.
Decreto Ejecutivo No. 2	2003	Ministerio de economía y finanzas	Por la cual se aprueban los principios básicos y lineamientos de la Política Forestal de Panamá, estableciendo mecanismos de promoción, estímulo e incentivo en la valoración social y de mercado de los bienes y servicios generados a través de la valoración socioeconómica y la inclusión en las cuencas nacionales para su revisión y diseño de incentivos económicos
Resolución AG No. 0358	2007	ANAM	Por la cual se modifica la resolución A.G. N° 0334 de 2004, mediante la cual se declara un área protegida bajo la categoría de reserva hidrológica Serranía del Darién, con el propósito de proteger adecuadamente los nacimientos de los ríos y detener la expansión de la frontera agrícola.
Law 8	2015	National Assembly	Creates the Ministry of the Environment as the governing body in matters of protection, conservation, preservation, and sustainable utilization of natural resources. In its Chapter II, it establishes the state's relationship for

Legislation	Year	Entity	Description
			climate change mitigation, conducting a national inventory of greenhouse gas emissions and absorptions, and establishing mechanisms to promote the transition to a low-carbon economy.
Executive Decree No. 393	2015	Ministry of Foreign Affairs	Adopts the Sustainable Development Goals (SDGs) as part of a nationally binding process involving all societal levels.
Executive Decree No. 59	2016	Ministry of Environment	Allows and regulates co-management in the protected areas system, in those areas overlapping with indigenous Comarcas. This is corroborated in Law No. 72 of 2008, which establishes the relationship between the national environmental authority and indigenous authorities for the execution of sustainable natural resource management plans.
Executive Decree No. 34	2019	Ministry of Environment	By means of which the National Climate Change Strategy 2050 is approved.
Decreto Ejecutivo 100	2020	Ministry of Environment	The Reduce Your Footprint National Program is created for the management and monitoring of low-carbon economic and social development in the Republic of Panama.
Decreto Ejecutivo No. 137	2021	Ministry of Environment	The National Forest Restoration Program 2021-2025 is created, promoting the low-carbon economic and social development strategy, increasing ambition regarding NDCs for 2050.
Decreto Ejecutivo No. 142	2021	Ministry of Environment	By means of which the national Carbon Market of Panama is established progressively and gradually.
Decreto Ejecutivo No. 10	2022	Ministry of Environment	Which adopts the National Climate Action Plan and dictates other provisions.

Source: Compiled by CO<sub>2</sub>CERO S.A.S., 2022.

Regarding the overlap of project boundaries with protected areas or the national protected areas system (Darién National Park, Serranía del Bagre Reserve, and World Heritage Site), it is ensured through the Political Constitution of Panama, Law 22 of 1983, Law 1 of 1994, and ILO Convention 107, that the implementation of carbon projects is not limited by the existence of protection figures, provided that the well-being of the community prevails. (See folder *10\_Tenencia de la tierra\Consulta\_TraslapesAP\_2022.pdf* y **Figure 24**).

**Figure 24.** Protected areas in Project area.



Source: CO<sub>2</sub>CERO S.A.S., 2023.

## 5 Carbon ownership and rights

Below is a description of the party assuming responsibility for the carbon credits generated by the initiative.

## 5.1 Project holder

Below, are the proponents of REDD+ Emberá Wounaan project.

<b>Individual or organization</b>	<b>Comarca Emberá Wounaan</b>
<b>Contact person</b>	<i>Cacique Leonides Cunampia <sup>4</sup></i>
<b>Job position</b>	<i>President of the General Congress of the Emberá Wounaan Comarca</i>
<b>Address</b>	<i>Bal Harbou Plaza, Local 23 Second floor, Panama City</i>
<b>Phone number</b>	<i>+507 6900-7584</i>
<b>Email</b>	<i>NA</i>

The Emberá Wounaan Comarca owns the territory where the initiative is implemented, thus serving as the proponent of the initiative and owner of the reduced greenhouse gas emissions generated within the project boundary. **Table 30** and **Table 31** present the communities comprising the Cémaco and Sambú districts, totaling 29 communities and 12 communities, respectively.

**Table 30.** Communities in the Cemaco District.

N.º	Community	N.º	Community	N.º	Community
<b>Cirilo Guaynora Ward</b>		<b>Manuel Ortega Ward</b>		<b>Lajas Blancas Ward</b>	
1	Capetí	5	Barranquillita	16	Canán
2	El Puente	6	La Esperanza	17	Sinaí
3	Unión Choco	7	La Pulida	18	Maach Pobor

<sup>4</sup> It is important to highlight that the contact cell phone of the current Chief Leonides Cunampia is a temporary contact information considering that it is a position subject to changes according to the governance structures of the Emberá Wounaan Comarca.

N.º	Community	N.º	Community	N.º	Community
4	Vista Alegre	8	Punta Grande	19	Alto Playón
		9	Nuevo Belén	20	Peña Bijagual
		10	El Común	21	El Salto
		11	Naranjal	22	Baja purú
		12	Corozal	23	Lajas Blancas
		13	Villa Nueva	24	Tortuga
		14	Boca Tigre	25	Dosake Purú
		15	Nazareth	26	Nuevo Vigía
				27	Villa Caleta
				28	Marraganti
				29	Bajo Chiquito

Source: Compiled by CO<sub>2</sub>CERO S.A.S., 2022.

**Table 31.** Communities in the Sambu district.

N.º	Community
<b>Rio Sábaló Ward</b>	
1	Puerto Indio
2	Bayamón
3	La Chunga
4	Boca Trampa
5	Villa Kerecia
6	Dai-Puru
<b>Jingurudo Ward</b>	
7	Pavarandó
8	Boca Wina
9	Jingurudo
10	Churuco
11	Condoto

N.º	Community
12	Borobichi

Source: Compiled by CO<sub>2</sub>CERO S.A.S., 2022.

## 5.2 Other project participants

Additionally, some external roles have been involved in supporting the implementation of the GHG mitigation initiative; however, they do not have ownership or control over the GHG reductions obtained. These correspond to B Terra Corp., CO<sub>2</sub>CERO SAS, and Fundación Panamá Canal de Vida.

**Table 32.** Contact information of the managing partner.

<b>Individual or organization</b>	B-Terra Corp
<b>Contact person</b>	Omar Fricentese
<b>Job position</b>	Project Coordinator
<b>Address</b>	Brazil Commercial Center, Mall Of 522, 5th Floor. Panama City, Panama.
<b>Phone number</b>	+507 213-0000
<b>Email</b>	<a href="mailto:info@b-terra.com">info@b-terra.com</a>

Source: Compiled by CO<sub>2</sub>CERO S.A.S., 2022.

**Table 33.** Contact information of the technical partner.

<b>Individual or organization</b>	CO <sub>2</sub> CERO S.A.S.
<b>Contact person</b>	Jose Luis Rivera Micán
<b>Job position</b>	General director
<b>Address</b>	Cra 45a# 104b-16 Bogotá D.C. (Colombia).
<b>Phone number</b>	+601 6047279
<b>Email</b>	<a href="mailto:info@co2cero.co">info@co2cero.co</a>

Source: Compiled by CO<sub>2</sub>CERO S.A.S., 2022.

**Table 34.** Contact information of Fundación Panamá Canal de Vida.

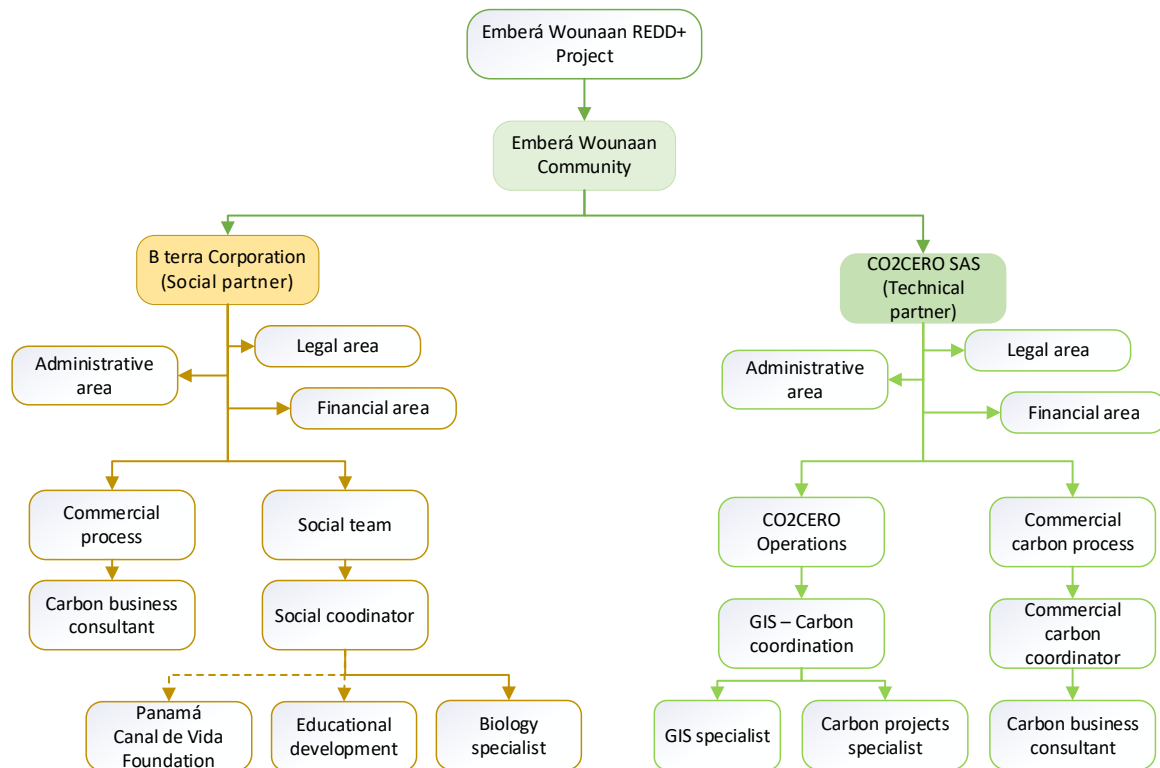
<b>Individual or organization</b>	<b>Fundación Panamá Canal de Vida</b>
<b>Contact person</b>	Carlos Iván Mantilla
<b>Job position</b>	General director
<b>Address</b>	Brazil Commercial Center, Mall Of 522, 5th Floor. Panama City, Panama.
<b>Phone number</b>	+507 213-0000
<b>Email</b>	info@b-terra.com

Source: Compiled by CO<sub>2</sub>CERO S.A.S., 2022.

In **Figure 25**, the organizational structure of the REDD+ Emberá Wounaan project is presented, confirming that the Emberá Wounaan Comarca is the proponent and owner of the project, while its social and technical managing associates are B Terra Corp., Fundación Panamá Canal de Vida, and CO<sub>2</sub>CERO S.A.S. respectively. The social managing associate establishes direct links, communication channels, and mechanisms for community participation necessary for the consolidation of the project. Similarly, it ensures the flow of oral and written information among the various stakeholders, always adhering to the process of free, prior, and informed consent. The technical associate is responsible for designing and structuring the project document, quantifying the reduced emissions of GHGs, and certifying them through procedures issued by certification programs, conformity assessment bodies, and market dynamics.



Figure 25. Organizational structure of REDD+ Emberá Wounaan Project.



Source: CO<sub>2</sub>CERO S.A.S., 2022.

### 5.3 Agreements related to carbon rights

Through contractual agreements, the proponent of the initiative and the managing associates determine their responsibilities and rights in it. In the "*1\_Acuerdos\01\_Acuerdo comunidad*" folder, the understanding agreement established between the managing associate B Terra Corp and the authorities of the Emberá Wounaan Territory is presented. It defines that the participation in the commercialization of the reduced emissions of GHG, after deducting the expenses incurred by the project, will be 56% for the 41 communities of the Territory and 44% for the managing and technical associates during the 30-year lifespan of the project, ensuring that most of the benefits are given to the community. It is also determined that the management of resources will be regulated by a fiduciary figure, while the management is applied jointly between the managing associate (B Terra Corp.) and the general congress of the Territory, guaranteeing improvement in five pillars: health, food, education, health, and infrastructure.

In the partnership agreement established between the parties, namely the General Cacique of the Emberá Wounaan Territory and the managing associate B Terra Corp.,

established on March 15, 2022, it is considered that the Territory owns the land and therefore the project. Thus, its design and structuring are based on the uses, traditions, and customs of the indigenous people see *folder 1\_Acuerdos\Acuerdo comunidad\Contrato\_B Terra\_Emberá.pdf and AUD\_VV\_2022\01\_Acuerdos\01\_Acuerdo comunidad\Nota aclaratoria\_Cláusula 7.docx*").

#### 5.4 Land tenure

The land tenure of the Emberá Wounaan Region is regulated by Law 22 of November 1983, created with Official Gazette 19976 of January 17, 1984. This law defines:

- Article 2: The lands delimited in this law, excluding private areas, are the heritage of the Emberá Region for the collective use of the Emberá and Wounaan indigenous groups. Their purpose is agricultural and industrial use, along with the development of other comprehensive activities. Private appropriation and alienation are prohibited in this case.
- Article 6: The distribution, use, and usufruct of collective and individual lands of the region shall be regulated in its Organic Charter.
- Article 7: The management of the Emberá Region is subject to the National Constitution, its laws, and the provisions approved by the General Congress of the Region, which will be developed by the municipal governments and state agencies regulating it.
- Article 9: The Emberá Region has two districts divided into two townships. Its political structure, direction, and functioning are subject to the special regulations contained in this law. In some aspects not covered by this law, the laws of the Republic involved in this matter shall apply.

The regulatory framework related to land ownership by the communities of the Emberá Wounaan Territory is presented in the "10\_Tenencia de la tierra" folder.

## 6 Climate change adaptation

Within the territory of Panama, adaptation to climate change is governed by Executive Decree No. 34 of 2019, which approves the National Climate Change Strategy 2050. This strategy is based on the principles of ensuring a healthy environment free from pollution, with natural resources such as air, water, and adequate food to meet the requirements of ideal human life development. Among the objectives of the law is the protection, conservation, and increase of existing forest resources in the country, while promoting their rational and sustainable management and use, incentivizing and implementing forest projects to mitigate climate change.

Law 1 of 1994 defines carbon capture in forests as an environmental service. Consequently, mechanisms will be established to attract financial and economic resources, where the REDD+ Mechanism is an alternative. In this context, the present project favors the manifestation of this mechanism as an alternative that contributes to mitigating climate change and from which activities are derived to adapt populations to the changes generated, with resilience and a constant increase in their quality of life.

According to the effects on the objectives of the national climate change strategy, it is possible to identify some contributions generated by the REDD+ Emberá Wounaan project with its activities to reduce them, as presented in **Table 35**.

**Table 35.** Relationship between REDD+ activities and the national climate change strategy.

Effect	Project contribution
Diversification of income sources and market access	<ul style="list-style-type: none"> <li>• Technical support in sustainable family production models.</li> <li>• Design of sustainable economic alternatives and production chains.</li> <li>• Training in good productive practices.</li> <li>• Improvement of tools and work materials.</li> <li>• Institutionalization of good practices in economic development and well-being.</li> </ul>
Additional income for sustainable landscape management	<ul style="list-style-type: none"> <li>• Support in the certification and commercialization of reduced GHG emissions</li> <li>• Training in REDD+ and socio-environmental safeguards</li> <li>• Establishment of the Emberá Wounaan forest nursery</li> </ul>
Innovative financing mechanisms for sustainable resource management	<ul style="list-style-type: none"> <li>• Training in Sustainable Forest Management (SFM)</li> <li>• Non-timber forest product production</li> </ul>
Increase in cultural and recreational habitats through forest management	<ul style="list-style-type: none"> <li>• Designing strategies for preserving indigenous ancestral knowledge</li> <li>• Identifying territorial boundaries</li> </ul>
Reduction in burning practices	<ul style="list-style-type: none"> <li>• Strategies for protecting territorial boundaries</li> <li>• Technical support in sustainable family production models</li> <li>• Training in good production practices</li> <li>• Institutionalization of good practices for economic development and well-being</li> </ul>

Effect	Project contribution
Equitable participation in benefit distribution	<ul style="list-style-type: none"> <li>• Guidance in defining governance structures and well-being.</li> <li>• Creation of spaces for consultation and decision-making by authorities and members of the Emberá Wounaan community.</li> <li>• Training in good leadership practices.</li> </ul>
Conservation and management of ecosystems	<ul style="list-style-type: none"> <li>• Strategies for protecting territorial boundaries</li> <li>• Training in REDD+ and socio-environmental safeguards</li> <li>• Training in Sustainable Forest Management (SFM)</li> <li>• Forest restoration</li> <li>• Reforestation</li> </ul>
Access to participation mechanisms and decision-making	<ul style="list-style-type: none"> <li>• Guidance in defining governance structures and well-being.</li> <li>• Establishment of consultation and decision-making spaces for authorities and members of the Emberá Wounaan community.</li> <li>• Training in good leadership practices.</li> </ul>
Implementation of existing policies for sustainable resource management	<ul style="list-style-type: none"> <li>• Training in project management, finance, and resource administration.</li> <li>• Training in REDD+ and socio-environmental safeguards.</li> </ul>

Source: Compiled by CO<sub>2</sub>CERO S.A.S., 2022.

Taking into account the REDD+ strategy designed for Panama, it is also possible to identify common points with other strategies in the country and with the activities designed within the initiative. In this way, the project engages with the following enabling conditions:

1. Implementation of an operational institutional framework: Through the generation of analysis and identification of common factors between international, national, and local policies and project actions, the project's management units and climate change mitigation initiative management at the national level play a necessary role in carrying out actions under a regulated context. Operational actions specific to the REDD+ context is consolidated, pursuing the objectives of reducing deforestation and degradation, increasing carbon reservoirs, and promoting sustainable forest management, all aimed at meeting the international framework.
2. Allocation of funds: Currently, the project involves some investments in the territory that favor conservation and sustainable forest management activities, thus aligning with the government's restoration and planting goals. In this sense, the project has also socialized mechanisms for the equitable distribution of the

benefits it generates, emphasizing the importance of contributing sustainably to community development. Therefore, the project's results are strictly associated with reducing deforestation and forest degradation.

3. Climate change adaptation: The project analyzes, as part of its action axis, activities that contribute to reducing the effects of climate change and the adaptation mechanisms that the country has designed to achieve this. Similarly, the project's objectives are entirely focused on contributing to this goal, understanding REDD+ initiatives as a sustainable way to promote the sustainable development of indigenous communities and extend their positive externalities to other sectors aiming to mitigate climate change as well.
4. Promotion of the national Carbon market: The REDD+ Emberá Wounaan project aims to be a pioneer in generating carbon credits within indigenous territories. Therefore, it identifies the requirements and necessary variables in its execution to contribute to the consolidation of a carbon market, recognizing in the successes of this initiative the phases that Panama must apply to establish itself in this sector.
5. Regulation on carbon ownership: By legitimizing indigenous communities and respecting their land ownership, the project has ensured that the avoided GHG emissions belong to the Emberá Wounaan Comarca, aligning with the authority granted to them constitutionally and by law, while complying with the socio-environmental safeguards determined by the international framework.

REDD+ Emberá Wounaan project has promoted the implementation of restoration processes involving the communities of Capetí, Unión Choco, and Nazareth. For this purpose, capacities related to the establishment of forest nurseries have been strengthened, with materials sourced from forest management activities such as recruitment, seed collection, and in-situ seedling acquisition. This favors the adaptation to climate change of the communities, resulting in increased carbon reservoirs, improved provision of ecosystem services, and sustainable forest resource management. Additionally, educational components related to REDD+ initiatives, social and environmental safeguards, sustainable forest management, and monitoring of vegetation cover have been included to integrate technical elements at the territorial level that support the initiative's objective. This helps to inform the community about the reality of their territory and the increasing demands for conservation over time.

Ensuring sustainable economic activities is a fundamental factor during the project, understanding agriculture as the direct means of family support and also, as a scenario for productive improvement, increased food availability, and strengthening of technical and operational capacities related to land work. This leads to a sustainable and resilient model adapted to climate change and respectful of the communities' traditions. Additionally,

through the institutionalization of knowledge associated with agricultural management, combined forest systems, and harvesting strategies, knowledge is established in the scenario permanently, leading to self-management processes based on agriculture.

Furthermore, since 2012, activities aimed at strengthening culture and traditional knowledge have been implemented. This creates scenarios for community participation and cohesion, opening doors to communication and transparency among stakeholders, thereby enhancing decision-making processes. Similarly, efforts are made to defend territorial boundaries, where forest and community guard figures have been established as a way to increase the communities' sense of ownership over natural resources and reduce the effects of external agents on the territory, which do not adhere to the rules associated with natural resource management.

**Table 36.** Alignment of REDD+ activities of Emberá Wounaan project with the guidelines of the national REDD+ strategy.

REDD+ Activities	A. Promotion and implementation of sustainable forest management initiatives	B. Promotion of productive activities and livelihoods	C. Design and implementation of actions in indigenous territories	D. Implementation of facilitating actions
1.1.1 Guidance in defining governance structures and well-being				d11
1.1.2 Training in project management, finance, and resource administration			c9	
1.2.1 Creation of spaces for consultation and decision-making				d10
1.2.2 Training in good leadership practices			c9	
2.1.1 Development of community planning and development tools				d11
2.1.2 Design of strategies for the conservation of			c9	

REDD+ Activities	A. Promotion and implementation of sustainable forest management initiatives	B. Promotion of productive activities and livelihoods	C. Design and implementation of actions in indigenous territories	D. Implementation of facilitating actions
indigenous ancestral knowledge				
2.1.3 Assessment of the provision and availability of basic services				d10
2.2.1 Identification of territorial boundaries			c9	
2.2.2 Strategies for the protection of territorial boundaries			c9	
3.1.1 Technical support in sustainable family production models		b6		
3.1.2 Design of sustainable economic alternatives and production chains		b7		
3.2.1 Training in good production practices		b6		
3.2.2 Improvement of tools and work materials			c9	
3.2.3 Institutionalization of good practices in economic development and well-being		b6		
4.1.1 Training in REDD+ and socio-environmental safeguards				d10
4.1.2 Monitoring of vegetation and biodiversity				d10

REDD+ Activities	A. Promotion and implementation of sustainable forest management initiatives	B. Promotion of productive activities and livelihoods	C. Design and implementation of actions in indigenous territories	D. Implementation of facilitating actions
4.1.3 Training in Sustainable Forest Management (SFM)	a3			
4.2.1 Creation of the Emberá Wounaan forest nursery	a3			
4.2.2 Forest restoration	a2			
4.2.3 Reforestation	a1			
4.3.1 Non-timber forest production		b7		

Source: CO2CERO S.A.S., 2023.

With this relationship, it is possible to identify that the axes under which the REDD+ activities of the project have been designed align with the guidelines and their components, within which it is possible to differentiate the following, which in turn are linked in **Table 36**:

- a1. Restoration of lands with forestry vocation and agricultural use.
- a2. Commercial reforestation.
- a3. Conservation and sustainable management of natural forests.
- b6. Organic agriculture.
- b7. Biocommerce.
- c9. Participation and contribution of indigenous peoples.
- d10. Facilitating actions that promote and encourage the participation and involvement of all relevant actors.
- du. Establishing a conducive framework for the implementation of direct interventions aimed at modifying, creating, or implementing appropriate regulatory frameworks to ensure that direct interventions are effective and efficient.



## 7 Causes and agents of deforestation and forest degradation

In the following chapter, the results of the analysis of causes and agents of deforestation and forest degradation at the boundary of the REDD+ Emberá Wounaan project are presented. In the document hosted at route *8\_Informacion de campo\Metodologia\_AnalisisDefDeg\_2022.pdf*, the methodology used for data collection and retrieval is presented.

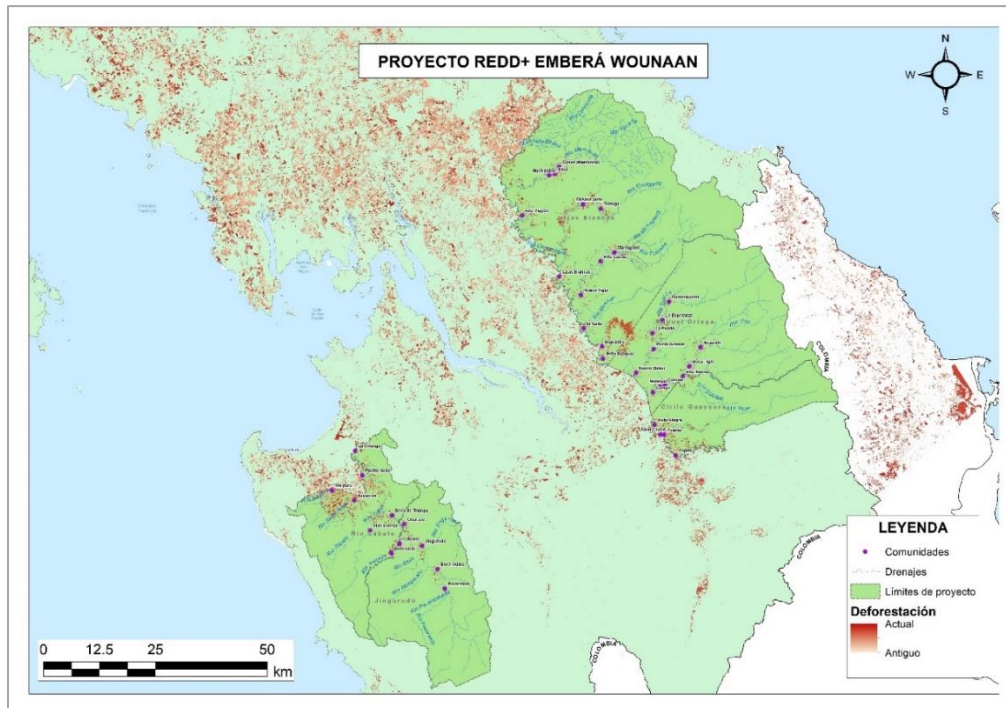
### 7.1 Spatial and temporal dimensions

In this subchapter, the spatial and temporal elements that comprise the analysis of deforestation and forest degradation agents within the project area are described. For their identification, the working team has approached the task by utilizing secondary information and subsequently confirming it with primary sources through semi-structured interviews and participatory activities in the territory.

#### 7.1.1 *Spatial dimensions*

The spatial dimension of the causes and agents of deforestation is presented through cartography, highlighting the project area and the effects generated in terms of deforestation and degradation. The description of the area involved in the initiative is presented in Eligible areas within GHG project boundaries (AFOLU sector projects).

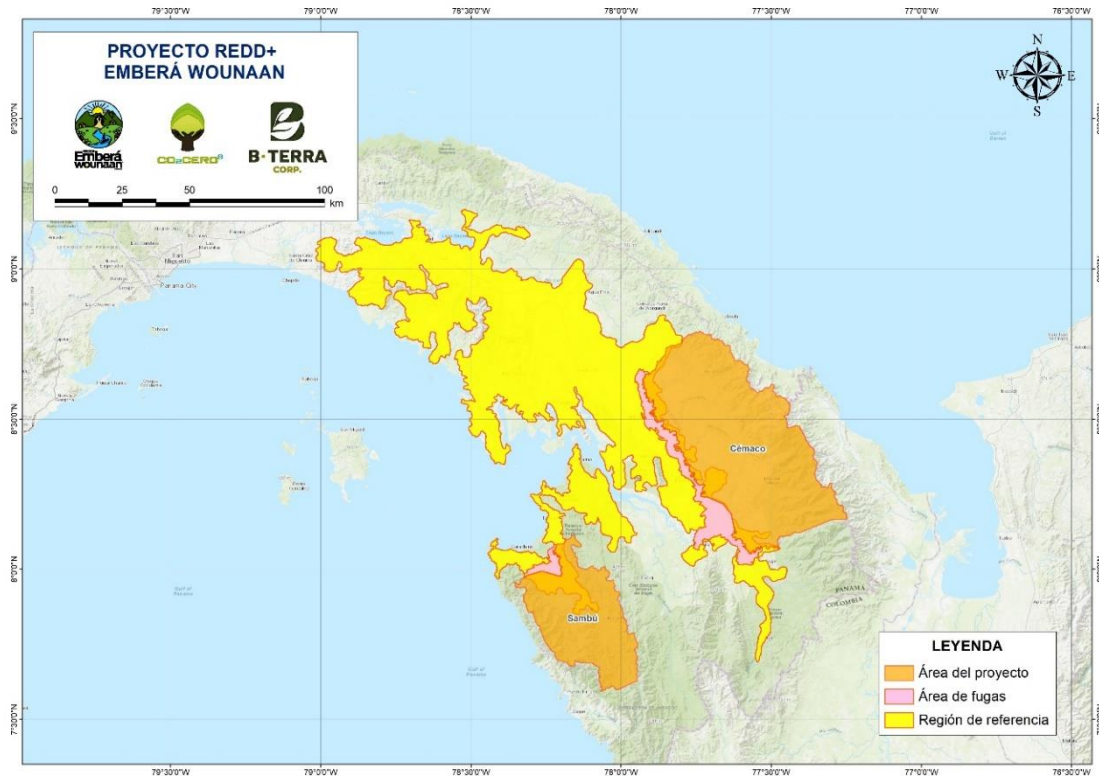
**Figure 26.** Distribution of deforestation within and outside the project area.



Source: CO<sub>2</sub>CERO S.A.S., 2023.

Additionally, REDD+ Emberá Wounaan project has designed the reference region for analyses related to historical deforestation and degradation, the presence of deforestation and degradation agents, and the most probable mobility routes according to their dynamics. Additionally, the leakage belt has been designed based on the mobility of deforestation agents and causes.

**Figure 27.** Project boundaries, reference region, and leakage belt for the REDD+ Emberá Wounaan project.



Source: CO<sub>2</sub>CERO S.A.S., 2023.

### 7.1.2 Temporal dimension

The temporal dimension is defined through a timeline, which consolidates the events of deforestation and forest degradation that have led to the current configuration of the territory and constitute relevant milestones within indigenous tradition. According to (Lanly, 2003), in the time factor, the magnitude of the area that has been subject to deforestation must be taken into account in order to confront territorial reality with satellite information. Similarly, knowledge of the agents of deforestation and forest degradation allows us to understand the behavior of higher levels of aggregation of elements to establish specific dynamics regarding the forests involved.

### 7.1.3 *Context*

As a result of colonization and the global development of the world, indigenous communities and traditions have faced an ambiguous scenario, with both damages and benefits. Initially, those colonizations caused affectations and alterations of ethnic cultures since historically, those peoples were persecuted for extinction due to their way of thinking and living, their cosmobiological ideologies, and land ownership. However, those situations have promoted in the last century public policies on indigenous affairs that foster projects and programs highlighting the importance of human rights, cultural and ethnic preservation, and the fundamental role they play in society and environmental protection.

Thus, understanding the indigenous territorial context of the Emberá Wounaan Comarca and its districts of Sambú and Cémaco, from their current and historical problems according to social, environmental, and economic axes, allows analyzing from a community perspective those affectations that today are causing deforestation and degradation of the territory. Based on that diagnosis, collective actions can be addressed according to their own dynamics, favoring the processes of organization and interaction of the community, strengthening the exercise of active participation and individual and collective empowerment.

#### 7.1.3.1 *Territorial context*

According to various historical, anthropological, and ethnographic studies of the Emberá and Wounaan indigenous peoples, they arrived in Panamanian territory in the 18th century from the Chocó region in Colombia due to the arrival and colonization of the Spanish, who seized their lands and violated their human rights. This event led to the emigration of these communities along the rivers of the Darién, but it was in the year 1950 where the violence and political reality of Colombia further affected the communities, contributing to their dispersal throughout Panama.

This event led to the union of two ethnicities with a difference in their ethnic dialects, where some speak Emberá and the other language is Woun meu, which means "Man or People". This union has since led to a population increase according to the (INEC, 2011), where there are currently 10,001 inhabitants within Sambú and Cémaco. This has generated medium-scale impacts on the logging of native forests for the construction of their homes, domestic and cultural use, agricultural crops, and the sale of commercial timber, being current factors of deforestation and degradation of the territory. Additionally, these activities cause minimal-scale loss of biodiversity due to disproportionate hunting and fishing.

It is worth noting that these communities, from their worldview and spiritual ideology, maintained a harmonious and integral coexistence with nature, respecting and sustainably using their resources, engaging in cultural practices, and utilizing timber resources with very low intensity. In most cases, these resources were used for home construction and, to a lesser extent, for domestic use such as firewood, cooking, kitchen utensils, and crafting canoes, which hold anthropomorphic and symbolic significance. However, with development, social evolution, and interaction with civilian populations, this vision has been disappearing and replaced by a less sustainable way of life (UPME, 2018).

In 1983, the Republic of Panama created Law 22, which established the Emberá del Darién Comarca, attributing two district Comarca: Sambú and Cémaco, which are further divided into 3 corregimientos for Cémaco (Cirilo Guainora, Manuel Ortega, and Lajas Blancas) and 2 corregimientos for the Sambú district (Río Sábalo and Jingurudó), forming 41 communities. The territory spans an area of 4,383.50 square kilometers with an extensive river source connecting with Colombia and leading northward towards the United States. This territory has had to coexist with violence from illegal armed groups and drug traffickers, as well as an increase in the passage of loggers with permits from the state and chiefs, and in other cases, under illegal scenarios. Additionally, new entrepreneurs in natural resource exploitation have emerged, causing increased complexity in deforestation and degradation, creating individual and collective political differences in decision-making within the organizational hierarchy of the Emberá Wounaan regarding the preservation and conservation of the territory.

According to (Mongaby, 2019), deforestation in the Darién region has been increasing over the last 15 years, describing social conflicts between indigenous peoples and timber colonizers. These companies arrive in the territory with heavy machinery, opening paths for uncontrolled logging for commercialization. The deforested areas are then used for cattle ranching, contributing to an increase in greenhouse gas emissions.

#### *7.1.3.2 Sociocultural context*

The Emberá Wounaan are ethnic groups known for their diverse ancestral multiculturalism, recognizing the importance of the legacies of their ancestors for present and future generations. According to the INEC, 2010, the role of preserving indigenous tradition falls upon women, who are seen as representatives of unity, life, and fraternity, as well as responsible for transmitting all kinds of knowledge to their sons and daughters. Men are taught the importance of crop harvesting and planting seasons, work that will yield food for their sustenance and generate new economic resources, while women are taught the importance of maintaining the female lineage and productivity, an action that allows ethnic cultures to thrive.

Those transgenerational teachings influence the relationship that communities have with the natural environment, as many of their cultural activities rely on the resources provided by the environment. They depend on land for cultivating crops such as plantains, corn, rice, beans, and some tubers like cassava and sweet potatoes; rivers for fishing; wildlife for hunting; and seeds, which serve as food to complement their diet. Additionally, they utilize materials from nature for constructing their homes, such as leaves from the royal palm, guagara leaves (*Sabal allenii*) for roofing, and jira palm leaves for flooring. They also use various types of wood, including cocobolo, mahogany (*Swietenia macrophylla*), espavé (*Anacardium excelsum*), pinotea, spiny cedar (*Bombacopsis quinata*), and yellow cedar, among others, for infrastructure and for building their canoes (Piraguas).

The Embera Wounaan are recognized as excellent carvers and goldsmiths, using the chungá palm (*Astrocaryum standleyanum*) and some seeds to make baskets, mats, masks, and accessories. Over the past 10 years, the sale of their handicrafts has increased, bringing benefits to the artisan women and their families. However, due to the decrease in biodiversity, especially from the overexploitation of natural resources, the communities feel a significant threat to their culture and families, leading to a social effect and territorial displacement of the ethnic groups.

On the other hand, due to the extensive land and difficult access because of its geographical location, the Comarca faces limitations in basic services such as potable water, electricity, education, and health, which are important for the quality of life and the development of communities and the territory. According to the International Committee of the Red Cross (CICR, 2016), one of the greatest challenges faced by indigenous people is the lack of access to potable water. Most of the water consumption comes from rivers contaminated with chemicals from resource exploitation companies or logging activities, as well as domestic use (personal hygiene, laundry, dishwashing, and plastic waste), causing health issues for the most vulnerable population, such as children, elderly adults, and pregnant women, resulting in acute diarrhea, skin infections, and even death.

Regarding decision-making within the Emberá Wounaan Comarca, it is possible to describe the instances involved in the process according to Law 22 of 1993, starting from its article 10, where it is defined that:

- Article 10: The general congress is the highest traditional body of decision and expression of the people. Its pronouncements are made through resolutions issued by the Congress Directive, which come into effect upon their proper promulgation. Additionally, regional and local congresses are traditional bodies of expression and

decision, in addition to the existence of the Noko council as a consultative unit for both the congress and the chiefs.

- Article 11: The General Chief is the highest authority and principal representative of the comarca before the national government and external entities.
- Article 12: Each Comarcal District will have its regional chief who serves as the principal traditional authority of the corresponding district.

Additionally, according to Executive Decree 84 of 1999, which regulates the organic charter of the Comarca, its article 12 defines the decision-making and expression bodies as follows:

a) **General Congress:** The highest traditional body of decision and expression in the comarca. Among its objectives is the promotion of Emberá Wounaan people's development and quality of life through the use of natural resources and their relationship with the natural capital of the Comarca (Article 14). The general congress is composed of delegates elected by local congresses (Article 15). The decisions of the sessions of the General Congress of the Board of Directors are recorded in the minutes book between the president and the secretary of the Board of Directors (Article 21).

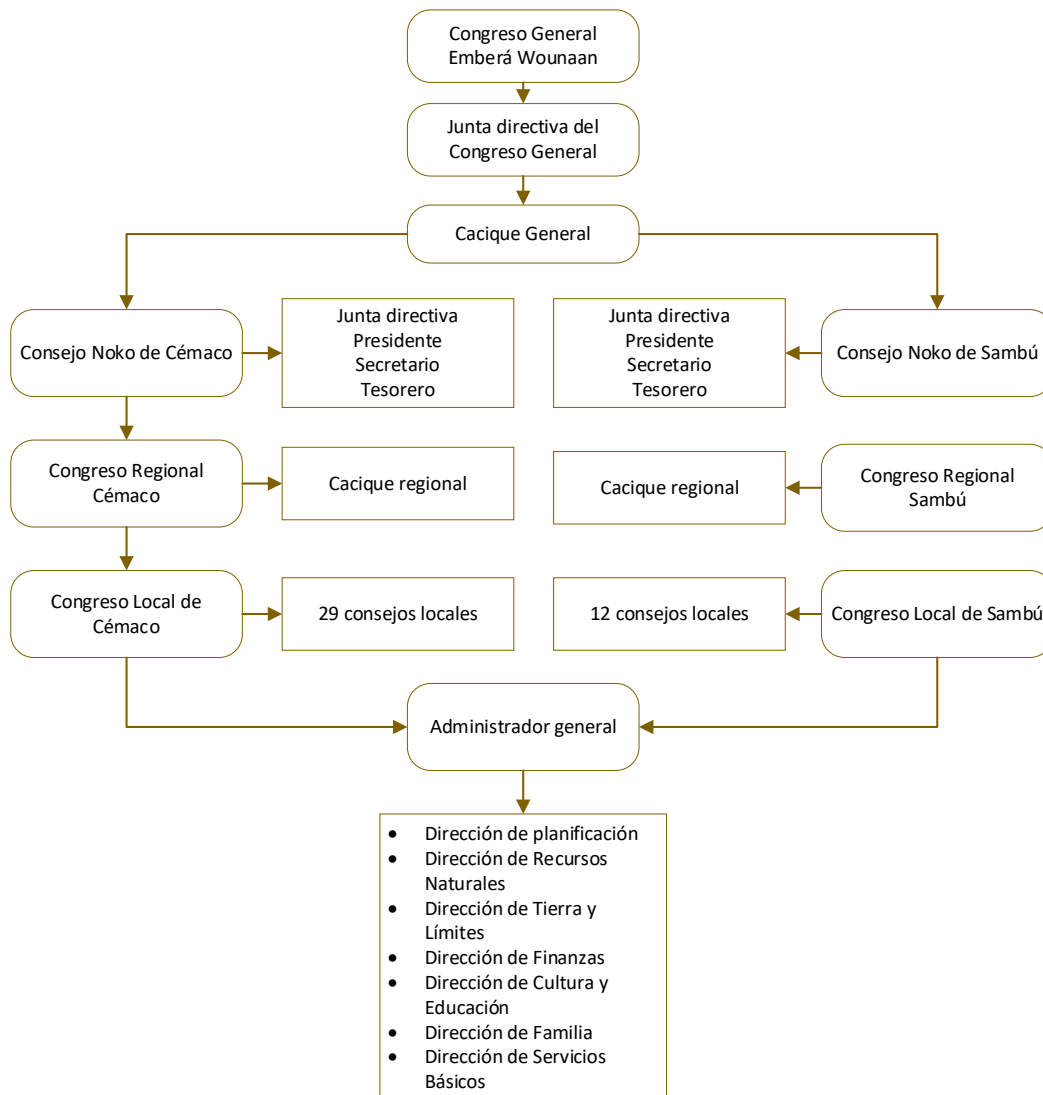
b) **Regional Congress:** Each comarcal area has a congress for decision-making and expression, which promotes and coordinates with the general administration and local congresses, the social, economic, and cultural development plans issued by the general congress and the national government. Its decisions are communicated through resolutions signed by the president and secretary of the Congress Directive (Article 29). Delegates of the regional congress are elected through local congresses, where they have the right to voice and vote during sessions, with a majority of community attendance (Article 31).

c) **Local Congress:** It directs, organizes, and develops projects at the community level and serves as the traditional decision-making and expression body at this level. Its decisions are socialized through resolutions issued by the president and secretary of the congress directive, which may be presented to the regional chief, regional congress, or respective municipality (Article 34). The local congress is composed of delegate members of the community, with the right to voice and vote during meetings (Article 36).

d) **Nokora Chi Pornaan Congress, as a consultative body of congresses and chiefs:** Consultative body where the general, regional chiefs, and presidents of the various congresses submit their plans, programs, and projects for consultation (Article 39). The recommendations of the council will be signed by the president and secretary (Article 41).

In **Figure 28**, the organizational structure of the Emberá Wounaan Comarca is presented, according to the regulations that describe and structure it, consistent with the previously described description and the guidelines defined in Law 22 of 1993 and Executive Decree 84 of 1999, corresponding to the creation of the Comarca and the adoption of its organic charter. This figure highlights the hierarchical sequence of the Comarca and the different roles with their corresponding members. Under this hierarchy, decisions are made, ensuring active participation of the majority of Comarca residents at all times.

**Figure 28.** Organizational structure of the Emberá Wounaan Comarca.



Source: CO2CERO S.A.S., 2022.



### 7.1.3.3 *Economic context*

According to (INEC, 2011), one of the economically significant activities in the Comarcas of Cémaco and Sambú is the use of timber forest resources and non-timber forest products. The utilization of timber forest resources involves the transformation of forest products into dimensioned wood for commercialization in the local market. This practice is carried out when families urgently need to meet basic needs. It is noteworthy that this activity is regulated by the National Environmental Authority under permit controls and authorization from the Comarca authorities. This regulation has caused divisions within the communities, as not everyone agrees with this practice due to the loss of native species.

Regarding the utilization of non-timber forest products, it has been primarily employed by women for crafting, strengthening their sales both nationally and internationally. They mainly use products derived from natural resources such as *chunga palm*, *cocobolo*, *mahogany*, and *pinotea*, which produce the most commercially sought-after wood types. This has led to the development of an illegal market, including exports to Asian countries, causing massive deforestation (Dogirama, 2009).

In agriculture, the main product for sale is green plantain, followed by grains such as corn and rice. Additionally, there has been an increase in the cultivation of *annatto*, a product that is gaining commercial momentum nationally due to its high nutrient content for food preparation. The productive strategy not only includes agricultural activities but also hunting and fishing, which are important for obtaining resources. However, hunting wild animals is gaining economic significance, as its demand has been increasing, mainly due to the needs of indigenous families. Nevertheless, this practice is considered illegal and is punishable by law.

### 7.1.3.4 *Historic context*

The period of the 16th and 17th centuries was understood as the transition between two or more territorialities, leading to the formation of borders, a central element that explains the various changes of ethnic and Afro-descendant peoples in Colombia and Panama. This origin is fundamentally due to the pressure of conquest and colonization, where the foundation of Santa María la Antigua del Darién in 1509 and the frequent attempts and failures of the Spanish led to territorial transformations of the aboriginal nations. For five centuries, colonization attempts for economic reasons, mainly for mining, rubber, and timber exploitation, and others such as bipartisan violence, shaped the region (Vargas Sarmiento, 2022).

As a result of violence and slavery by the colonizers towards indigenous and Afro-descendant people, many of them decided to migrate to the northwest of Chocó and the

border with Panama, especially in the Darién district, where the Emberá and Wounaan Comarca is currently located, established in 1983 (Pujo, 1997). However, since 1990, due to the violence in Colombia, there has been an increase in undocumented migrants and Afro-mestizos, as well as the presence of guerrillas, bandits, and paramilitaries searching for vacant land for coca production, alarming the population with their looting and pillaging.

The population of the Emberá and Wounaan-speaking Chocó Indians has traditionally been considered as a single culture with a rainforest habitat, where their culture denotes a highly specialized adaptation. The ecological environment is typical, traditional, and ideal, guiding their migratory movements towards geographic areas where this type of ecological niche prevails.

## 7.2 Key actors, interests and motivations

According to the gathered secondary information, seven actors are identified as having a direct impact on the increase of deforestation and forest degradation in the project area and at the regional level, mainly in the Darién region where the Emberá and Wounaan indigenous communities are located (see *11\_Anexos y complementarios\2\_Factores\_DefDeg\_EmberaWounaan*). Below is a summary of the interests, motivations, and main causes that drive the development of alternative land use activities, such as livestock farming, illegal and legal logging, agriculture, drug trafficking, and internal consumption for subsistence.

**Table 37.** Analysis of key actors, interests, and motivations.

Key actors	Interests and motivation	Causes
<i>Indigenous communities</i>	<ul style="list-style-type: none"> <li>• Subsistence, where they ancestrally and culturally carry out actions for their living conditions.</li> <li>• Construction of houses, canoes, and domestic use (firewood). On the other hand, the use of chungá palm for the production of their handicrafts.</li> <li>• Establishment of plots dedicated to subsistence agriculture (rice, beans, cassava, farinã, and green plantain).</li> </ul>	<ul style="list-style-type: none"> <li>• Demand for dimensioned wood in the local market, regulated by the National Environmental Authority (ANAM).</li> <li>• Practices for family and community subsistence.</li> <li>• Food security.</li> </ul>
Peasant communities	<ul style="list-style-type: none"> <li>• Community permits for sustainable forest management plans (PIMF) (Telemetro, 2019).</li> <li>• Free territory for the development of logging and livestock activities (Telemetro, 2019).</li> </ul>	<ul style="list-style-type: none"> <li>• According to the GDP, the agricultural sector plays a predominant role in generating regional income (AMERICANOS, 1978).</li> <li>• The province of Darién is a region that boasts a lush variety of timber, mineral, and biodiversity resources, which characterize it as a region with great potential to contribute to the country's development (Panamá, 2022).</li> </ul>
Cattle ranching community	<ul style="list-style-type: none"> <li>• Land valuation: Peasants create pastures to rent them out because they know that represents economic income (Arcia, J, 2017).</li> </ul>	<ul style="list-style-type: none"> <li>• Expansion of the agricultural frontier: Settlers tend to clear the forest to establish slash-and-burn crops and later pastures (Arcia, J, 2017).</li> <li>• Interprovincial migration: The trend of settlers selling depleted lands for agricultural use to new cattle rancher landowners (Arcia, J, 2017).</li> </ul>

Key actors	Interests and motivation	Causes
Groups operating outside the law	<ul style="list-style-type: none"> <li>Political and strategic motivations in terms of security (Niño, 2018).</li> <li>Between Colombia and Panama lies a land border covered by dense jungle and topographic adversities, circumstances that have been used as an excuse for bilateral disconnection, state absence, and the breakage of the Pan-American Highway in the Darién, a route that crosses the continent (Niño, 2018).</li> </ul>	<ul style="list-style-type: none"> <li>Their territories are separated by the Darién Gap, a natural barrier that harbors extraordinary biodiversity and where the indigenous territories of Madugandí, Guna Yala, Wargandí, and Emberá-Wounaan are located. These characteristics lead discussions of geopolitics and security in the border area to be distinct and diverge from traditional narratives of international relations (Niño, 2018).</li> <li>The Colombian armed conflict, institutional absence of the State, and the proliferation of armed groups in the border zone have been structural causes for the diversification of actors and criminal activities (Cabrera, 2016) cited in (Niño, 2018)</li> <li>Given the absence of a public policy on border issues between Colombia and Panama, border dynamics have come to be regulated by non-state actors, agendas, and interests (Suman, 2007 cited in (Niño, 2018).</li> </ul>
Drug traffickers	<ul style="list-style-type: none"> <li>Economic income from the sale of cocaine in the United States.</li> <li>Organized crime uses Panama as a bridge and warehouse, taking advantage of its 2,490 km of coastline distributed between the Atlantic and Pacific Oceans and only 555 km of border between Colombia and Costa Rica (CONAPRED, 2013).</li> </ul>	<ul style="list-style-type: none"> <li>Drug, arms, and human trafficking crossing the Darién Gap to reach the United States (UNODC, 2016).</li> <li>Construction of dirt roads for drug traffickers transporting cocaine and for migrants moving to the United States (UNODC, 2012).</li> <li>The forest cover makes these territories ideal routes for traffickers who want to keep their operations invisible from the air (Rainforest Foundation, 2022).</li> </ul>
Illegal Loggers	<ul style="list-style-type: none"> <li>Economic income from the commercialization of valuable species such as <i>Dalbergia retusa</i> and <i>Dalbergia darienensis</i> (Cocobolo), <i>Swietenia macrophylla</i> (Mahogany), <i>Myroxylon balsamum</i> (Balsam), <i>Anacardium excelsum</i> (Espavé), <i>Podocarpus guatemalensis</i> (Pinotea) (Bech, 2014).</li> </ul>	<ul style="list-style-type: none"> <li>Timber supply in the years 2010-2014; the prices paid in the international market, especially in China and Japan, have triggered the greed of loggers (Bech, 2014).</li> <li>Lack of control and oversight mechanisms in natural resources within the Emberá Comarca (COONAPIP, 2009).</li> <li>Primary and secondary wood processing industries are inefficient, of low competitiveness, and not integrated into forest production areas (COONAPIP, 2009).</li> <li>Opening of roads to transport heavy machinery into the forest (Bilbao, 2019).</li> </ul>

Key actors	Interests and motivation	Causes
Illegal Loggers	<ul style="list-style-type: none"> <li>The commercialization of specific species leads to the expansion of plantations in the Darien, such as <i>Tectona grandis</i> (Teak), aimed at the Indian market due to high demand for its wood (Bech, 2014).</li> <li>Restrictions in the international and national markets, which demanded only a small number of species from heterogeneous forests (FAO, 1972).</li> <li>Selective mechanized extraction in the Darien was concentrated on species such as mahogany, cedar, and oak (FAO, 1972).</li> </ul>	<ul style="list-style-type: none"> <li>Primary forest is being replaced by secondary growth forests; 21.62% of intervened forest was replaced by plantations, such as mixed cativo and homogeneous cativo in the Darién region, following the enactment of the Incentives Law (No. 24 of 1992) (Carrera et al, 2021).</li> <li>Some chiefs have granted "concessions" to logging companies to extract cocobolo (Bech, 2014).</li> <li>Meeting internal and external demand for timber (Carrera et al, 2021).</li> </ul>

Source: Compiled by CO<sub>2</sub>CERO S.A.S., 2022.

### 7.3 Economic activities and their importance

The Emberá Wounaan Region, due to its historical context and process of territorial development and evolution, has had to generate economic strategies based on its worldview and cultural practices. Below are the economic activities that indigenous peoples engage in for their territorial development and community and individual subsistence, data collected from both primary and secondary sources.

Understanding the economy of indigenous peoples leads us to rethink the paradigms of development, public policies, or socio-economic programs that governmental or private entities currently need to implement as strategies for social inclusion and equal opportunities for indigenous communities. However, as highlighted by the (Naciones Unidas, 2010), the pursuit of economic growth at any cost is not only destructive for indigenous peoples but also for the rest of humanity and the planet. The focus on gross domestic product (GDP) as the main measure of progress has distorted the true meaning of progress and well-being. For example, damage to ecosystems, irreversible loss of biodiversity, and erosion of cultural and linguistic diversity, as well as traditional indigenous knowledge, which are not taken into account in the overall balance. Ecological, cultural, social, and spiritual indicators that provide a more comprehensive picture of national and global situations are rarely used.

The economic contextualization from the perspective of indigenous peoples is based on well-being and good living; therefore, obtaining monetary resources is related to:

- 1) The integrity of indigenous governance.
- 2) The importance of collective economic actors and community institutions.
- 3) The purpose of production should not be considered solely in terms of profit but rather in relation to improving the quality of life.
- 4) Enriching the concept of development so that humans are in harmony with the environment.
- 5) Self-determination.
- 6) Interaction among the population.
- 7) Resources, and spiritual aspects of life, as well as strengthening indigenous institutions related to knowledge (Naciones Unidas, 2010).

To the Emberá Wounaan, the following economic activities related to their traditional development can be attributed.

#### 7.3.1 *Agriculture*

The main activity that involves a significant portion of the indigenous people's time for their subsistence and production for sale is collective participation, involving children, women, men, and elderly individuals who still preserve their strength for work.

Male activities include clearing land and slashing, seed preparation, planting, cleaning, harvesting, loading, and storing crops such as plantains, corn, coffee, cocoa, sugarcane, and rice. Men also handle commercial transactions and engage in wage labor when necessary. Female activities in the fields involve harvesting, loading products, and processing them for food preparation. They also participate in the cultivation of plantains, corn, rice, coffee, and sugarcane, as well as in clearing, seed preparation, planting, cleaning, and storage. Meanwhile, children perform activities according to their gender, similar to those of adults. Within the fields, they participate in clearing, planting, harvesting, and loading products.

Among the most consumed foods, **corn** stands out as a vital product. As a traditional crop, it is closely linked to subsistence economic activities and, in terms of ideology, to the worldview. Corn is planted twice a year during the dry season, which typically falls between May to July and August to October. It is planted in flat terrain, where the grains are covered with crop residue to protect them. Corn is primarily grown for making chicha, a beverage reserved for festivals, communal work, and daily activities. The harvest is also used for wraps, arepas, roasted corn on the cob, corn flour, cooked dishes, and porridge, serving as a source of subsistence food.

**Plantain** is another very important crop, a practice that originated in the Chocó department in Colombia and has become a staple food in the Emberá diet. Surpluses of this crop are left for commercialization. Plantains are consumed in various forms: boiled,

fried, roasted, in porridge, as flour, etc., in all three daily meals. Being a perennial crop, it bears fruit all year round, and its harvest is obtained after eight months. It is planted in secondary vegetation areas using mounds, which are cared for in the first few months by preparing the land, but then left free, and eventually, during the harvest of the bunches, weeds are cleared or cut.

**Rice** is a relatively new crop for the Emberá region, and it is planted in wet terraces around March. It is a family activity, with men opening holes in the ground where women deposit the seeds. This crop is only weeded about a month and a half after being established, removing weeds. When ripe, the spikes are selected, cut, and stored in baskets, but the whole plant can also be cut; the spikes are dried and then stacked for further drying and subsequent storage in wooden containers.

**Banana** is another very important crop, a practice that developed in the department of Chocó in Colombia and which nowadays is a staple food especially in the Emberá diet. Surpluses of this crop are left for commercialization. This product is consumed in different forms: boiled, fried, roasted, in porridge, in flour, etc., in the three daily meals. Being a perennial crop, it bears fruit all year round and its harvest is obtained after eight months. It is planted in secondary vegetation areas using hills, which are cared for in the first few months by arranging the land, but then left free, and eventually during the bunch picking, weeding or clearing of weeds is done.

**Sugarcane** is planted along riverbanks, and production begins after seven months of cultivation. Since it is considered a female crop, women are responsible for its care. It is consumed in pieces or processed to obtain sugarcane juice, and both men and women are involved in its extraction, usually using a manual sugarcane press.

Other crops are planted, but on a smaller scale, such as cassava, useful trees like jagua and annatto, which are used as natural dyes, especially in the areas of the Wounaan. Wild fruits for gathering are very scarce and may include wild tubers, certain fern shoots, sweet fruits, some larvae, honey, etc., but they do not represent a high percentage of the diet. Cultivation involves clearing forests in very humid areas and, in drier areas, occasional burning. Their cultivation techniques require leaving the land fallow for three to five years between plantings as a minimum. As a result, new lands must be rotated, but due to the lack of land in some regions, plots are cultivated several times in succession, leading to intensive soil use. (UPME, 2018).

### 7.3.2 *Hunting and fishing*

A traditional and cultural practice that allows the Emberá and Wounaan to sustain themselves and has become an important economic activity due to their territorial social

dynamics. Both ethnic groups are considered great hunters and fishermen. Hunting is done with bow and arrow, shotgun, blowgun, traps, and dogs, allowing them to catch deer, tapirs, peccaries, foxes, squirrels, anteaters, agoutis, rabbits, armadillos, and other mammals. They also hunt birds such as guans, ducks, rails, toucans, and parrots. The meat diet is supplemented with some domestic animals like ducks, chickens, and pigs, which are cared for by women. Some families may also have a few head of cattle. Freshly caught prey is consumed immediately, and any leftovers are salted or smoked. In times of abundance, it is shared with relatives and friends.

Fishing is the third most important activity in the economy, a daily task performed by men, women, and children, each with specific specialties. Fishing is practiced with hooks, harpoons, casting nets, and gillnets. The most sought-after catches include shad, tilapia, catfish, snook, sea bass, and river shrimp (UPME, 2018). However, these activities have been increasingly abandoned due to the loss of biodiversity caused by illegal poaching, migration of fauna due to deforestation and forest degradation, actions of both illegal and legal loggers, and practices of peasant and indigenous communities (Gelgado , y otros, 2019).

### 7.3.3 Handicraft

Due to the increase in tourists to the Darién region to learn about the experiences of ethnic groups, handicrafts have become one of their main economic activities, primarily benefiting female labor. Historically, women have been developing this activity with great skill, not only for production for sale but also from a perspective that allows for physical, mental, and spiritual integration. According to (davis, 2009), the weaving and loom of fibers represent the union of territories from different clans, where through art, they create a subtle philosophy, a way of thinking about perseverance, balance, and consistency. For the production of their handicrafts, the materials used are:

- Chunga palm: It is a palm that grows in the tropical jungle, especially used for its leaves and trunk. Its processing goes through four stages:
  - Cutting the chungu buds, placing them in water to prevent drying in the sun, extracting 4 fibers from each leaf. Once all the fibers are removed, they are cooked to obtain a light green color.
  - Exposing the fibers to sunlight to dry, leaving them overnight to become white due to the dew.
  - Using various species that produce natural colors such as annatto - red, yuquilla - yellow, cocobolo - brown, and earth - black, they cook them with the fiber to change it to the new color.



- With the fibers dyed in permanent colors, the weaving of baskets begins, lasting from 3 to 60 days, dedicating between 6 to 8 hours daily depending on the quality of the braid, where some are finer than others (Tocamo, 2020).
- **Cocobolo:** It comes from a species of native timber tree, and its use is initially practiced by men who start at the age of 7, representing through their art the natural and ancestral beauty of their territory such as fauna species, flora, and ethnic artifacts. Cocobolo grows in tropical jungle with an approximate height of 30 meters; it is a very hard wood and resistant to termites. In addition to its use in handicrafts, it is also used for creating drums or posts for traditional houses.

The method of extracting cocobolo involves cutting the tree either with an axe or chainsaw; a piece can weigh up to a kilo, but after undergoing its due process, it can weigh only ½ a pound. For finishing the wood, indigenous people use different sandpapers to polish it. The waste is used by women to extract different colors for their baskets (Menguisama, 2020)

- **Tagua:** It comes from a palm tree that can reach 8 feet in height. For the creation of these handicrafts, they undergo three processes: 1) once the seeds are collected, they select the best quality ones and remove the husk; 2) they scrape them inside and out, and 3) they begin to craft the artwork inspired by animals using a tool called a chisel (Menguisama, 2020)
- **Chaquira:** Historically, it was crafted with stone, seeds, and animal tusks. Nowadays, it is made with a plastic material obtained in Panama City. To make the beads, they require materials such as cotton thread and a needle of at least 5 cm. The designs are created by women and are inspired by nature and traditional geometries of their ancestors. They craft bracelets, necklaces, earrings, traditional breastplates, and crowns (Casaimo, 2020)

Analyzing the economic activities of the Emberá Wounaan Region requires understanding the ongoing process of adaptation and change they are immersed in, due to the new lifestyles and social, economic, and environmental evolution of countries, situations that have both favored and disadvantaged indigenous peoples. This implies that many of their customs or cultures may change to adapt to industrial models, leaving behind perceptions from their worldview. Therefore, reclaiming culture from an indigenous sustainability perspective involves recognizing their legacies for the preservation of the world, considering the importance of their practices as rituals that maintain the balance and fertility of life.

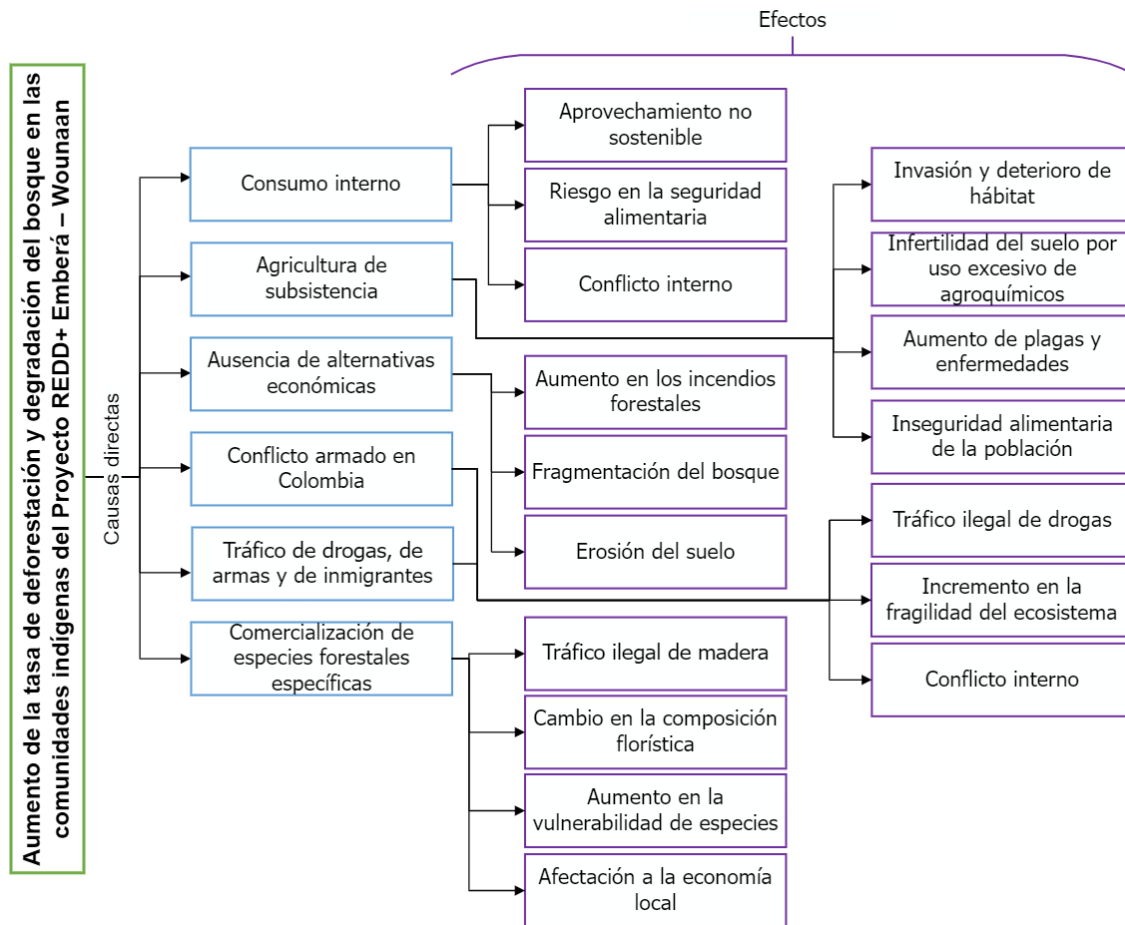
For indigenous peoples, the central element identified as inherent to the economy is based on the power of giving and receiving within the cultural norms of reciprocal exchange. It is an economy based on personal appreciation as a source of obligation. While the guiding principle of market economy is accumulation, for indigenous economy, the guiding principle is distribution. As mentioned by (Davis W. , 2009), la the economy of an indigenous community determines the ecological footprint of a culture and the impact any society has on its environment.

#### 7.4 Direct and indirect impact

To establish the direct and indirect impacts generated by the causes and agents of deforestation and forest degradation, qualitative estimates are made through the use of participation techniques involving local community members in their territory, such as workshops to identify deforestation and degradation actors, social mapping, and timeline development (see 11\_Anexos y complementarios\2\_Factores\_DefDeg\_EmberaWounaan). Subsequently, the collected information is analyzed and incorporated into a cause-and-effect diagram aimed at identifying the direct causes present in the project area, along with their respective effects, in order to effectively propose activities that mitigate and reduce the risks of project non-permanence, while contributing to REDD+ objectives.

On the left side of **Figure 29** the main causes of deforestation manifested in the project area are schematized. These include subsistence agriculture, selective forest harvesting for the commercialization of specific species, internal consumption, absence of economic alternatives, armed conflict in Colombia, and drug, arms, and immigrant trafficking. In turn, all of this contributes to the direct impact within indigenous groups, corresponding to the increase in deforestation and forest degradation rates, which result in multiple effects such as unsustainable exploitation, risk to food security, internal conflict, increased anthropogenic forest fires, forest fragmentation, soil erosion, habitat invasion and degradation, soil infertility, illegal drug and timber trafficking, change in floristic composition, among others.

Figure 29. Analysis of Cause-Effect for REDD+ Emberá Wounaan Project.



Source: CO2CERO S.A.S., 2022.

## 7.5 Relationships and synergies

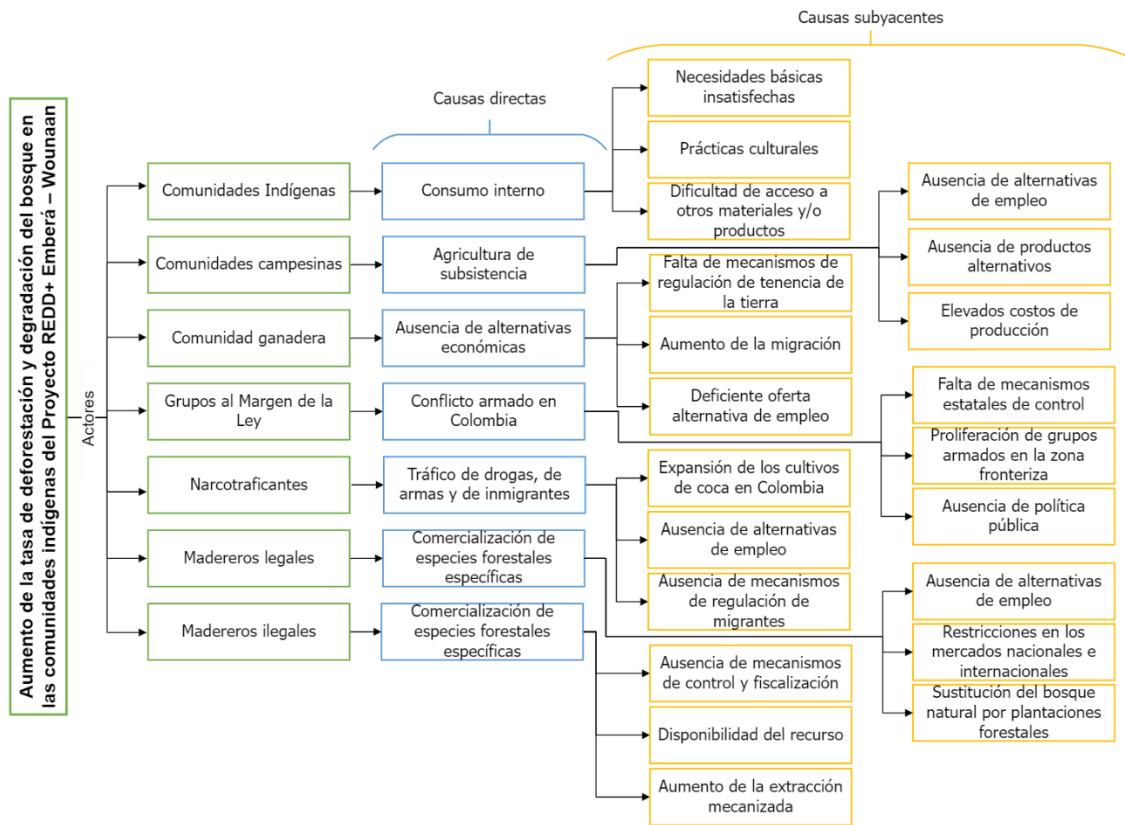
Based on the information described above, interactions and synergies between actors (see **Figure 29**) and direct and underlying causes are identified, establishing for each actor its direct cause and the underlying causes for generating deforestation and forest degradation. According to **Figure 30**, indigenous communities engage in forest exploitation for internal consumption because they have limited access to alternative materials/products, and their basic needs are not adequately met due to deficient economic dynamics, while their cultural practices are based on forest use and utilization. Additionally, other actors who have migrated to the territory, such as peasant communities, engage in subsistence agriculture as their main activity due to limited employment alternatives, difficulties in acquiring other household products, and high

production costs. The livestock community, together, has expanded the agricultural frontier due to underlying causes related to land tenure regulation organisms and mechanisms and the disparity between increasing employment demand and minimal supply.

Additionally, dynamics generated by illegal actors from the border area with Colombia are established, corresponding to groups operating outside the law and drug traffickers responsible for the trafficking of drugs, weapons, and immigrants to the United States. This activity leads to forest degradation due to the opening of roads, overloading the ecosystem, the construction of shelter or camping areas, including the establishment of campfires, and the selective exploitation of fauna and flora. This dynamic is caused by the proliferation of armed groups in the border area, the lack of state control mechanisms, the absence of public policy, the expansion of coca crops in Colombia, the lack of employment alternatives, and mechanisms for regulating immigrant mobility.

Finally, the country's timber sector is established as the main actor, through legal or illegal means, generating a selective demand for timber species, both domestically and internationally. This occurs due to the availability of resources, the absence of employment alternatives and control and monitoring mechanisms, the increase in mechanized extraction requiring the opening of greater road density with specific characteristics for the proper mobilization of necessary machinery, and the increase in forest plantations in natural forest areas, with the entry into force of Law No. 24 of 1992, which establishes incentives and regulates reforestation activity in the Republic of Panama. This law also grants benefits for the establishment of forest plantations such as exemption from payment of import duties and other fees for machinery and equipment, property tax, real estate transfer tax, income tax, among others.

Figure 30. Diagram of actors and causes of the REDD+ Emberá Wounaan project.



Source: CO<sub>2</sub>CERO S.A.S., 2022.

These driving factors of deforestation and degradation strengthen the implementation of the REDD+ Emberá Wounaan Project, with the aim of generating a positive impact on indigenous communities in the project area, through compliance with the Cancun Safeguards (see REDD+ Safeguards (For REDD+ projects) section), recognizing the rights of communities and their role as guardians of the forest and its resources. The establishment and development of REDD+ activities in this project seek to mitigate the occurrence of direct and underlying causes, and prevent the manifestation of some effects that influence the social, economic, and natural context, in addition to its general objective of reducing the deforestation and degradation rate of forests in the Emberá Wounaan Region. Therefore, to achieve these objectives, activities have been consolidated (See lower part of [Figure 31](#)) such as reforestation and commercial restoration, implementation of sustainable productive models, community planning and development, project management, finances, and resource administration, among others.

Furthermore, with the fulfillment of the general objective, conducive environments are generated for the development of additional activities that become positive impacts, strengthening governance structures and administration, socio-economic dynamics in the territory, increasing forest economic alternatives, and improving carbon reservoirs (See upper part of **Figure 31**).

**Figure 31.** Diagram of Objectives and Activities of the REDD+ Emberá Wounaan Project.



Source: CO<sub>2</sub>CERO S.A.S, 2022.

## 7.6 Deforestation and degradation chain of events

Through the development of various chapters analyzing deforestation and degradation factors, it is possible to identify a series of interconnected events that lead to effects on forest cover within the Emberá Wounaan Region. The territorial diagnosis conducted to consolidate the direct and indirect impact of deforestation on the territory spatially and temporally highlights the variables contributing to the deterioration of forest cover. Additionally, it brings to light internal situations involving communities and driving the use of forest resources as a source of supply, security, and survival.

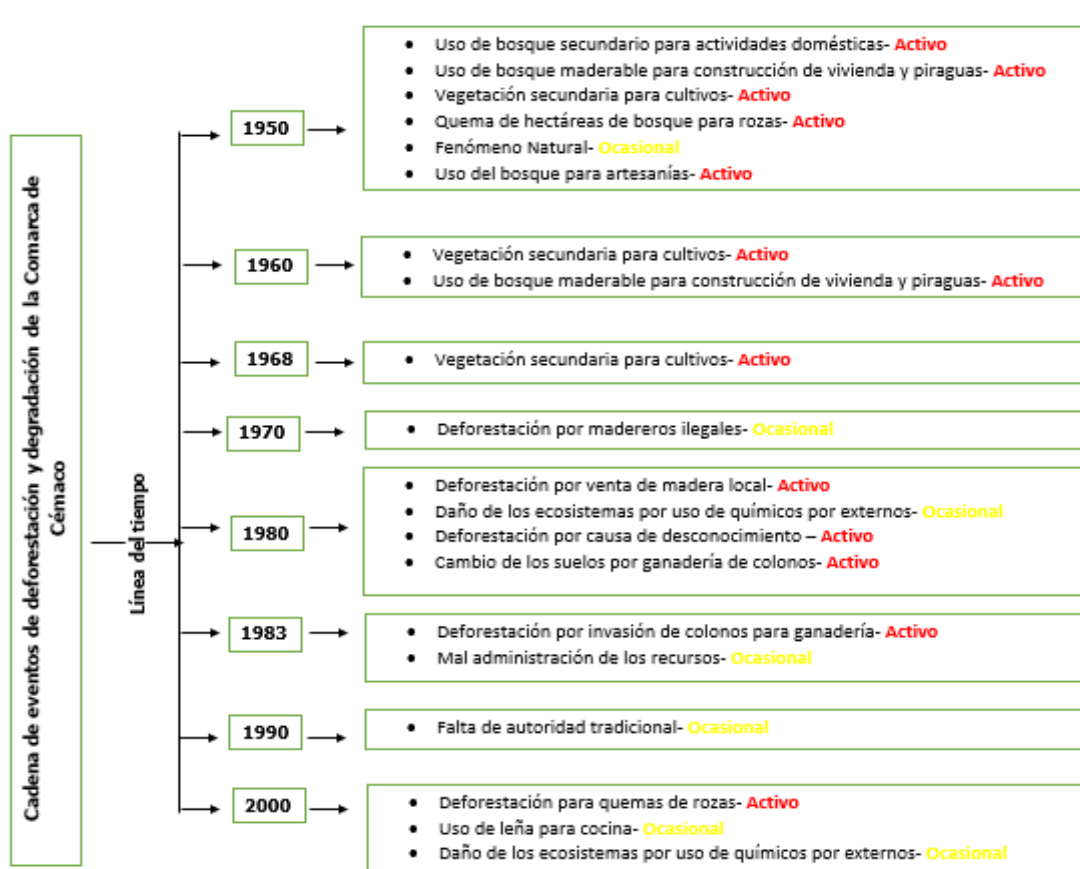
The relationships and synergies configure diagnostic elements within a group of manifestations in the territory, connecting actors, activities, and effects in a single scenario, affirming the interrelation between environmental elements and the local population, all ultimately resulting in damage to natural capital. Identifying these events and causes guides the design of REDD+ activities for the project, aiming to mitigate their effects over longer periods to prevent greater damage and, in the case of the project, loss

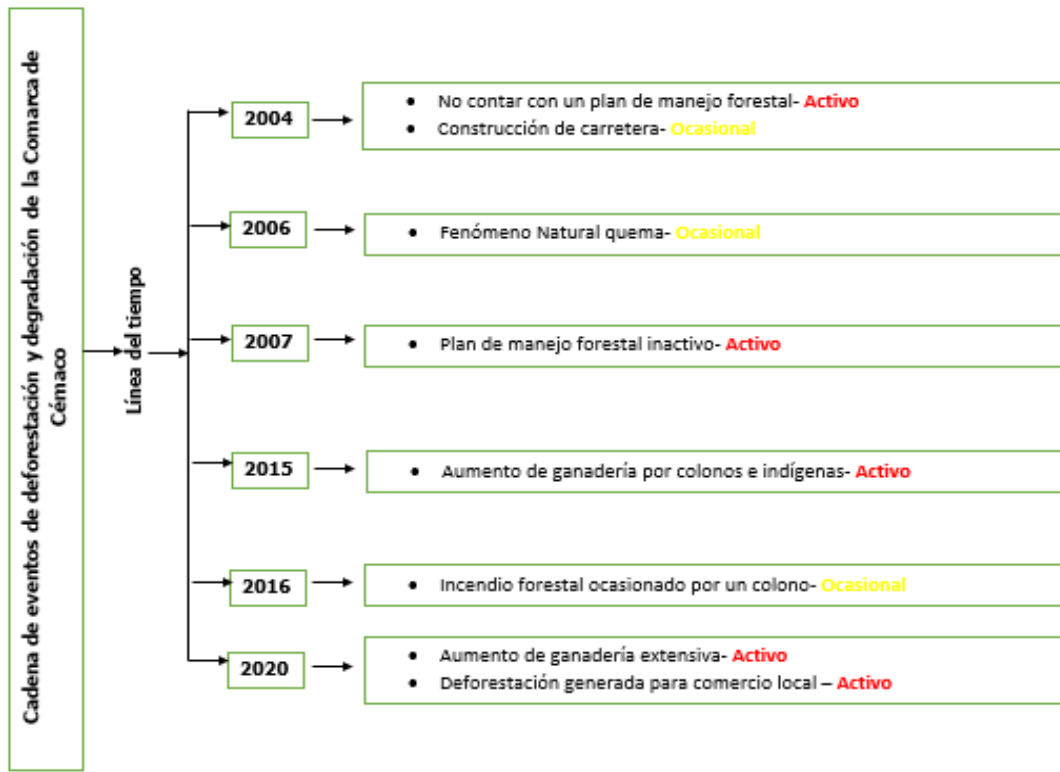
of sustainability. Consequently, cause-effect diagrams are consolidated with their corresponding involved actors, precisely highlighting chains of events.

From the analysis of the drivers workshops generated by the communities, it is identified that activities which have been significant contributors to the deforestation currently affecting the Darién territory, directly impacting the living conditions of the Emberá Wounaan.

According to the information, currently the Cémaco Region presents eighteen (18) active activities within the territory, factors exerted by communities and external actors that negatively affect environmental protection and conservation. However, it is also evident that through individual and collective will, ten factors have been reduced. This reduction is due to community concern about changes in land, soil, food security, and forest loss that have been occurring (Figure 32).

Figure 32. Chain of events of deforestation and degradation in the Emberá Wounaan Region.





Source: B-Terra Corp, 2022.

On the other hand, based on the information generated by the communities of the Sambú Region, fourteen (14) active activities and two (2) occasional ones are reflected, which, like in Cémaco, are factors exerted by the communities and external actors that negatively impact the protection and conservation of the environment. Additionally, two (2) suspended activities are observed as positive outcomes, which were previously of great relevance for the environmental damage caused (**Figure 33**).



Figure 33. Deforestation and Degradation Chain in the Sambú District.



Source: B-Terra Corp, 2022.

## 8 Risk management

In this chapter, risks related to the implementation of activities in the REDD+ Emberá Wounaan project are evaluated. These activities are proposed for the reduction of emissions from deforestation and forest degradation in the Emberá Wounaan Region and its inhabitants. It is important to clarify that to consolidate this analysis, the risk management tool for permanence developed by the BioCarbon Registry in its version 1.0 is used.

Considering that risks can arise in environmental, financial, and social domains, possible measures were evaluated and designed to manage them. Below, each of the threats mentioned is defined, according to the proposal by the General Directorate of the National Civil Protection System (DG-SINAPROC, 2020).

- Environmental: Eventuality in which an activity related to the project causes environmental deterioration, deforestation, irrational exploitation of natural

resources, exposure to toxic contaminants, loss of biodiversity, and disruption of the self-recovery of the ecological system.

- Social: Eventuality in which an activity related to the project generates organizational and knowledge weaknesses in organizations, institutions, governments, social groups, inequality, or discrimination, etc.
- Financial: Eventuality where an activity related to the project generates a lack of sufficient economic resources to assume losses in a risk event, as well as the mismanagement of these resources. It includes the economic capacity of individuals, institutions, and the Comarcal government to prevent or address an event.

Risks can be categorized following two aspects:

- According to the level of control that Comarcal authorities and project advisors have over each potential or present risk:
  - a. Within their Control Area: Mechanisms for mitigation exist or can be created.
  - b. Within their Influence Area: There is no direct control, but influence can be exerted on those who do have control.
  - c. Within the No Influence Area: There is no way to control or influence the causes of the risks at the moment.
- According to the level of impact of the environmental or social risk of the activity:
  - a. High Potential Impact.
  - b. Moderate Potential Impact.
  - c. Low Potential Impact.

It becomes necessary to adopt a component of the forest management system within the Comarca, which allows for the management, monitoring, evaluation, and tracking of any present, potential, or unforeseen risks. When a risk is not anticipated, it is referred to as anomalies or chronic problems (based on their magnitude and presence over time) and should be addressed through a participatory methodology involving policies, guidelines, procedures, and tools that, in turn, allow for scientifically addressing the identified risks (incorporating ancestral knowledge).

Therefore, this set of mechanisms will be included in an Environmental, Social, and Financial Risk Management System, as a subcomponent of the Forest Management System and Strategic Life Plan of the Emberá Wounaan Comarca. The evaluation of risk according to its control and impact is found in " AUD\_VV\_2022\12\_Reporte de monitoreo\02\_Reporte de monitoreo\REDD+ Emberá

Wounaan\_MonitoringReport\_V9.docx"13.1.5 *Non permanence risk monitoring*" as per the analysis of the development team and mitigation strategies.

### 8.1 Reversal Risk

To prevent the risk of reversal, a contract was executed on December 14, 2021, between B Terra Corp and CO<sub>2</sub>CERO SAS, with an initial duration term of 30 years, corresponding to the implementation period of the initiative. The contract includes penalty clauses for non-compliance by the parties and a clause that in case any change in circumstances occurs, affecting the project substantially, the Parties to the contract must cooperate and make their best efforts to allow its continuation. Refer to "AUD\_VV\_2022\01\_Acuerdos\02\_Acuerdos empresas\Contrato\_BTerra-CO<sub>2</sub>CERO.pdf

Similarly, the commitment of the communities of the Emberá Wounaan Comarca, represented by the General Congress and its Regional Congresses, has been indicated under a contractual figure, ratifying the execution period of the initiative together with responsibilities, rights, and corresponding distribution of benefits for a period of 30 years (See folder 1\_Acuerdos\Acuerdo comunidad\Contrato\_B Terra\_Emberá.pdf).

Additionally, Biocarbon Registry applies a direct discount, maintaining a reserve of 20% on the total quantified greenhouse gas emission reductions for each verified period. This is done to compensate for the effects on project limits due to the occurrence of risks (BioCarbon Registry, 2021). As management measures for reversing progress and achievements in the environmental domain, an approach is made to a Management Information System based on Key Performance Indicators, favoring continuous monitoring and early and effective intervention, allowing for the mitigation of the root cause of each barrier, risk, or threat that arises, applying the inductive method and the ancestral knowledge of the communities of the Comarca. In the social sphere, the appropriation of the Emberá Wounaan Comarca's Strategic Life Plan 2022-2052 and the institutionalization of the Sustainable Permanent Education System can be carried out. Finally, to comply with the necessary requirements for managing the risk of reversal, the Conformity Assessment Body (CAB) provides professional liability insurance that covers the validation and verification processes of the projects.

## 9 Environmental Aspects

Following the guidelines defined in the Environmental Net Impact Assessment and Socio-environmental Safeguards tool of Biocarbon Registry version 1.0, and in order to analyze the predictable effects on biodiversity and ecosystems within the project boundaries, an environmental assessment was conducted based on the categorization of effects using the

methodology developed by Conesa (2010). This methodology assigns an importance value to each effect using value scales for the criteria established by it, allowing them to be classified into different ranges based on their nature. The parameters of this methodology were adapted to fit the specific characteristics of the REDD+ Emberá Wounaan project.

In total, seven (7) criteria were analyzed for negative effects and five (5) for positive effects, as the assessment for recoverability and reversibility criteria was not conducted, as indicated by the Conesa methodology (2010). For all effects, the nature, intensity, extent, persistence, and timing were evaluated. The definition of each criterion and the assessment of environmental effects with the respective justification of the assigned value in the evaluation conducted can be found in "II\_Anexos y complementarios\4\_NNH\01\_Environmental aspect".

**Table 38.** Rating and level of environmental importance of the effects determined in the environmental assessment.

Nº	Effect	Rating	Environmental level of importance
1	Increase in Forest Governance	11	Positive: Low
2	Conservation of forest mass	27	Positive: High
3	Provision of habitats for fauna	33	Positive: High
4	Reduction of pressure on natural ecosystems	29	Positive: High
5	Conservation of biological corridors	27	Positive: High
6	Forest fires	-29	Negative: Moderate
7	Emergencies due to floods or hurricanes	-29	Negative: Moderate
8	Impact on vulnerable or endangered species (terrestrial or aquatic) according to IUCN in the area of the Comarca	-27	Negative: Moderate
9	Soil and water pollution with anthropogenic waste	-27	Negative: Moderate
10	Increase in the construction of unsustainable housing and the existence of traditional housing in precarious conditions	-23	Negative: Moderate
11	Limited knowledge of sustainable forest management within the Comarca	-15	Negative: Irrelevant

N°	Effect	Rating	Environmental level of importance
12	Susceptibility to scams related to carbon markets	-13	Negative: Irrelevant
13	Insufficient access routes to transport forest and agricultural production to consumers	-17	Negative: Irrelevant
14	Inappropriate land use	-36	Negative: Critical
15	Pressure from private timber companies on forest resources	-37	Negative: Critical
16	Illegal logging	-37	Negative: Critical

Source: CO2CERO S.A.S., 2022.

Finally, it is determined that for the REDD+ Emberá Wounaan project, there are five (5) positive effects, of which four (4) were classified as having a high level of environmental importance and one (1) with a low level of environmental importance. Additionally, there are ten (11) negative effects, five (5) moderate, three (3) irrelevant, and three (3) critical.

## 10 Socio-economic aspects

Following the guidelines set forth in the Environmental Net Benefit and Socioenvironmental Safeguards tool of Biocarbon Registry version 1.0, the REDD+ Emberá project seeks, in the course of its development, to generate economic resources that can be used to improve the quality of life of indigenous peoples in accordance with their social dynamics of the territory and ethnic culture, as a result of the protection and conservation of natural forests and the mitigation of GHGs.

Thus, through the participation of project proponents along with beneficiaries, socializations have been conducted to generalize the types of benefits the project can contribute to the well-being of the population. For this purpose, social and economic categories have been determined, allowing for an analysis of the main effects that can arise from REDD activities. The following are the socioeconomic effects of the project.

**Table 39.** Main Socioeconomic Effects of REDD+ Activities.

N°	Component	Categories	Units of Analysis - Socioeconomic Effects
1	Economic	Employability	Hiring of local labor

N°	Component	Categories	Units of Analysis - Socioeconomic Effects
2	Economic	Employability	Access to economic resources
3	Economic	Value chain	Development of agricultural productive projects
4	Economic	Value chain	Development of ethnic productive projects
5	Economic	Value chain	Economic territorial growth
6	Economic	Value chain	Devaluation of the carbon market
7	Economic	Value chain	Misuse of economic resources
8	Economic	Value chain	Abandonment of ventures
9	Social	Territorial development	Community disintegration
10	Social	Territorial development	Strengthening of good governance
11	Social	Territorial development	Community participation
12	Social	Territorial development	Strengthening of land tenure
13	Social	Territorial development	Improvement of roads
14	Social	Territorial development	Recognition of territorial boundaries
15	Social	Security	Incursion of illegal groups or drug traffickers
16	Social	Security	Strengthening of territorial boundary security
17	Social	Inclusion	Participation of children, youth, elderly
18	Social	Inclusion	Gender participation
19	Social	Inclusion	Non-participation of children, youth, women, and elderly
20	Social	Living conditions	Strengthening of community relationships
21	Social	Living conditions	Strengthening of health
22	Social	Living conditions	Strengthening of education
23	Social	Living conditions	Food security
24	Social	Living conditions	Housing improvement
25	Social	Living conditions	Improvement of basic services
26	Social	Living conditions	Strengthening of family welfare
27	Social	Living conditions	Solid waste management
28	Social	Living conditions	Exposure to future pandemics
29	Social	Ethnic conservation and culture	Rescue of cultural activities
30	Social	Ethnic conservation and culture	Loss of cultural identity
31	Social	Ethnic conservation and culture	Disrespect for dignity and cultural diversity
32	Social	Ethnic conservation and culture	Self-rejection of indigenous identity and culture

Source: Compiled by CO<sub>2</sub>CERO S.A.S., 2023.

With the above, seven (7) categories and thirty-two (32) socio-economic effects are identified, which over time favor and strengthen community and territorial dynamics, generating well-being for the population. However, within the analysis, effects are identified that may contradict the real objective of the project, having a negative impact, either on the population or on the territory itself. Therefore, in the "AUD\_VV\_2022\12\_Reporte de monitoreo\02\_Reporte de monitoreo\REDD+ Emberá Wounaan\_MonitoringReport\_V9.docx\9. Socioeconomic aspects" document, the result of the evaluation is found, describing the level of importance and impact of each effect.

For this analysis, a socio-economic evaluation was conducted based on the categorization of effects, adopting the methodology developed by Conesa (2010). This methodology assigns an importance value to each effect using value scales for the criteria established by it, allowing them to be classified into different ranges based on their nature. The parameters of this methodology were adapted to fit the specific characteristics of the REDD+ Emberá Wounaan Project, as seen in (11\_Anejos y complementarios\4\_NNH\02\_Socioeconomic aspect).

It is worth mentioning that the categories and effects were established according to theoretical references from organizations such as the UN, UNICEF, FAO, UNDP, among others, being important contents for the development of ethnic populations. In this way, each category is described in general terms, emphasizing its importance for the project from the social and economic component and how these aspects can impact the environment.

#### 10.1 Employability

Indigenous peoples have historically lived in rural areas and have mainly relied on agriculture and natural resources to sustain themselves (World Bank, 2015). However, nowadays, they increasingly reside in urban areas and work in different economic sectors (Indígena, 2021).

Due to the lack of employment opportunities within indigenous territories, the population opts to migrate to cities in search of better living conditions. However, they are exposed to violations of their basic needs and human rights in urban realities.

On the other hand, in the face of environmental change and crisis, indigenous populations have been affected by changes in natural environments, impacting their farming, fishing, or natural resource utilization processes, which are essential activities for the livelihoods of various families.

Therefore, REDD+ activities aim to strengthen projects aligned with indigenous culture, promoting local labor and enhancing the economic incomes of Emberá and Wounaan

families. Similarly, projects focus on sustainability, reducing impacts on natural resources and ecosystems.

#### 10.2 Productive chains

The territory is not just a framework for the economy but an economic resource. In this sense, it is the quality of the territory that allows technology to intersect with culture; companies to find a conducive environment; the market to translate competition into cooperation, and the economy as a whole to mobilize society and the intentions of each of its members (Campero, 2015).

Under the framework of the project, and according to the communities' prospecting, integrating productive chains based on the knowledge of the population allows for cultural and ethnic recognition at the local and national levels, generating marketable products. These avenues serve as sources of income for the regions and their inhabitants. Likewise, the focus would be on activities that reduce the impact on forests, thereby decreasing deforestation and degradation.

#### 10.3 Territorial development

Territorial development is a perspective that starts by analyzing where social and economic relations take place. Economic activity, people, jobs, and the standard of living are often not distributed evenly throughout the intervention scenario (Mundial, 2020).

Therefore, through the actions of REDD+ activities, the promotion of territorial development is aimed at across social, environmental, and economic components, which are long-term endeavors. For this aspect, it is crucial to identify the basic needs of the population and prioritize them properly, yielding efficient results with quality and real impact.

#### 10.4 Security

According to the rights of indigenous peoples, security is one of the main and key actions for the preservation of communities, where their territorial boundaries, sacred places, and the quality of life of the people are respected (Unidas, 2023)

With the above, it is sought, through the legal regulation of the indigenous territory, to strengthen actions that promote the security of both the territory and the population, as they are affected by activities of external factors that may, over time, undermine their rights and basic needs.



## 10.5 Inclusion

*The EU defines social inclusion as "a process that ensures that those at risk of poverty and social exclusion have the opportunities and resources necessary to fully participate in economic, social, and cultural life, enjoying a standard of living and well-being considered normal in the society in which they live." It emphasizes the right of individuals to "have an associated life as a member of a community" (Jimenez, S.F).*

The project aims to promote the participation of the diverse population of the territories, generating activities that involve knowledge from children to the elderly, as well as emphasizing the importance of women's participation, which is essential for decision-making in the territory. Furthermore, these spaces allow for the generation and strengthening of leaders in different areas, fostering community empowerment for present generations.

## 10.6 Life conditions

Historically, indigenous peoples have been immersed in eventualities where their living conditions have been affected, leading to the loss of traditional knowledge and culture. Likewise, they have been adapting to new ways of life, where in some areas they fail to meet their basic needs.

Therefore, as well mentioned by (Marriaga & Nohora Mercado, 2022), positively impacting the quality of life of communities involves analyzing each of the focal points that are part of this term (health, nutrition, education, economic sustainability). Faced with this reality, it is essential to identify strategies that allow for the improvement of these basic conditions without limiting or disrupting their traditional customs, while respecting their collective, family, and individual rights.

## 10.7 Ethnic and cultural conservation

Indigenous peoples are the primary guardians of the world's forests. Thanks to their ancestral practices, they have ensured the conservation of 80% of the planet's biodiversity, and the forests they inhabit provide one-third of the solution to climate change. Reinforcing respect for their rights, elevating their importance, and incorporating their vision and knowledge of nature are crucial to achieving climate, development, and conservation goals (wwf, 2022).

Understanding the ways of life of the Emberá and Wounaan leads us to analyze the importance of preserving their traditional and indigenous customs for the protection and

conservation of forests, which are fundamental ecosystems for obtaining their basic resources, especially food security, health, and housing.

Therefore, one of the positive effects that REDD+ activities can generate is the strengthening of indigenous governance, where people of all ages can participate and share knowledge and experiences that strengthen community relationships and collective decision-making.

## **11 Consultation with interested parties (stakeholders)**

The REDD+ Emberá Wounaan project ensures, in accordance with the safeguards of Cancun, the flow of information, respect for culture, and free, prior, and informed consent. Thus, the following processes and activities are described to achieve the phases of consultation and approval within the territory, which align with the process outlined in [11\\_Anexos y complementarios\8\\_Guia\\_AcercamientoSocial\\_Emberá Wounaan\\_V2.pdf](#)

### **Project idea.**

The initial consolidation of the REDD+ project idea emerged between the managing and technical partners (B-Terra and CO<sub>2</sub>CERO S.A.S.) as a result of an analysis of the regulatory, legal, and technical framework, which was necessary to ensure that the project benefits the community, reduces GHG emissions, and is permanent for a minimum period of thirty (30) years. Ensuring a responsible and committed workflow, these two parties establish a temporary partnership contract (See "*AUD\_VV\_2022\01\_Acuerdos\02\_Acuerdos empresas\Contrato\_BTerra-CO<sub>2</sub>CERO.pdf*"), wherein they commit, according to their abilities, to contribute to the fulfillment and achievement of the objectives of the REDD+ initiative within the national territory, specifically in the Emberá Wounaan Region, involving the districts of Darién, Cémaco, and Sambú.

Within this phase of communication between partners, the percentages of participation related to management and technical application, payment mechanisms, benefit transfer, general project objectives, and certification program based on the analysis of alternatives are defined. From this framework, the first direct communication channel of the project is created, wherein B-Terra establishes a direct relationship with the community or their representatives to gather the necessary information for the design and structuring of the initiative. At the same time, this channel extends to the technical developer, consistently consolidating it with the certification program. The information channels designed in this phase include direct contact with field visits, phone calls, and intermediation through workers of the B-Terra and/or CO<sub>2</sub>CERO S.A.S. company.

Once the essential elements of project structuring and the potential benefits generated by the initiative are consolidated, approaches are made to the communities in order to provide a framework of reference on REDD+ initiatives, their influence on mitigating climate change, and the conservation and improvement of the living conditions of community members through nature-based solutions and payments for results. According to references marked by Henry Andueza Errenuma, approaches to the community are made due to the trust and connection he has with the community, considering his indigenous Sikvani roots and being a philosophy teacher to various indigenous students in the territory. Likewise, community engagement is conducted based on the governance structures of each reserve and the Cancun safeguards, ensuring more open, honest, transparent, and participatory communication, which has generated interest from the population for the development of a REDD+ project within their territory, respecting their culture and customs.

This initial socialization aimed to transfer to the community the idea and importance of implementing a REDD+ project for the development of the territory and the improvement of the quality of life of the indigenous communities of the Emberá Wounaan Region, previously conceived by the managing partner and the technical developer, demonstrating the feasibility and evaluation of the project environment, followed by the monetary and non-monetary benefits in its execution, and additionally, demonstrating the commitment of the communities as a fundamental part for the development of the project, based on good leadership, collective responsibilities, equal conditions, and joint democracy.

**Illustration 1.** Sociabilization of the REDD+ Emberá Wounaan project.





Source: B-Terra Corp, 2022.

For the implementation of this phase, personnel from the B-Terra company were deployed to the territories, ensuring the maximum participation from each community, granting them a representative character, with the aim of generating an internal discussion that could lead to the approval of the initiative within the territory in subsequent stages of visits, understanding the autonomy and respect for tradition in the decision-making process of each community. This development process is presented in **Table 40** (See *11\_Anexos y complementarios\ 1\_Asistencia.pdf*). For the execution of the REDD+ project socializations, the previous procedures before the traditional authorities were taken into account, as well as methods and communication channels with the communities.

**Table 40.** Some events of socialization with the Emberá Wounaan Comarca.

Date	Topic	Location	Community
April 26, 2016	Presentation of conservation project idea	Hotel Continental, Panama City	Unión Chocó Vista Alegre

Date	Topic	Location	Community
January 20, 2020	Discussion on points proposed by timber company with pro-road committee and B-Terra Corp.	Cirilo Guaynora District	Unión Chocó
April 5, 2021	Training session	Cirilo Guaynora District	Unión Chocó
September 12, 2021	Meeting of communities in the Cirilo Guaynora Corregimiento	Panama City, Omar Torrijos Park	Vista Alegre Unión Chocó Puente Capetí
November 5 and 6, 2021	First seminar workshop on climate change, REDD+, and carbon market.	Cirilo Guaynora District	Capetuirá
December 30, 2021	Training on climate change and carbon market with the Nokora Council	Panama City, Street Mall, B-Terra Office No. 522	Nokora council Emberá Wounaan District
January 18, 2022	Socialization workshop	Cirilo Guaynora District	Meteti
February 8, 2022	Socialization workshop	Lajas Blancas District	Nuevo Vigía
February 20, 2022	Socialization workshop	Lajas Blancas District	Bajo Puru
March 24, 2022	Socialization workshop	Manuel Ortega District	La Esperanza
March 24, 2022	Socialization workshop	Manuel Ortega District	Barranquillita
March 25, 2022	Presentation by B-Terra Corp. and Panama Canal Life Foundation	Lajas Blancas District	Bajo Chiquito- Tuqueza
April 5, 2022	Socialization workshop	Cirilo Guaynora District	Unión de Choco
April 5, 2022	Socialization workshop	Lajas Blancas District	Villa Caleta
April 12, 2022	Socialization workshop	Cirilo Guaynora District	Vista Alegre
April 13, 2022	Socialization workshop	Cirilo Guaynora District	Unión Chocó y Puente

Date	Topic	Location	Community
April 13, 2022	Socialization workshop	Cirilo Guaynora District	Capetí
April 14, 2022	Focus groups	Panama City, Street Mall, B-Terra Office No. 522	President Nokora, General Chieftain, Congress President and Team
April 25, 2022	Meeting with new authorities of the Comarca	Panama City, Street Mall, B-Terra Office No. 522	General Chieftain Cirilo Guainora President
July 22, 2022	Workshop with commission appointed by the chief	Panama City, Street Mall, B-Terra Office No. 522	District Authorities
July 30, 2022	Workshop with commission appointed by the chief	Panama City, Street Mall, B-Terra Office No. 522	District Authorities
August 5, 2022	Workshop with commission appointed by the chief	Panama City, Street Mall, B-Terra Office No. 522	District Authorities
August 13, 2022	Presentation of strategic plan of the Emberá Wounaan Comarca	Panama City, Street Mall, B-Terra Office No. 522	General Chieftain
October 25, 2022	Socialization workshop	Manuel Ortega District	Corozal
October 26, 2022	Extraordinary minutes of the Board of Directors of Cémaco and the Regional Chief of Cémaco	Official headquarters of the Emberá Wounaan General Congress	Salto de Chucunaque
October 25 and 26, 2022	Information forum and resolution of current concerns regarding B-Terra in communities.	Río Sábalo District	Puerto Indio Community (Sambú); Corozal, Lajas Blancas, and Baja Puru Communities (Cémaco)
November 11, 2022	Meeting with General Congress, Regional Congresses of Cémaco and Sambú, and Nokora Council	Panama City, Hotel Costa Inn	Legal Representatives of the Emberá District

Date	Topic	Location	Community
November 22, 2022	Project socialization with General Congress Board	Panama City, Street Mall, B-Terra Office No. 522	General Congress Board
November 24 and 25, 2022	Regional Congress of Sambú	Río Sábaló District	Puerto Indio
December 5, 2022	General Congress	Panama City, Sky Park Building	General Congress Board
December 16 and 17, 2022	Regional Congress of Cémaco	Cémaco District	Lajas Blancas Community

Source: CO<sub>2</sub>CERO S.A.S., 2022.

### **Stablistment of agreements.**

Once socialized with the legal representatives of each community in the two districts, a deadline is granted for the Nokora Councils, General Congress Board, District Authorities, and General Chieftain, representative authorities for decision-making, to deliberate the possibility of establishing a REDD+ project model in their territory, taking into account the factors of positive and negative impacts that may arise. In this way, an approach is made to ratify: firstly, the related concepts associated with the project, followed by profiling the development possibilities, and finally, the decision made by both the communities in general and the legal representatives of Cémaco and Sambú.

It is worth mentioning that the agreement is a contractual model that commits the communities and the associated developers in the different phases of diagnosis, design, execution, evaluation, and monitoring of the project's development. Likewise, the managing partner is the guarantor figure of the process, generating joint and collective work supported by technical teams in the social and environmental areas, whose results largely depend on the performance of the communities in the execution of alternative and sustainable activities capable of reducing emissions from deforestation and degradation.

**Illustration 2.** Establishment of agreements with decision-making representatives of the Comarca.



**Source:** B-Terra Corp, 2021.

Additionally, the agreement presents the bases of benefit distribution mechanisms, commitments, and responsibilities of the parties, ensuring compliance with principles of equality, gender equity, and inclusion, according to the UN; likewise, it is stated and confirmed that the ownership of the reduced GHG emissions is the responsibility of all the involved communities (*see 1\_Acuerdos\Acuerdo comunidad\Contrato\_B Terra\_Emberá.pdf y tabla 35*).

### **Analysis of deforestation and forest degradation factors**

Considering the Cancun safeguards, as per (Camacho A., 2017), Full and effective participation and respect for traditional knowledge and rights of the communities are



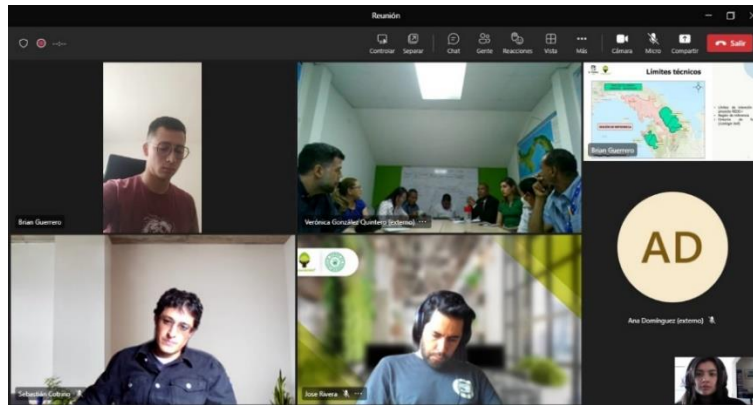
linked to the communities as holders of the initiative, in its design and structuring, as well as in the creation and definition of the project's objectives, according to the specific needs of each community and the territory in general. To this end, a territorial diagnosis is conducted, in which the economic, social, and cultural activities generating deforestation and forest degradation, their underlying causes, and their effects on well-being are identified.

With the collection of data from primary sources, a model of direct communication is consolidated, which is integrated into the development of the project document, providing the developer with elements to structure and establish action plans and activities for reducing deforestation and forest degradation, as well as improving the living conditions of ethnic communities, with greater certainty given the level of recognition acquired. The methodology applied is described in Folder 8\_Informacion de campo\Revisiones\Anexo\_AnalisisAgentesdefDeg\_V1.docx resulting in the identification of the main causes and factors of deforestation, described according to their temporality, actor, frequency, and current manifestation, together with a prospective analysis indicating community interests and possible project activities.

### **Socialization to environmental authorities**

Considering the importance of the functionality of environmental authorities within the territory and at the national level, they are regarded as fundamental external actors for the project's execution. Therefore, the objectives of the government and regulatory entities regarding the REDD+ initiative are taken into account. This is aimed at aligning objectives and designing activities in accordance with the normative, legal, social, cultural, economic, and environmental framework of ethnic communities. The development of socializations with environmental authorities is educational in nature, aiming to introduce the generalities of the project (objectives, scope, potential benefits, and project activities), as well as establishing channels and communication links between the institution's actors and those involved in the project. This is intended to create a favorable context across various aspects that involve the initiative (legal, normative, social, cultural, and economic).

**Illustration 3.** Presentation held at the Ministry of Environment of Panama.



Source: CO<sub>2</sub>CERO S.A.S., 2023.

### Scope of consultation with stakeholders

Once all the stages of socialization and information transfer have been completed, the goal is to ensure transparent and accurate information to the community. This allows them to understand the commitment and responsibility involved in participating in REDD+ projects and implementing activities associated with reducing deforestation and forest degradation. The second scope is to provide stakeholders outside the territory with information that allows them to validate and verify that the initiative complies with the guidelines set by the UNFCCC, the certification standard, and related national strategies, shaping the scenario towards alignment of objectives of different normative and planning instruments at the national level. Finally, it confirms that the initiative falls within the framework of compliance with the Cancun safeguards, with free, prior, and informed consent being the fundamental pillar of engagement and implementation of activities with rural communities. Within this project, it is possible to identify annexes related to assistance in different engagement spaces, photographic reports, and assembly minutes for events involving multiple actors, as well as contractual documents ratifying decisions made in different consultation spaces with results oriented towards the execution of the initiative (See *11\_Anejos y complementarios\1\_Asistencia*).

#### 11.1 Summary of comments received

According to the social management developed by B-Terra Corp, during the stages of socialization and consolidation of REDD+ Emberá Wounaan project, concerns were identified from the community regarding technical, social, and economic issues. Based on this description, the following roadmap shows the questions asked by the community and

the responses provided by B-Terra Corp (See 11\_Anexos complementarios\6\_Anexo\_Consolidado de preguntas\_ProyectoREDD+.pdf.).

## 11.2 Consideration of comments received

With the commitment to be the effective communication channel between external parties to the Emberá Wounaan Comarca during the development process of the initiative and its inhabitants; within these communications and reaffirming the ownership of the initiative by the districts, they have the possibility to request explanations and accountability spaces at any time and according to their needs. The latter, mandatory, will be carried out at least once a year. Likewise, the consent agreements signed by the communities belonging to the Emberá Wounaan comarca, where the project's acceptance is stated, are described in 1\_Acuerdos\01\_Acuerdo comunidad". Additionally, a virtual PQRS mechanism is currently being developed through the email [PQRS.REDD@CO2CERO.CO](mailto:PQRS.REDD@CO2CERO.CO), which will be directly managed by the company CO2CERO S.A.S. Finally, it should be noted that these mechanisms must go through the development phase before being disclosed and approved through the participation and consensus of the entire comarca before starting their implementation process.

## 12 Sustainable Development Goals (SDGs)

At the local level, Panama adopted the 2030 Agenda for Sustainable Development during the Sustainable Development Summit held at the 70th United Nations General Assembly in New York in 2015. This agenda sets forth transformational perspectives in the social, economic, and environmental frameworks of 193 Member States, encompassing 17 Sustainable Development Goals (SDGs) aimed at ending poverty, inequality, and injustice while addressing climate change.

To monitor the progress towards achieving the SDGs at the national level, Panama annually publishes the National Strategic Plan in collaboration with the United Nations Development Programme. This plan was ratified by Executive Decree No. 393 in September 2015, consolidating the strategic axes that the country aims to pursue to fulfill the 2030 agenda in the state's vision. It emphasizes clearly defined public policies and relevant actions aligned with the spheres of the Sustainable Development agenda.

- Good life for all.
- Grow more and better.
- Environmental sustainability.
- Democracy, institutionalism, and governance.

- Strategic partnerships for development. (Consejo de la Concertación Nacional para el Desarrollo, 2017).

At the project level, indicators measuring the project's contribution to the SDGs are presented through the BCR's tool for determining contributions to the Sustainable Development Goals in its version 1.0. This contribution is made through the REDD+ activities designed and implemented by the project during its execution period, with results presented in the Monitoring Report / Contribution to SDGs. **Table 41**, provides a summary of the applicable SDG indicators for the initiative, which are aligned with the National Strategic Plan with a State Vision "Panama 2030" developed by the National Development Consultation Council in conjunction with the United Nations Development Program (UNDP). It is important to clarify that some of these indicators are applied with restrictions in their manifestation, given the scale at which they are proposed by the tool (International) and their relationship with the scale at which the project is applied (Regional). To review the REDD+ activities, refer to *2\_Cobeneficios/ 3\_Actividades REDD+\_Emberá Wounaan*.

**Table 41.** Indicators of Sustainable Development Goals (SDGs) related to the initiative.

SDG	Indicator	Variable	Strategic axis according to the National Strategic Plan
2. Zero hunger	2.a.2	Total official flows of resources (official development assistance plus other official flows) allocated to the agricultural sector	Good life for all
4. Quality education	4.1.1	Completion rate (primary education, first cycle of secondary education, and second cycle of secondary education)	Good life for all
	4.3.1	Rate of participation of youth and adults in	Good life for all

SDG	Indicator	Variable	Strategic axis according to the National Strategic Plan
		formal and non-formal education and training in the last 12 months, disaggregated by sex	
5. Gender equality	5.1.1	Determine whether there are legal frameworks to promote, enforce, and monitor gender equality and non-discrimination	Good life for all
	5.5.2	Proportion of women in managerial positions	Good life for all
6. Clean water and sanitation	6.1.1	Proportion of the population using safely managed drinking water services	Environmental sustainability
13. Climate action	13.2.1	Number of countries that have communicated the establishment or implementation of an integrated policy, strategy, or plan that increases their capacity to adapt to adverse effects of climate change and promotes climate resilience and low greenhouse gas emissions development without compromising	Environmental sustainability

SDG	Indicator	Variable	Strategic axis according to the National Strategic Plan
		food production (e.g., national adaptation plan, nationally determined contribution, national communication, or biennial update report)	
15. Life on land	15.1.1	Forest area as a proportion of total land area	Environmental sustainability
	15.1.2	Proportion of important sites for terrestrial and freshwater biodiversity included in protected areas, disaggregated by ecosystem type	Environmental sustainability
	15.2.1	Progress towards sustainable forest management	Environmental sustainability
	15.3.1	Proportion of degraded land compared to total land area	Environmental sustainability
	15.4.1	Important biodiversity sites in mountains included in protected areas	Environmental sustainability
	15.4.2	Mountain green cover index	Environmental sustainability

SDG	Indicator	Variable	Strategic axis according to the National Strategic Plan
	15.5.1	Red List Index	Environmental sustainability

Source: Compilado por CO2CERO S.A.S., 2022.

### 13 REDD+ Safeguards (For REDD+ projects)

Below are some relevant approaches for the consolidation process of assessing and verifying compliance with socio-environmental safeguards, which facilitate the completion of the tool to demonstrate compliance with the REDD+ safeguards proposed by the BioCarbon Registry in its version 1.1.

The REDD+ safeguards of the UNFCCC constitute the common global framework and must be applied to all REDD+ activities. Decision 1/COP.16 paragraph 69 states that all REDD+ measures must be carried out in accordance with the safeguards of the Convention.

The term 'safeguard' is common in the language of financial institutions such as the World Bank. They refer to 'safeguards' as "measures to anticipate, minimize, mitigate, or otherwise address the adverse impacts associated with a given activity."

Although there is a series of multilateral-focused safeguards, such as those adopted by the United Nations Framework Convention on Climate Change (UNFCCC); those of the World Bank used and adapted by the Forest Carbon Partnership Facility (FCPF), the Forest Investment Program (FIP), and the Global Environment Facility (GEF), and the UN-REDD Social and Environmental Criteria and Principles, the international performance assessment of REDD+ Strategies is based on the Cancun safeguards of the UNFCCC.

The international performance of REDD+ is based on compliance with the safeguards agreed upon in COP. 16. The Strategy must be designed to ensure its approach and compliance. To access financing, countries must demonstrate that they have an Information System that reports on the approach and compliance with these safeguards.

The Convention's safeguards originate from the recognition that the implementation of REDD+ can pose significant environmental and social risks, as well as an opportunity to

promote multiple benefits. These safeguards cover a wide range of issues, including good forest governance, respect for the rights of local communities and indigenous peoples, protection of biodiversity, and the sustainability and integrity of emissions.

Regarding the benefits achievable through the approach and compliance with the safeguards, environmental benefits can be mentioned (conservation and sustainable use of biological diversity, improvement of water resources, provision of timber and non-timber products), socio-economic benefits (improvement in livelihoods - environmental, cultural, social, and economic -, capacity and skills strengthening - education for human empowerment -, inclusion of women, youth, and children, strengthening of forest governance, contributions to food and nutritional security, improvement of healthy lifestyles), and cultural and traditional benefits in terms of respect and appreciation for ancestral and traditional knowledge.

The seven safeguards adopted at COP16 (Cancun, 2010) are a set of general principles, so it can be inferred that it will be the countries responsible for interpreting their scope and purpose and implementing them according to their own national context.

The REDD+ safeguards of the UNFCCC reflect obligations related to human rights, environmental protection, and governance; for example, safeguard (a) links REDD+ objectives with those of international conventions and agreements, and (d) expresses relevant international obligations and makes direct reference to the United Nations Declaration on the Rights of Indigenous Peoples.

**Table 42.** REDD+ Safeguards.

Safeguard	Text (UNFCCC, COP 16, Appendix I)
a)	The complementarity or compatibility of measures with the objectives of national forest programs and international conventions and agreements on the subject.
b)	Transparency and effectiveness of national forest governance structures, taking into account national legislation and sovereignty.



Safeguard	Text (UNFCCC, COP 16, Appendix I)
c)	Respect for the knowledge and rights of indigenous peoples and members of local communities, considering relevant international obligations and national circumstances and legislation, and bearing in mind that the United Nations General Assembly has adopted the United Nations Declaration on the Rights of Indigenous Peoples.
d)	Full and effective participation of stakeholders, particularly indigenous peoples and local communities, in the measures mentioned in paragraphs 70 and 72 of this decision.
e)	Compatibility of measures with the conservation of natural forests and biological diversity, ensuring that those mentioned in paragraph 70 of this decision are not used for the conversion of natural forests, but rather serve to incentivize the protection and conservation of those forests and the ecosystem services derived from them, as well as to enhance other social and environmental benefits.
f)	Adoption of measures to address the risks of reversal.
g)	Adoption of measures to reduce emissions displacement.

Source: Compiled by CO<sub>2</sub>CERO S.A.S., 2022.

### 13.1 Indicators as a part of an information systems that monitors a certain activity or process

Without an indicator system, it is impossible to know whether something is improving, worsening, or staying the same over time as a result of certain activities. Conversely, with a timely and well-designed information system based on indicators, the participation of all involved parties is facilitated, assumptions and subjectivities are reduced, improvement or mitigation initiatives can be implemented, and the possibility of reacting to crises blindly and reactively is reduced.

1. **Definition:** An indicator is a variable or set of variables to monitor for a specific goal or objective definition, such as greenhouse gas emissions, deforestation, forest programs, laws, reversal, cost, security, biodiversity.
2. **Reference Level:** It is the starting point from which the project or improvement activity begins to meet the planned goal. It can be historical, standard, theoretical, customer (internal and external) or supplier (internal and external) requirement, competition, governmental requirement (national or international), consensus.
3. **Goal:** It expresses the value of the variable that is intended to be controlled (improved or maintained) in terms of results within a specified period.
4. **Mathematical Formula:** Mathematical expression or equation to measure the indicator's results at the monitoring moments of the system.
5. **Responsibility:** It is the designation of who or whom will collect the information, analyze it, and take actions if the trend shows unfavorable behavior according to the goal.
6. **Sources of Information and Instruments:** When and how data will be obtained, where it will be taken, and with what instrument data will be collected (balance, survey, professional recording, satellite imagery, financial balance...).
7. **Periodicity:** It is the definition of the frequency at which data collection will be carried out, and when they will be presented (daily, weekly, monthly, annually, biennially, every five years...).
8. **Processing and Decision-Making System (Management of Indicators):** It is the methodology used to present the results of the indicators, how actions will be taken and by whom, how actions will be monitored, and how the effectiveness of the system or project will be evaluated.}

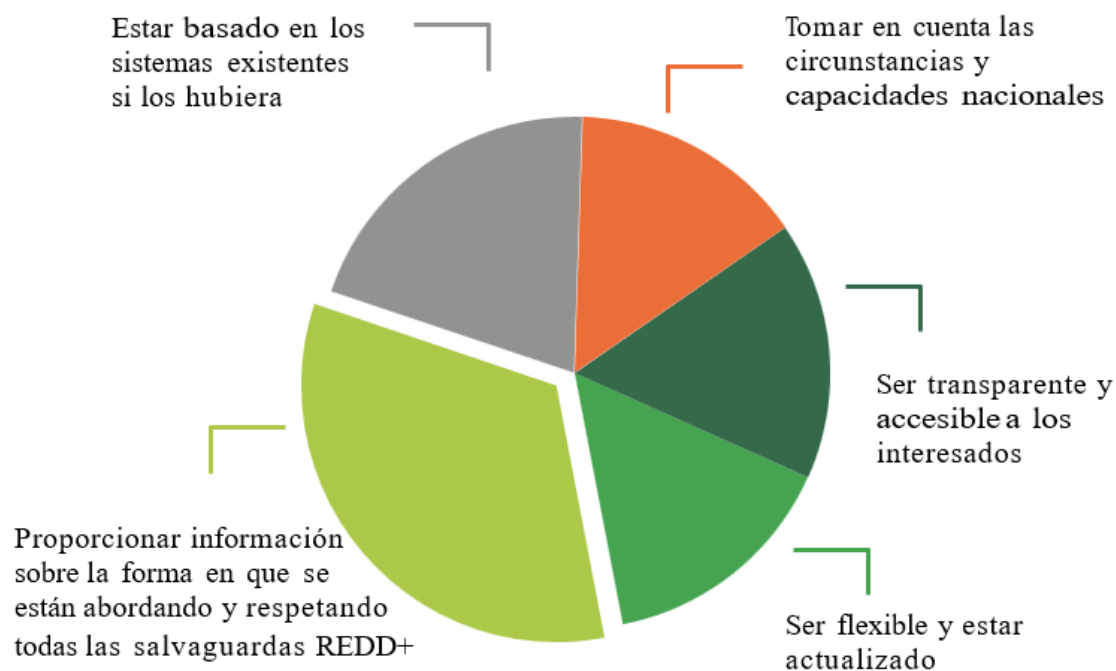
### 13.2 About a REDD+ safeguards information system

The Conference of the Parties to the United Nations Framework Convention on Climate Change (UNFCCC) establishes that developing countries, when developing and implementing their REDD strategies, must address the safeguards defined in paragraph 2 of Appendix I of the Conference of the Parties 16. Similarly, it urges developed countries, through their bilateral and multilateral mechanisms, to support the development of strategies that include the analysis of safeguards (COP 16, paragraph 76).

Developing countries opting to implement REDD+ strategies are undertaking a national commitment, which implies the obligation to report on the addressing and compliance with REDD+ safeguards. This obligation is reinforced by conditioning the provision of resources on the existence of a Safeguard Information System. The information from countries must be generated by established official mechanisms, in order to provide information that accurately reflects how safeguards are addressed and respected. Not all sources of information will necessarily be valid unless they can be classified as official

information. Therefore, the system is an integral part of the REDD+ Strategy. This system is the fourth component of REDD+ as clearly stated in subparagraph d) of paragraph 71 of COP 16 decision. Consequently, the system will address the information needs of legitimate stakeholders.

**Illustration 4.** Components of a socio-environmental safeguards system.



**Source:** Decisión 2/COP. 17 párrafo 2.

In the case of Panama, there is not yet a proper national REDD+ Safeguards Information System (SIS), but rather a regulatory framework developed in 2019, titled Panama's Safeguards Information System (SIS) within the REDD+ project framework. This was done with the assistance of UNDP and the Forest Carbon Partnership, outlining the elements for interpreting the safeguards in the national and international context, in accordance with the relevant legal framework applicable to the country and the scope of its application, as well as the components to be considered in such a system. This complements the First Summary of Safeguards Information for REDD+ in Panama (2009 – 2021), where Panama's initial approach to safeguards is described, detailing the main advances in the REDD+ preparation process and early implementation actions undertaken between 2009 and 2022. Its main focus is on how the safeguards are addressed and respected in implementation.

### 13.3 Administration of safeguards indicators

Managing indicators requires following a methodology to make good use of their information, especially key performance indicators (KPIs), and thereby achieve real improvements in the development of the REDD project regarding Safeguards.

This design serves as guidance for evaluating the implementation of safeguards according to the tool proposed by BioCarbon Registry in its version 1.1. In this way, necessary contextual approaches are made to recognize the dynamics of socio-environmental safeguards in the country, and which direct and indirect metrics may be compatible, leading to a more accurate assessment that over time may complement national requirements based on commitments to a National Safeguards System (NSS). The objectives leading to this analysis and its consistency with other instruments include:

- Integrate and report information on the approach to and compliance with REDD+ safeguards in the Project within the Emberá Wounaan Territory, aiming to guide decision-making related to the fulfillment of national and international policy frameworks for the management of forest resources.
- Integrate and report information on Multiple Benefits, Other Impacts, and Management, both socio-environmental issues and those related to the rights of the Emberá and Wounaan populations living within the Territory.
- Collect relevant information for the construction of information reports to be delivered to national authorities and international organizations on safeguards and Multiple Benefits associated with the Project.
- Provide information for decision-making at the comarcal (local) and national levels.

To demonstrate compliance with the Cancun Safeguards, the methodology suggested in the BioCarbon Registry's Tool for Demonstrating REDD+ Safeguard Compliance (2022) version 1.1 was developed, which is found in *11\_Anexos y complementarios/4\_Herramienta de Salvaguardas\_REDD+ Emberá Wounaan\_v4*. This tool demonstrates compliance with the requirements established for each safeguard during the design, structuring, and implementation of the REDD+ Emberá Wounaan project and its activities.

In this case, laws, decrees, or policies aligning with forest management in the Republic of Panama and those referencing climate change mitigation initiatives or strategies were selected. Based on the above approach, complementarity justifies how the project's development aligns with the strategic principles of the analyzed regulations, while compatibility analysis confirms how project activities strive for compatibility and avoid contravening national government provisions according to the requirements of Safeguard 1.

**Table 43.** Safeguard elements and requirements suggested by BioCarbon Registry.

N°	Safeguard	Requirement
1	Complementarity or compatibility of measures with the objectives of national forest programs and international conventions and agreements on the subject.	Show that national forest programs have been considered for the structuring and implementation of the Project and that the Project's actions are complementary to them. (This analysis must be documented).
2	Transparency and effectiveness of national forest governance structures, taking into account national legislation and sovereignty. Providing transparent and coherent information accessible to all stakeholders and updating it regularly. Being transparent and flexible to allow for improvements over time. Building on existing systems, if any.	The Project holder must have tools to ensure effective, transparent, and efficient dissemination of information associated with the Project activities. To do this, they must keep records of the means used for dissemination.
3	Respect for the knowledge and rights of indigenous peoples and members of local communities, taking into account relevant international obligations and national circumstances and legislation, and bearing in mind that the United Nations General Assembly has adopted the United Nations Declaration on the Rights of Indigenous Peoples.	<p>The Project holder must recognize and respect the rights of the communities present in the territory. This must be done according to the minimum applicable legal standards and international declarations regarding the rights of indigenous peoples.</p> <p>The Project holder must implement work meetings with the communities and other mechanisms that allow their involvement in the Project from its pre-feasibility and structuring phase, regarding the integration of traditional ancestral knowledge into the Project.</p> <p>The Project holder may propose new forms of sustainable land use. Additionally, they may restrict certain activities carried out by the communities, provided that they agree to this through an agreement signed by their representatives.</p>
4	Full and effective participation of stakeholders, particularly indigenous peoples and local communities, in the measures mentioned in paragraphs 70 and 72 of this decision.	<p>The Project holder must demonstrate with evidence that they have disseminated, socialized, and shared information with the communities in a transparent, clear, comprehensive, inclusive, and effective manner through appropriate means.</p> <p>The Project holder must demonstrate with evidence that the community had the opportunity to participate, both actively and</p>

N°	Safeguard	Requirement
		effectively, from the feasibility and structuring phase of the Project.
5	Compatibility of measures with the conservation of natural forests and biological diversity, ensuring that those mentioned in paragraph 70 of this decision are not used for the conversion of natural forests, but instead serve to incentivize the protection and conservation of those forests and the services derived from their ecosystems and to enhance other social and environmental benefits.	<p>Project holders must work in coordination with the communities to conserve, protect, restore, and sustainably utilize ecosystems.</p> <p>The activities implemented in the Project must comply with the applicable environmental regulations regarding the use and exploitation of natural resources.</p> <p>The project owner must demonstrate that the project has not engaged in activities that involve the conversion of natural forests into other types of land use.</p>
6	Adoption of measures to address the risks of reversal.	The project owner must take measures to reduce the risks of reversal.
7	Adoption of measures to reduce emissions displacement.	<p>The project owner must identify leaks and their causes and design strategies to: (i) ensure monitoring and control of these, and (ii) minimize them.</p> <p>The project owner must implement response protocols upon identifying leaks and how to control them.</p>

Source: BioCarbon Registry, 2022.

## 14 Other GHG program

The REDD+ Emberá Wounaan Project is the first initiative to be developed in Panama; therefore, there is no evidence that the project or the community is participating in another registry and certification program for projects in the AFOLU sector, as shown in **Table 44**.

## 15 Double counting avoidance

Following international objectives and guidelines set forth in the BCR Standard V 3.1 and the "BCR avoiding double counting of emissions reductions/removals V 1.0" tool from the Biocarbon Registry program, the REDD+ Emberá Wounaan Project aims to prevent double counting of greenhouse gas emission reductions it intends to generate over the

implementation period. This is achieved through the evaluation and search for the presence of registered REDD+ projects in Panama on platforms such as Verra, Biocarbon Registry, Cercarbono, Gold Standard, and COLCX with a cut-off date of August 8, 2023. The result obtained indicates that there are no overlaps of project boundaries nearby with the REDD+ Emberá Wounaan initiative (See [Table 44](#)).

Siguiendo los objetivos internacionales y los lineamientos dispuestos en el Estándar BCR V 3.1 y la herramienta “BCR avoiding double counting of emissions reductions/removals V 1.0” del programa Biocarbon Registry, el Proyecto REDD+ Emberá Wounaan tiene como fin evitar la doble contabilidad de las reducciones de emisiones de GEI que pretende generar en el tiempo de implementación, por medio de la evaluación y búsqueda de la presencia de proyectos REDD+ registrados en Panamá en las plataformas de los programas certificadores Verra, Biocarbon Registry, Cercarbono, Gold Standar y COLCX con fecha de corte del 08 de agosto del 2023. Se obtiene como resultado que no se presentan traslapes de los límites de los proyectos cercanos con la iniciativa REDD+ Emberá Wounaan (Véase [Table 44](#)).

**Table 44.** REDD+ projects registered in certification programs.

N°	Certification program	ID Project	Name	Location
1	Biocarbon Registry	N/A	Not registered	N/A
2	Verra	2578	Panama forests conservation project reduction of ghg emissions through deforestation and avoided degradation. - alliance of indigenous peoples and rural communities of Panama	Inactive Provincia Veragua
3		1881	Conservation of Panama forests - reduction of ghg emissions from deforestation. Grouped project	Provinces: Bocas del Toro, Chiriquí, Coclé, Colón, Panamá, Los Santos and Veraguas
4	Cercarbono	N/A	Not registered	N/A
5	COLCX	N/A	Only registered in Colombia	N/A

N°	Certification program	ID Project	Name	Location
5	Gold Standar	N/A	Not registered	N/A

Source: Compiled by CO2CERO S.A.S., 2023.

## 16 Monitoring plan

Below are the variables subject to monitoring for the subsequent stages of the REDD+ Emberá Wounaan project. These are evaluated regarding project boundaries, implementation of REDD+ activities, co-benefits, and Cancun safeguards. It is important to clarify that the monitoring plan is developed following the guidelines of methodology BCR0002 version 3.1 and the tool "Monitoring, Reporting, and Verification version 1.0".

### 16.1 Project boundaries monitoring

The parameters presented below are linked to the evaluation of project boundaries over time.

**Table 45.** Parameters to monitor.

<b>Data / Parameter</b>	Area deforested and degraded during the period 2018 - verified year
<b>Unit of Measurement</b>	Hectares
<b>Description</b>	Total project area according to geographic information system (GIS) formulation.
<b>Source of Information</b>	Review of forest boundaries in the project area, vehicle surveys, and coverage control points
<b>Monitoring Methods</b>	Global Positioning System (GPS)
<b>Monitoring Frequency</b>	Each project verification (triennial), maximum every five years.



<b>Monitoring Frequency</b>	At the beginning of project socialization, during monitoring visits, during validation, and each verification
<b>Purpose of Information</b>	Monitor project boundaries

Source: CO<sub>2</sub>CERO S.A.S., 2023.

## 16.2 REDD+ execution activities monitoring

The project consists of a total of 21 REDD+ activities that will be implemented during the crediting period (30 years). Considering the set objectives and expected outcomes, a series of indicators consistent with its reality are proposed. In the file "AUD\_VV\_2022\12\_Reporte de monitoreo\02\_Reporte de monitoreo\REDD+ Emberá Wounaan\_MonitoringReport\_V9.docx\14.1 *Implementation status of the project*" the indicators defined for each designed REDD+ activity can be found. It also specifies the specific activity carried out, the number of beneficiaries and actors involved, among others. Further details are provided in **Table 46**.

**Table 46.** Content of the indicators analyzed for the project.

<b>ID - REDD+ Activity</b>	Activity ID and REDD+ activity
<b>Indicator Name</b>	Variables to be measured to evidence their results over time, specifying the temporal scale for reporting.
<b>Type - Unit</b>	Determination if the indicator is qualitative or quantitative and its corresponding unit of measure.
<b>Indicator Result</b>	Evidence of the indicator's result based on actions implemented within or outside the territory, involving the Emberá Wounaan Comarca.
<b>Specific Activity</b>	Description of the event, situation, or specific action that generated the obtained result.
<b>Beneficiaries/Involved</b>	Number of people present or involved in the execution of the described actions, which can be direct or indirect depending on the spectrum under which the action manifests.

<b>Date</b>	Temporal scale of the executed activities defined.
<b>Location</b>	Spatial scale of the executed activities defined.
<b>Support</b>	Elements demonstrating how the activity has been executed and involves community members.

Source: CO<sub>2</sub>CERO S.A.S., 2023.

Additionally, for each REDD+ activity, its objectives, benefits, and expected results have been established, each based on design assumptions according to the community's dynamics and expectations regarding the project implementation (See folder 2\_Cobeneficios\3\_Actividades REDD+). Regarding the entity responsible for measuring the indicators, initially, the project developers will perform this role for gathering information. Subsequently, the intention is to instruct the communities in collecting the relevant data.

### 16.3 REDD+ safeguards monitoring

The evaluation of the Cancun safeguards applied within the REDD+ Emberá Wounaan project is guided by the guidelines provided through the Biocarbon Registry version 1.1 tool for demonstrating compliance with safeguards. This tool outlines methods for demonstrating compliance with the seven (7) safeguards determined by the UNFCCC (See folder 13 REDD+ Safeguards (For REDD+ projects) and 11\_Anexos y complementarios\4\_Herramienta de Salvaguardas\_REDD+ Emberá Wounaan.xlsx\_V4).

Additionally, the REDD+ Emberá Wounaan project will design a set of indicators for the safeguards, related to the specific dynamics of the territory, aiming to address them in coordination with other design elements such as REDD+ activities and co-benefits. The process of designing these indicators has been accompanied by analysis activities involving direct community personnel, involving guidance sessions on the definition of socio-environmental safeguards, their community-level objectives, and their applicability within the territorial context (See folder 11\_Anexos y complementarios\1\_Asistencia\Sesiones\_Lideres\_Encargados\_17 11 2022.pdf).

### 16.4 REDD+ permanence monitoring

The monitoring plan for the continuity of the REDD+ Emberá Wounaan Project allows for the identification of biophysical and socioeconomic risks and includes mitigation measures, monitoring indicators, and procedures for reporting fires, disputes related to

land tenure, conflicts among project stakeholders, non-appropriation of project activities, and governance deficits (See folder 12\_Reporte de monitoreo\2\_Reporte de monitoreo\Indicadores de Plan de Monitoreo Emberá Wounaan\_V2.xlsx\Permanencia).

It's important to note that according to Version 3.1 of the Biocarbon Registry Methodology, in the event of fires, the affected area must be identified, CO<sub>2</sub> and CH<sub>4</sub> emissions must be estimated, and these emissions must be included in the project's emission quantification for the monitoring period. Additionally, the risk of floods is not considered for this project because forest establishment reduces the impact of this event and adapts to the environment where it is located.

Finally, indicators are used to monitor the continuity monitoring plan, some of which are proposed to fulfill the activities designed for the REDD+ Emberá Wounaan Project, contributing to the achievement of some sustainable development goals and ensuring the quality and continuity of the local and national population.

#### 16.5 Monitoring of GHG emissions of the project

Below, the fundamental procedures for monitoring emissions in the REDD+ Emberá Wounaan project are described.

##### 16.5.1 Activity data

Below, the mechanisms for monitoring project emissions associated with deforestation and forest degradation activities are presented.

##### 16.5.1.1 Annual deforestation in the project area

According to the REDD+ BCR 0002 methodology version 3.1, deforestation in the project area during the monitoring period is estimated using **Equation 7**.

**Equation 7.** Deforestation in the forest area.

$$FSC_{REDD+project,yr} = \left( \frac{1}{t_2 - t_1} \right) \times (A_{REDD+Project1} - A_{REDD+Project2})$$

$FSC_{REDD+project,yr}$  = Annual change in the surface covered by forest in the project area;  
ha

$t_2$  = Final year of the reference period; yr

$t_1$  = Initial year of the reference period; yr

$A_{REDD+Project1}$  = Forest surface in the Project area at the beginning of the monitoring period; ha

$A_{REDD+Project2}$  = Forest surface in the Project area at the end of the monitoring period; ha

**Source:** Taken from BioCarbon Registry, 2022.

#### 16.5.1.2 Annual deforestation in the leakage area

For the case of the leakage area, the monitoring of annual deforestation identified within it is estimated based on the number of years monitored, the forest area present at the beginning and end of monitoring, using the **Equation 8**.

**Equation 8.** Annual deforestation in the leakage area.

$$FSC_{lk,yr} = \left( \frac{1}{t_2 - t_1} \right) \times (A_{lk,1} - A_{lk,2})$$

Where:

$FSC_{lk,yr}$  = Annual change in the surface covered by forest in the leakage area; ha

$t_2$  = Final year of the reference period; yr

$t_1$  = Initial year of the reference period; yr

$A_{lk,1}$  = Forest surface in the leakage area at the beginning of the monitoring period: ha

$A_{lk,2}$  = Forest surface in the leakage area at the end of the monitoring period: ha

**Source:** Taken from BioCarbon Registry, 2022.

#### 16.5.1.3 Annual degradation in the project area

Taking into account the start and end years of the monitoring period, the amount of core project area and its transition to core-patch, it is possible to estimate the annual primary degradation within the project area, following **Equation 9**.

**Equation 9.** Primary degradation in the project area.

$$PFD_{REDD+project,yr} = \left( \frac{1}{t_2 - t_1} \right) \times (A_{core} - A_{c-p})$$

**Source:** Taken from BioCarbon Registry, 2022.

Similarly, it is necessary to determine secondary degradation within the project area, taking into account the area in a perforated state at the beginning of the monitoring period and the transition from perforated to patchy at the end of the monitoring period. **Equation 10** is used for this purpose.

**Equation 10.** Annual secondary degradation in the project area.

$$SFD_{REDD+project,yr} = \left( \frac{1}{t_2 - t_1} \right) \times (A_{perforated} - A_{perforated-patch})$$

Where:

$SFD_{REDD+project,yr}$  = Annual secondary forest degradation in the project area; ha

$t_2$  = Final year of the reference period; yr

$t_1$  = Initial year of the reference period; yr

$A_{core}$  = Area in perforated class in the Project area, in the year of the start of the monitoring period; ha

$A_{c-p}$  = Project area that changes from perforated to patch in the final year of the monitoring period; ha

**Source:** Taken from BioCarbon Registry, 2022.

#### 16.5.1.4 Annual degradation in the leakage area

Similarly to the annual degradation in the project area, for the leakage area, primary and secondary degradation is determined through changes in forest cover from core to core-patch, and its transition to perforated-patch, respectively. **Equation 11** is applied for primary degradation.

**Equation 11.** Annual primary forest degradation in the leakage area

$$PFD_{lk,yr} = \left( \frac{1}{t_2 - t_1} \right) \times (A_{core} - A_{c-p})$$

Where:

$PFD_{REDD+project,yr}$  = Annual primary forest degradation in the leakage area; ha

$t_2$  = Final year of the reference period; yr

$t_1$  = Initial year of the reference period; yr

$A_{core}$  = Area in core class in the leakage area, in the year of the start of the monitoring period; ha

$A_{c-p}$  = Leakage area that changes from the core to patch in the final year of the monitoring period; ha

**Source:** Taken from BioCarbon Registry, 2022.

**Equation 12** is applied for secondary forest degradation.

**Equation 12.** Annual secondary forest degradation in the leakage area.

$$SFD_{lk,yr} = \left( \frac{1}{t_2 - t_1} \right) \times (A_{perforated} - A_{perforated-patch,lk})$$

Where:

$SFD_{lk,yr}$  = Annual primary forest degradation in the leakage area; ha

$t_2$  = Final year of the reference period; yr

$t_1$  = Initial year of the reference period; yr

$A_{perforated}$  = Area in perforated class in the leakage area, in the year of the start of the monitoring period; ha

$A_{perforated-patch,lk}$  = Area in the leakage that changes from perforated to patch in the final year of the monitoring period; ha

**Source:** Taken from BioCarbon Registry, 2022.

#### 16.5.2 GHG emissions in the monitoring period

Following that, the mechanisms for monitoring project activities (deforestation and forest degradation) during the verification period are presented.

### 16.5.2.1 Deforestation

The annual emissions due to deforestation in the project area are calculated based on the annual deforestation identified in the project area and the carbon dioxide equivalent, following **Equation 13**.

**Equation 13.** Annual emission due to deforestation in the project area.

$$AE_{REDD+project,yr} = AD_{REDD+project,yr} \times TCO_{2eq}$$

Where:

$AE_{REDD+project,yr}$  = Annual emission in the Project area; tCO<sub>2</sub> ha<sup>-1</sup>

$AD_{REDD+project,yr}$  = Annual deforestation in the Project area; ha

$TCO_{2eq}$  = Total carbon dioxide equivalent; tCO<sub>2e</sub> ha<sup>-1</sup>

Regarding the annual emission associated with deforestation in the leak area, the following equation was considered.

**Source:** Taken from BioCarbon Registry, 2022.

As for the calculation of annual emissions from deforestation within the leakage area, **Equation 14** is used.

**Equation 14.** Annual emission due to deforestation in the leakage area.

$$EA_{f,año} = (DEF_{f,año} \times TCO_{2eq}) - EA_{lb,f,año}$$

Donde:

$EA_{f,año}$  = Emisión anual en el área de fugas; tCO<sub>2</sub> ha<sup>-1</sup>

$DEF_{f,año}$  = Deforestación anual en el área de fugas; ha

$TCO_{2eq}$  = Dióxido de carbono equivalente total; tCO<sub>2e</sub> ha<sup>-1</sup>

$EA_{lb,f,año}$  = Emisión anual de la deforestación en el área de fugas en el escenario de línea base; tCO<sub>2e</sub>

**Source:** Tomado de BioCarbon Registry, 2022.

### 16.5.2.2 Forest degradation

The annual emissions from degradation within the project area take into account the annual historical primary and secondary degradation, and the corresponding carbon dioxide equivalent for each type. Its application is given by **Equation 15**.

**Equation 15.** Annual emission due to degradation in the project area.

$$AE_{fd,REDD+project,yr} = (PFD_{fd,REDD+project,yr} \times DTBCO_{2eq,1}) + (SFD_{REDD+project,year} \times DTBCO_{2eq,2})$$

Where:

$AE_{fd,REDD+project,yr}$  = Annual emisión due to degradation in the Project area; tCO<sub>2</sub> ha<sup>-1</sup>

$PFD_{fd,REDD+project,yr}$  = Annual primary forest degradation in the Project area; ha

$SFD_{REDD+project,year}$  = Annual secondary degradation in the Project area; ha

$DTBCO_{2eq,1}$  = Carbon dioxide equivalent in the difference of total biomass per hectare, in the class of primary degradation; tCO<sub>2e</sub> ha<sup>-1</sup>

$DTBCO_{2eq,2}$  = Carbon dioxide equivalent in the difference of total biomass per hectare, in the class of secondary degradation; tCO<sub>2e</sub> ha<sup>-1</sup>

1, 2 = Degradation type; 1- primary degradation, 2- secondary degradation

**Source:** Taken from BioCarbon Registry, 2022.

**Equation 16** is used for forest degradation in the leakage area.

**Equation 16.** Annual emission due to forest degradation in the leakage area.

$$AE_{fd,lk,yr} = (PFD_{lk,yr} \times DTBCO_{2eq,1}) + (SFD_{lk,year} \times DTBCO_{2eq,2})$$

$AE_{fd,lk,yr}$  = Annual emisión due to degradation in the leakage area; tCO<sub>2</sub> ha<sup>-1</sup>

$PFD_{lk,yr}$  = Annual primary forest degradation in the leakage area; ha

$SFD_{lk,year}$  = Annual secondary degradation in the leakage area; ha

$DTBCO_{2eq,1}$  = Carbon dioxide equivalent in the difference of total biomass per hectare, in the class of primary degradation; tCO<sub>2e</sub> ha<sup>-1</sup>



$DTBCO_{2eq,2}$  = Carbon dioxide equivalent in the difference of total biomass per hectare, in the class of secondary degradation;  $tCO_{2e} \text{ ha}^{-1}$

1, 2 = Degradation type; 1- primary degradation, 2- secondary degradation

**Source:** Taken from BioCarbon Registry, 2022.

### 16.5.3 Cuantification of GHG emissions reduction in the project

Finally, the equations applied to quantify the emissions reduced by the REDD+ Emberá Wounaan project during the monitoring period for deforestation and forest degradation activities are presented.

#### 16.5.3.1 Deforestation

The reduction of emissions from avoided deforestation is identified according to **Equation 17**, taking into account the monitoring period, the annual emission from deforestation in the baseline scenario, project area, and leakage area.

**Equation 17.** Emission reduction due to avoided deforestation.

$$ER_{DEF,REDD+proy} = (t_2 - t_1) \times (AE_{DEF,lb,yr} - AE_{DEF,REDD+proy,yr} - AE_{DEF,lk,yr})$$

Where:

$ER_{DEF,REDD+proy}$  = Emission reduction due to avoided deforestation, monitoring period;  $tCO_2 \text{ ha}^{-1}$

$t_2$  = Final year of the reference period; yr

$t_1$  = Initial year of the reference period; yr

$AE_{DEF,lb,yr}$  = Annual emission by deforestation in the baseline scenario;  $tCO_{2e}$

$AE_{DEF,REDD+proy,yr}$  = Annual emisión by deforestation in the Project area;  $tCO_{2e} \text{ ha}^{-1}$

$AE_{DEF,lk,yr}$  = Annual emisión by deforestation in the leakage area;  $tCO_{2e} \text{ ha}^{-1}$

**Source:** Taken from BioCarbon Registry, 2022.

### 16.5.3.2 Forest degradation

The reduced emissions due to forest degradation are quantified considering the difference between the emissions from the baseline and the emissions from the project area and the leakage belt, as presented in **Equation 18**.

**Equation 18.** Emission reduction due to avoided forest degradation in the monitoring period.

$$ER_{FD,REDD+project} = (t_2 - t_1) \times (AE_{FD,lb,yr} - AE_{FD,REDD+project,yr} - AE_{FD,lk,yr})$$

Where:

$ER_{FD,REDD+project}$  = Emission reduction due to avoided forest degradation monitoring period; tCO<sub>2</sub> ha<sup>-1</sup>

$t_2$  = Final year of the reference period; yr

$t_1$  = Initial year of the reference period; yr

$AE_{FD,lb,yr}$  = Emisión anual de la degradación en el escenario de línea base; tCO<sub>2e</sub> ha<sup>-1</sup>

$AE_{FD,REDD+project,yr}$  = Emisión anual de la degradación en el área del proyecto para el periodo monitoreado; tCO<sub>2e</sub> ha<sup>-1</sup>

$AE_{FD,lk,yr}$  = Emisión anual de la degradación en el área de fugas para el periodo monitoreado; tCO<sub>2e</sub> ha<sup>-1</sup>

**Source:** Taken from BioCarbon Registry, 2022.

## 16.6 Procedures established for the management of GHG emission reductions or removals and related to quality control

Below, the processes of control and quality assurance for the REDD+ Emberá Wounaan project are described according to the guidelines defined by the development team in line with quality assurance and control as indicated by the IPCC and the certification program. The procedures for information management and data handling are located in folder 13\_ *Gestión de información*.

### 16.6.1 Review of information processing

Within the design of the REDD+ Emberá Wounaan project, it was necessary to acquire information from various sources, achieving a necessary complementarity to holistically

address the phenomena and dynamics present in the territory. In this way, the three levels of information suggested by the IPCC, linked to the international, national, and local scales, are applied. **Table 47** presents in a general manner the sources of information used for the consolidation of the project with their corresponding frame of reference.

**Table 47.** Sources of information applied in the project design.

Content	Frame of reference	Information requirement
Project location	International – National	Official cartographic information of Panama
Deforestation analysis	Local – National	Landsat Mission satellite images
Degradation analysis	Local – National	Landsat Mission satellite images Land cover data for Panama
Start date	Local – National	Official information at the national government and Comarca level
Additionality	Local – National	National government regulations, guidelines, and strategies applicable to the local environment
Legal compliance	International – National	Regulations and rules associated with mitigation initiatives
Climate change adaptation	National	Regulations and rules associated with mitigation initiatives
Causes of deforestation and degradation	Local	Analysis of deforestation and forest degradation factors at the community scale, information acquired during the field phase

Content	Frame of reference	Information requirement
REDD+ activities	Local	Evidence, records, and reports related to the execution of activities within the territory
Emission factor	Local	Forest inventory in project-eligible areas
Deforestation data	National – International	Landsat Mission satellite images
Degradation data	National – International	Emission factors and forest inventory methodologies
Territorial characterization	National – International	Descriptive reports of the project area in its biophysical, economic, and cultural context
Stakeholder consultation processes	Local	Methodology for on-site approaches by the developer
Co-benefits	Local – National	Information gathering and regulations related to gender equity, community dynamics, and biodiversity conservation.

Source: CO<sub>2</sub>CERO S.A.S., 2022.

The sources of information used encompass different frames of reference, with some cases presenting local and national scales, considering the need to align strategies from higher information scales to more specific ones, given the methodological requirements. In this regard, it is ensured that the information comes from official sources, demonstrating its quality and relevance, while also using the most updated and available data. In cases where information is not found, adaptations are made consistent with the national source of information with the highest similarity, such as forest inventories, adaptation strategies, and assessment of contributions to SDGs.

The certification program and methodology employed are based on the principles of ISO 14064-2:2019 on quantification of GHG emissions reductions and adopt the guidelines proposed for the validation and verification process according to ISO 14064-3:2019 and

ISO 14065:2013 standards, aligning the project with international quality. Similarly, internationally recognized tools related to SDG contributions and demonstration of socio-environmental safeguards application are used. Finally, risks to which the project may be exposed are identified so that strategies can be contemplated to mitigate effects on the base information and alter the project's results.

Regarding the information collected for estimating emissions reductions from deforestation and degradation, adaptations of officially approved methodologies by Panama were applied, such as the national forest inventory, adjusting local information consistently. Upon these results, relevant quality reviews are applied, managing outliers and determining sampling error. Field information related to workshops and interviews is consolidated with supporting evidence, which confirms the involvement of actors through their name, identification, and signature, as well as other applicable graphic supports (photographs, social cartographies, etc.).

Geographic information is acquired from specialized platforms, where data are processed without distortions, cloud cover, or gaps, generating optimal results. Additionally, sources of homogeneous satellite information over time are identified, allowing for appropriate correlation of multi-temporal data.

#### *16.6.2 Registration and data filling system*

The fundamental storage system of the project is digital media, considering the requirements for rapid information transfer and the ability to be viewed by parties in the shortest time possible; in any case, the information provided to external agents regarding the developers is protected with confidentiality agreements. Similarly, at the central level, the information is maintained on the developers' digital platform. In the case of the Emberá Wounaan project, the information is protected under a Windows PowerShell console with two-factor authentication, login with a password for the user, and access permission to information by the platform administration. In extraordinary cases, protected information links with expiration dates are granted, as well as granting viewing, editing, or sharing features. For core documents (project document and monitoring report), version history is used, indicating progress and modifications to these documents.

At the internal level, the developing organization has management and information administration systems stemming from both external and internal agents, defining appropriate routes according to the type of information, storage mechanisms, and filing requirements analogously in cases where documents have high vulnerability. Folder *13\_Gestión de información* demonstrates the internally created procedures by CO<sub>2</sub>CERO S.A.S. for information management in forest sector projects, procedure for quality management of information, and procedure for information management in REDD+ type

initiatives. Additionally, a document characterization mechanism is established to guide the user in the use of information within the project folder, categorizing according to sources, purpose, and type of file to be entered.

In accordance with the requirements of the Biocarbon Registry certification program, the information contained herein will be protected and preserved for a minimum of two years after the completion of the credit period determined for this project, thus April 2050 will report its existence.

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## 18 Document version history

Document version control			
Made by	Nicolás Canaría Cotacio	Reviewed and approved by	Andrés Eduardo Alfonso
VERSION	DATE	RESPONSABLE	CHANGE
1	15/02/2023	Brian Guerrero	Versión inicial (V1)
2	10/04/2023	Brian Guerrero	Versión dos (V2)
3	01/06/2023	Brian Guerrero	Versión tres (V3)
4	11/08/2023	Nicolás Canaría	Versión cuatro (V4)
5	19/09/2023	Nicolás Canaría	Versión cinco (V5)
6	19/10/2023	Nicolás Canaría	Versión seis (V6)
7	09/11/2023	Nicolás Canaría	Versión siete (V7)
8	22/01/2023	Nicolás Canaría	Versión ocho (V8)
9	23/02/2024	Nicolás Canaría	Versión nueve (V9)

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NOTE: This Project Document (PD) shall be completed following the instructions included. However, it is important to highlight that these instructions are complementary to the BCR STANDARD, and the Methodology applied by the project holder, in which more information on each section can be found.